

5 September 2018

## **ENVIRONMENT COMMITTEE**

A meeting of the Environment Committee will be held on **THURSDAY 13 SEPTEMBER 2018** in the Council Chamber, Ebley Mill, Ebley Wharf, Stroud at **7.00 pm.**



David Hagg  
Chief Executive

**Please Note:** This meeting will be filmed for live or subsequent broadcast via the Council's internet site ([www.stroud.gov.uk](http://www.stroud.gov.uk)). By entering the Council Chamber you are consenting to being filmed. The whole of the meeting will be filmed except where there are confidential or exempt items, which may need to be considered in the absence of the press and public.

### **AGENDA**

- 1 APOLOGIES**  
To receive apologies for absence.
- 2 DECLARATIONS OF INTEREST**  
To receive declarations of interest.
- 3 MINUTES**  
To approve the minutes of the meeting held on 7 June 2018.
- 4 PUBLIC QUESTION TIME**  
The Chair of Committee will answer questions from members of the public submitted in accordance with the Council's procedures.  
**DEADLINE FOR RECEIPT OF QUESTIONS**  
**Noon on MONDAY 10 SEPTEMBER 2018.**  
Questions must be submitted in writing to the Chief Executive, Democratic Services, Ebley Mill, Ebley Wharf, Stroud and sent by post or by Email:  
[democratic.services@stroud.gov.uk](mailto:democratic.services@stroud.gov.uk)

- 5 **WORK PROGRAMME**  
To consider the work programme.
- 6 **MEMBER REPORTS**  
a) Planning Review Panel  
b) Stroud Concordat  
c) Update from the Waste and Recycling Task and Finish Group  
d) Performance Monitoring  
e) Single Use Plastics
- 7 **BUDGET MONITORING REPORT 2018/19 Q1**  
To present to Committee a forecast of the Outturn position against the revenue budget and Capital programme for 2018/19.
- 8 **LOCAL PLAN REVIEW – PREFERRED STRATEGY PUBLIC CONSULTATION**  
To approve the Local Plan Review Preferred Strategy document for the purposes of undertaking public consultation.
- 9 **STATEMENT OF COMMUNITY INVOLVEMENT**  
To receive a report on the draft Statement of Community Involvement prior to public consultation on planning matters.
- 10 **DURSLEY NEIGHBOURHOOD DEVELOPMENT PLAN**  
To consider a report on progress regarding the Development Plan.
- 11 **MEMBERS' QUESTIONS**  
See Agenda Item 4 for deadline for submission.

#### **Members of Environment Committee**

**Councillor Simon Pickering (Chair)**

**Councillor George Butcher (Vice-Chair)**

Councillor Chris Brine

Councillor Paul Denney

Councillor Jim Dewey

Councillor Alison Hayward

Councillor Steve Lydon

Councillor Tom Skinner

Councillor Haydn Sutton

Councillor Brian Tipper

Councillor Jessica Tomblin

Councillor Tim Williams

## ENVIRONMENT COMMITTEE

7 June 2018

7.08 pm – 9.25 pm

Council Chamber, Ebley Mill, Stroud

# 3

### Minutes

#### Membership

Councillor Simon Pickering (Chair)	P	Councillor Steve Lydon	A
Councillor George Butcher (Vice-Chair)	P	Councillor Tom Skinner	A
Councillor Chris Brine	A	Councillor Haydn Sutton	A
Councillor Paul Denney	P	Councillor Brian Tipper	P
Councillor Jim Dewey	A	Councillor Jessica Tomblin	P
Councillor Alison Hayward	P	Councillor Tim Williams	P

**P = Present**

**A = Absent**

#### Other Member(s) Present

Councillors Cooper, Hurst and Tom Williams.

#### Officers in Attendance

Director of Development Services	Head of Community Services
Director of Customer Service	Principal Projects Officer
Principal Community and Facilities Officer	Democratic Services Officer
Head of Health and Wellbeing	

#### Others Present

Gareth Edmundson, Managing Director and Mike Penney, Senior Operations Manager from Ubico Ltd.

#### EC.001

#### APOLOGIES

Apologies for absence were received from Councillors Dewey, Lydon and Skinner. (Councillors Tipper and Tomblin were unavoidably late).

The Chair announced that because there was not a quorum no decisions could be made. The members who were unavoidably delayed would be asked if they had an interest to declare as they arrived. Items on the agenda would be presented in a different order than the published agenda.

#### EC.002

#### DECLARATIONS OF INTEREST

There were no declarations of interest.

**EC.003**                      **PUBLIC QUESTION TIME**

R Lawson submitted a question and asked a supplementary question which were answered by the Chair. (Refer to the Council's [webcast](#) and [Item 4](#)).

**EC.004**                      **MEMBER REPORTS**

- a) Planning Review Panel – nothing to report.
- b) Stroud Concordat - Councillor Pickering confirmed the last meeting had been postponed and would update members at the next meeting.
- c) Waste and Recycling Task and Finish Group – the next meeting is taking place on 5 July 2018 (refer Agenda Item 9).
- d) Environmental Strategy – Councillor Denney referred to Agenda Item 11.
- e) Performance Monitoring– Councillor Pickering gave a PowerPoint presentation showing Excelsis, the Council's performance monitoring system and also a link to the Local Government Association's web pages that compared Stroud with its nearest neighbours for collection waste. A training session would be arranged with the Chair, Performance Monitors and the Principal Projects Officer. The Chair also circulated a list of areas of work within the responsibility of Committee.

The meeting had a quorum at 7.24 pm.

**EC.005**                      **MINUTES**

**RESOLVED**                      **That the Minutes of the Meeting held on 5 April 2018 are approved as a correct record and signed by the Chair.**

**EC.006**                      **WORK PROGRAMME**

Items from the Planning Strategy Manager, date to be confirmed.  
Action plan on the Environment Strategy.

**RESOLVED**                      **To note the above.**

**EC.007**                      **APPOINTMENTS**

- a) Performance Monitoring Representatives – Councillors Hayward and Tomblin
- b) The following annual appointments to outside bodies were made:-

<b>Organisation</b>	<b>Representatives 2018/19</b>
Berkeley Nuclear Stakeholders	Councillor Tipper
Cotswold AONB	Councillor Hurst
Lower Severn Drainage Board	Councillor Jones
Minchinhampton and Rodborough Commons Advisory Committee	Councillor Hurst
Stroud Concordat	Councillor Pickering
Stroud Valleys Project Board	Councillor Cooper
Rural SUDS Steering Group	Councillor Pickering

**EC.008****CAPITAL PROGRAMME MONITORING**

The Director of Development Services updated Committee on the various capital projects.

- a) Stroud District Cycling and Walking Plan – for clarification (ref paragraph 4.) the north routes would be Stroud to Stonehouse to Saul, the south routes would be from Coaley to Dursley to Cam Station. A bid would be submitted for a cycle track from Nailsworth to Ebley.
- b) Wallbridge Gateway Site – As per the report.
- c) Canal Regeneration (C2C) – a submission would be made by late 2019. The long stop date is 24 April 2020.
- d) Multi-Service Contract – Vehicle Replacement (ref Agenda Item 9).
- e) Market Town Centres Initiative Fund – 2 submissions had been received so far, the closing date was 8 June 2018.

**RESOLVED**

**To note the above.**

**EC.009****MULTI SERVICE CONTRACT - UPDATE**

Members received a presentation from Gareth Edmundson and Mike Penney from Ubico, which was published onto the Council's website after the meeting. Ubico work closely with a team of Council officers, having daily contact with some and regular meetings with others.

The Head of Community Services confirmed that savings would be made, as contained within the above report. A further report would be presented to Committee on 13 September 2018.

**RESOLVED**

**To note the progress updates within the report.**

**EC.010****SINGLE USE PLASTICS AND RECYCLING**

Following a recent motion to Council, the Chair confirmed that a Task and Finish Group had been set up and would be meeting next week to encourage greater awareness and achievable goals.

**RESOLVES**

**To note the position as set out in the report.**

**EC.011****THE ENVIRONMENT STRATEGY**

The Principal Projects Officer outlined the above report. Following the review it was agreed to focus on 4 instead of the 5 original priorities and update text because of new terminologies.

The Chair proposed an amendment to the wording in paragraph 2 of the report, change "Climate Change" to "The Changing Climate", this would be using the same wording as the Environment Agency. The amendment was agreed.

**RESOLVED**

**To agree the priorities for the revised Environment Strategy prior to consultation and the revised wording from "Climate Change" to "The Changing Climate" in paragraph 2.**

**EC.012****DELEGATION OF POWER TO SERVE FIXED PENALTY NOTICES (FPNs)**

The Head of Health and Wellbeing outlined the above report and recommendation to Council. He confirmed that all Town and Parish Councils would be informed of this change.

**RECOMMENDED TO COUNCIL**

The Head of Health and Wellbeing be authorised to appoint any employee of a Town or Parish Council in the district of Stroud as an “authorised person” to serve fixed penalty notices on behalf of Stroud District Council, for dog fouling offences (as provided for in Public Space Protection Orders made pursuant to Section 68 Anti-Social Behaviour, Crime and Policing Act 2014) subject to:

- 1) The authority to appoint being limited to specific periods;
- 2) The authorisation being withdrawn with effect from such time as the Head of Health and Wellbeing determines; and,
- 3) The authorisation being subject to such other terms and conditions as he considers appropriate (including but not limited to the conditions outlined in the report at paragraph 3.5).

**EC.0013****MEMBERS' QUESTIONS**

There were none.

The meeting ended at 9.25 pm.

Chair

**STROUD DISTRICT COUNCIL**  
**ENVIRONMENT COMMITTEE**

**AGENDA  
ITEM NO**

**5**

**13 SEPTEMBER 2018**

**WORK PROGRAMME**

<b>Date of meeting</b>	<b>Matter to be considered (ie insert report/project title)</b>	<b>Notes (eg lead member and officer)</b>
<b>13.12.18</b>	Work Programme 2018/19	Leads: Chair and Director of Development Services
	Capital Project Monitoring a) Canal Regeneration (C2C) b) Market Town Centres Initiative Fund c) Wallbridge Gateway Site d) Stroud District Cycling & Walking Plan e) Multi-Service Contract – Vehicle Replacement	Leads: Canal Project Manager Director of Development Services Director of Development Services Director of Development Services Director of Development Services Director of Customer Services
	Member Reports a) Planning Review Panel b) Stroud Concordat c) Performance Monitoring d) Waste and Recycling Task and Finish Group	Leads: Cllr N Studdert-Kennedy Cllr S Pickering Cllrs A Hayward, J Tomblin Cllr S Pickering
	Budget Monitoring Report 2018/19	Lead: Accountancy Manager
	Environment Strategy Update	Principal Projects Officer
	Frampton Village Design Statement	Principal Planning Officer, Planning Strategy
	<b>07.02.19</b>	Work Programme 2018/19
Capital Project Monitoring a) Canal Regeneration (C2C) b) Market Town Centres Initiative Fund c) Wallbridge Gateway Site d) Stroud District Cycling & Walking Plan e) Multi-Service Contract – Vehicle Replacement		Leads: Canal Project Manager Director of Development Services Director of Development Services Director of Development Services Director of Development Services Director of Customer Services
Member Reports a) Planning Review Panel b) Stroud Concordat c) Waste and Recycling Task and Finish Group		Leads: Cllr N Studdert-Kennedy Cllr S Pickering Cllr S Pickering
Budget Monitoring Report 2018/19		Lead: Accountancy Manager

<b>28.03.19</b>	Work Programme 2018/19	Leads: Chair and Director of Development Services
	Capital Project Monitoring a) Canal Regeneration (C2C) b) Market Town Centres Initiative Fund c) Wallbridge Gateway Site d) Stroud District Cycling & Walking Plan e) Multi-Service Contract – Vehicle Replacement	Leads: Canal Project Manager Director of Development Services Director of Development Services Director of Development Services Director of Customer Services
	Member Reports a) Planning Review Panel b) Stroud Concordat c) Performance Monitoring d) Waste and Recycling Task and Finish Group	Leads: Cllr N Studdert-Kennedy Cllr S Pickering Cllrs A Hayward, J Tomblin Cllr S Pickering
	Budget Monitoring Report 2018/19	Lead: Accountancy Manager
	Green Infrastructure, Sport and Recreation Study	Principal Planning Officer



**STROUD DISTRICT COUNCIL**  
**ENVIRONMENT COMMITTEE**

**AGENDA  
ITEM NO**

**13 SEPTEMBER 2018**

**7**

<b>Report Title</b>	<b>Budget Monitoring Report 2018/19 Q1</b>
<b>Purpose of Report</b>	To present to the Committee a forecast of the Outturn position against the revenue budget and Capital programme for 2018/19 in order to give an expectation of possible variances against budget and items to be considered as part of the budget setting process.
<b>Decision(s)</b>	<b>The Committee RESOLVES:</b> to note the outturn forecast for the General Fund Revenue budget and the Capital programme for this Committee.
<b>Consultation and Feedback</b>	Budget holders have been consulted about the budget issues in their service areas. The feedback has been incorporated in the report to explain differences between budgets and actual income and expenditure.
<b>Financial Implications and Risk Assessment</b>	<p>This report sets out the outturn forecast on the committee's revenue and capital budgets.</p> <p>There are a number of variations reported on the revenue budget, with a <b>net overspend of £774k projected</b>. Members should consider the ongoing nature of some of the variations and whether to include these as part of the Council's wider Savings Plan to reduce the core deficit across the Medium Term Financial Plan (MTFP).</p> <p>The report also sets out the Capital outturn position, with changes proposed to the profiling of the capital scheme across 2018/19 and 2019/20.</p> <p>David Stanley – Accountancy Manager Tel: 01453 754100 Email: <a href="mailto:david.stanley@stroud.gov.uk">david.stanley@stroud.gov.uk</a></p>
<b>Legal Implications</b>	<p>This report is provided for information purposes only; legal implications will be considered when the particular projects require decisions of the committee. Any updates to strategic risks pertinent should be included in the Strategic Risk Register as appropriate.</p> <p>Craig Hallett, Solicitor &amp; Deputy Monitoring Officer Tel: 01453 754364 Email: <a href="mailto:craig.hallett@stroud.gov.uk">craig.hallett@stroud.gov.uk</a> (Ref: r30.08c05.09d30.08)</p>

<b>Report Author</b>	Adele Rudkin, Accountant Tel: 01453 754109 Email: <a href="mailto:adele.rudkin@stroud.gov.uk">adele.rudkin@stroud.gov.uk</a>
<b>Options</b>	None
<b>Performance Management Follow Up</b>	Budgets will continue to be monitored on a regular basis by budget holders supported by Finance. Further finance reports will update the committee in December 2018 and April 2019, with the outturn position reported to Strategy and Resources committee in May 2019.
<b>Background Papers/ Appendices</b>	Appendix A – 2019/20 Indicative Budgets

## Background

1. This report provides the first monitoring position statement for the financial year 2018/19. The purpose of this report is to notify members of any known significant variations to budgets for the current financial year, highlight any key issues, and to inform members of any action to be taken if required.
2. Appendix A of this report also provide members with an indicative budget for 2019/20. This is essentially the 2018/19 base budget plus provision for inflation and changes already agreed as part of the Savings Plan. The Budget Strategy report to Strategy and Resources committee in October 2018 will set out the budget framework that committees should follow. This will include expectations around inflationary pressures, income targets and savings targets. Therefore, the indicative budgets shown in the appendix are subject to change, but give the committee a good overview of the budget changes likely to be made.
3. **Due to the volume of information contained in the report, it would be helpful where members have questions on matters of detail if they could be referred to the report author or the appropriate service manager before the meeting.**

## Revenue Budget position

4. Council approved the General Fund Revenue budget for 2018/19 in February 2018 including budget proposals of the administration.
5. The latest budget for Environment Committee taking into account the adjustments for workforce plan and salary inflation is £4.760m (Original Budget was £4.749m).
6. The monitoring position for the committee at 30 June 2018 shows a **projected net overspend of £774k** against the latest budget, as summarised in Table 1. The overall position on the General Fund will be considered by Strategy and Resources committee at their meeting in October 2018.

7. The outturn position is mainly attributable to the major items outlined in Table 2 with an explanation of the significant variances that have arisen. (a significant variation is defined as being +/- £20,000 on each reporting line) Table 4 provides a more detailed breakdown on the committee's budgets.
8. Table 3 shows the Capital spend and Projected outturn for the Environment Committee for 2018/19.

**Table1 – Revenue budgets Environment Committee 2018/19**

Environment Committee	Para Refs	2018/19 Original Budget (£'000)	2018/19 Revised Budget (£'000)	2018/19 Forecast Outturn (£'000)	2018/19 Outturn Variance (£'000)
Canal		7	7	7	0
Director (Development Services)		116	117	117	0
Head of Health and Wellbeing		70	71	71	0
Environmental Health		751	757	739	(18)
Statutory Building Control	12	114	120	111	(9)
Planning Strategy/Local Plan		306	311	304	(6)
Development Control	13	7	15	70	55
Economic Development	14	161	144	116	(27)
Carbon Management		71	71	71	0
Waste and Recycling: MSC	15	3,128	3,136	3,920	784
Waste and Recycling: Other		19	11	6	(5)
<b>Environment TOTAL</b>		<b>4,749</b>	<b>4,760</b>	<b>5,534</b>	<b>774</b>

9. **The Multi-Service contract remains a significant concern and poses a financial risk over the medium term. Management actions have not fully addressed the overspend position and additional resources will be required across the MTFP to provide adequate budget for current service provision.**
10. A contingency budget of £200k is held centrally and will offset the net overspend shown in the table above. Further provision of £600k was made in an earmarked reserve to mitigate the impact on the Council's MTFP (as reported to Strategy and Resources committee in the General Fund Revenue Outturn report in June 2018 in paragraph 30 <https://www.stroud.gov.uk/media/682317/item-6b-general-fund-revenue-outturn-report-2017-18.pdf>). Any proposal for utilising the reserve will be considered by Strategy and Resources committee and Council in January 2019.
11. The table below outlines the key variances for this Committee. **Given the core deficit position on the MTFP, members should consider whether the underspends shown in the table above should be reviewed and included in the Council's Savings Plan.**

**Table 2 - Headline Budget variances**

Service	Para Refs	Overspend / (Underspend) (£'000's)
<b>Environmental Health</b>		
Environmental Health Service		(18)
<b>Economic Development</b>	14	(27)
<b>Development Control</b>		
Development Control	13	55
<b>Waste and Recycling: MSC</b>		
MSC: Refuse Collection	15	215
MSC: Food Waste	15	213
MSC: Recycling	15	142
MSC: Bulky Waste	15	7
MSC: Garden Waste	15	165
MSC: Street Cleansing	15	43
<b>Waste and Recycling: Other</b>		(5)
<b>Environment TOTAL</b>		<b>789</b>

Note: This table shows the significant variations only and therefore will not agree to the variation shown in Table 1

**12. Statutory Building Control – (£61k) underspend (for info only)**

(Paul Bowley xtn 4250, [paul.bowley@stroud.gov.uk](mailto:paul.bowley@stroud.gov.uk))

This variance is reported for information only as any surplus/overspend will be transferred to the Building Control Partnership reserve.

Gloucestershire Building Control Partnership is a shared service with Gloucester City Council and hosted by Stroud. The service is provided under the auspices of the Building Act 1984, an element of the service is in competition with the private sector. The shared service was established on the 1<sup>st</sup> July 2015 and has resulted in an increase in income due to receiving applications from both Stroud and Gloucester areas.

An underspend is forecast on salaries as a result of two vacant posts within the service. A service review is scheduled over the next few months which will help inform the establishment going forward. Vehicle Hire is also underspent due to the hire vehicles being returned at the start of the year following the car mileage review. An overspend is also anticipated on mileage following the trend on last years actuals.

**13. Development Control – £55k overspend**

(Geraldine LeCointe xtn 4233, [geraldine.lecointe@stroud.gov.uk](mailto:geraldine.lecointe@stroud.gov.uk))

There is a predicted overspend for consultants fees of £55k. This is a year on year cost to cover additional staff/specialist input to manage the planning application and appeal workload, which shows no sign of decreasing.

The Government enacted legislation in January 2018 to enable Councils to increase planning fees by 20%. In accepting the ability to increase fees, the council confirmed that higher fees would be spent entirely on planning functions. The MTFP, as approved by Council in January 2018, included an additional £156k of income in respect to a 20% increase in budgeted fee activity. No assumptions were made around the proportion of the fee that would be invested in the service. The MTFP report did highlight the issue in paragraph 4.4 (iii) (see report here <https://www.stroud.gov.uk/media/558314/item-5c-recommendation-from-sr-committee-18-january-2018-the-general-fund-budget-2018-19-capital-programme-and-medium-term-financial-plan.pdf>).

The Council's existing pre-application fee charges are significantly less than neighbouring districts and do not reflect the actual cost to the Council of providing this service to the public. The intention is to increase fees, principally for larger scale developments. Pre – application fees will be increased from October. We intend to offer a high quality, efficient service, it is not anticipated that the fee increase will impact on the numbers of pre-application enquiries made.

**14. Economic Development – (£27k underspent)**

(Pippa Stroud xtn 4099, [pippa.stroud@stroud.gov.uk](mailto:pippa.stroud@stroud.gov.uk))

This variance has arisen due to the service having gone through the work force plan project and the post of Economic Development Officer being made redundant. As a result there is no capacity for the investment of this budget on projects related to economic development, apart from those commitments already made to the Princes Trust and the Wotton Greenway. This underspend will be reviewed as part of a wider piece of work around the budget setting process for 2019/20 later this financial year.

**15. Waste & Recycling – £784k overspend**

(Michael Towson xtn 4336, [michael.towson@stroud.gov.uk](mailto:michael.towson@stroud.gov.uk))

**Accountancy Manager comments**

The narrative from the budget holder below explains some of the detailed reasons for the in-year overspend position on the budgets for Waste and Recycling, Street Cleansing and Building Cleaning.

In short, the overall financial position on the Multi Service contract is explained by the 2018/19 gross cost of the contract (£5.639m) significantly exceeds the available budget. Although action has been taken during the financial year to reduce the level of expenditure, there remains a significant funding gap before any income streams are taken into account. The level of ongoing resource required to deliver the multi-service contract will need to be addressed by the Council through the MTFP. Taking into account the additional income from Recycling Credits and the JWP Incentive Payment, there is a projected net overspend on Multi-Service budgets of £0.780m.

### **Budget holder narrative**

The variation on the Waste and Recycling services is attributable to the Multi Service Contract Cost.

Ubico's 2018/19 forecast spend has taken into account efficiency savings made earlier in the financial year; these relate to the non-replacement of non-core staff, a rationalisation of grass cutting and public toilet cleansing regimes and other minor adjustments. The 'bulky waste' collection charge has increased from £20 to £25, estimated to generate an additional £20k income per annum. Garden waste subscriptions will increase to £45 in 2019, generating an additional income of approximately £60k.

Fleet vehicles continue to provide considerable financial pressure, with maintenance costs on ageing fleet increasing. Remedial work takes vehicles off the road for prolonged periods and increases dependence on hire vehicles. Fleet vehicles are being procured, through the normal capital programme, to minimise the reliance on hire vehicles. This is expected to mitigate un-budgeted cost pressures by approximately £100k per annum.

### **Multi Service Income Streams**

Recycling rates in the Stroud District are high and although income from the sale of recyclates is forecast to be in the region of £540k, well above original income targets, the costs associated with these sales limit net benefits. Contracts for these sales have been reviewed and renewed in 2018 and this exercise improved the net financial position. The full impact of this will start to be felt later this year.

In this financial year incentive and recycling credit payments made via the County Council remain relatively unchanged. However this is being carefully monitored in light of the new incinerator, due to become operational in 2019.

### **APSE Review**

In response to the financial challenges, The Association for Public Service Excellence (APSE) have been engaged to review the current multi service contract and make a value for money assessment. A final report will also identify where any financial savings can be made through operational effectiveness. Members will be presented with the report in the autumn.

## **Capital Programme**

Table 3 below shows the Capital Outturn forecast for 2018/19 with a projected outturn variance of **£123k** (although this is due to a reduction in the level of matched funding available for the scheme). **It is worth noting that to date, there has be no spend on any of the capital schemes. Members should seek additional assurances from budget holders, Heads of Service and Directors if they are concerned around the progress of individual schemes and their ability to spend as per the budget holder forecast.**

**Table 3 – Environment Committee Capital Programme**

<b>Environment Capital Schemes</b>	<b>2018/19 Revised Budget (£'000)</b>	<b>2018/19 Spend to date (£'000)</b>	<b>2018/19 Projected Outturn (£'000)</b>	<b>2018/19 Outturn Variance (£'000)</b>
Canal	553	0	553	0
Stroud District Cycling & Walking Plan	100	0	100	0
Market Town Centres Initiative fund	100	0	100	0
Wallbridge - Gateway	190	0	67	(123)
MSC - Vehicles	518	0	518	0
<b>TOTAL Capital</b>	<b>1,461</b>	<b>0</b>	<b>1,338</b>	<b>(123)</b>

### 16. Canal

The Council and Cotswold Canals Trust have now received the crucial initial support from the Heritage Lottery Fund (HLF). The HLF picked the Stroudwater Navigation as one of four projects across the country for development funding and the £842,000 announcement will enable the subsequent application for a further £9million of HLF money to allow the whole project to go ahead.

The project aims to take the canal under the M5 motorway, reinstate the 'missing mile' of canal near Eastington and forge a new stretch of canal under the Gloucester – Bristol railway line at Stonehouse.

### 17. Stroud District Cycling and Walking Plan

Gloucestershire Wildlife Trust have submitted an ERDF Wild Towns project bid for improvements to the Nailsworth/Dudbridge route. SDC have committed £75k to go towards resurfacing work as part of this project in order for GWT to receive match funding for biodiversity improvement work. A further £25k is to be contributed by SDC towards resurfacing work, outside of the ERDF bid.

A meeting with GCC officers was held on 18<sup>th</sup> June to establish progress, feasibility and potential funding for completion of the Northern and Southern routes. From this it was established that a consolidation of the proposed routes is required, defining sections which are confirmed and being brought forward, and sections which require further route analysis, particularly:

- Stonehouse to Saul
- Dudbridge to Stroud (at end of Stonehouse route)
- Cam and Dursley Station to Slimbridge
- Dursley to Uley

A map and accompanying data will be produced to fulfil this requirement.

A meeting of the Parish Cycle group on 11th July has revealed an ambition to provide a high quality utility cycle route between Chalford and Stroud. To this end, further cycle improvement projects along the canal route will be put on hold until a proposed survey by Sustrans has been

produced, and an assessment of where best to allocate funding can be carried out.

**18. Market Town Centres Initiative Fund**

Meetings have now been held with the representatives of all five town councils, at the time of writing the report, further information is awaited from two of them. A report will be brought to December Environment Committee setting out the proposed projects and funding breakdown for this initiative. It is fully intended that the project will be fully spent this financial year.

**19. Wallbridge Gateway**

The current status of the project has changed. Ecotricity have withdrawn their application to match fund. The budget requirement is now £90k SDC and £5K STC (with no matched funding from external bodies). Design works have been retendered on this basis and hope to appoint a Landscape Architect by mid September. A draft programme will then be developed for delivering the scheme. This will be dealt with as part of the updated capital programme which will be reported to Strategy and Resources committee in October 2018.

**20. Multi Service Contract Vehicles**

The procurement of vehicles for the MSC will be an ongoing project this financial year. Currently eight vehicles have been procured and will be taken delivery of in the next few weeks. The remaining vehicles will be purchased this financial year with a view that the Capital expenditure will be fully spent this financial year.



**Table 4 – Detailed revenue variations**

<b>Environment Committee</b>	<b>Para Refs</b>	<b>2018/19 Original Budget (£'000)</b>	<b>2018/19 Revised Budget (£'000)</b>	<b>2018/19 Forecast Outturn (£'000)</b>	<b>2018/19 Outturn Variance (£'000)</b>
<b>Canal Partnership</b>		7	7	7	0
<b>Director (Development Services)</b>		116	117	117	0
<b>Head of Health and Wellbeing</b>		70	71	71	0
Environmental Health Team		149	149	154	5
Contaminated Land		32	32	32	0
Dog Warden Service		78	78	78	0
Environmental Protection		153	154	160	6
Food Safety		150	151	153	1
Health and Safety		86	87	67	(20)
Land Drainage		38	39	39	0
Public Health		43	43	33	(10)
Pest Control		6	7	7	0
Port Health		2	2	2	0
Planning Liaison		14	14	14	0
<b>Environmental Health</b>		<b>751</b>	<b>757</b>	<b>739</b>	<b>(18)</b>
Planning and Building Control Admin		258	261	261	0
Building Control		(186)	(183)	(183)	(0)
Securing Dangerous Structures		9	10	9	(0)
Building Regulation Enforcement / Advice		36	37	36	(0)
Street Naming		(4)	(4)	(12)	(8)
<b>Building Control</b>		<b>114</b>	<b>120</b>	<b>111</b>	<b>(9)</b>
Planning Strategy		306	311	304	(6)
Preparation of Core Strategy		0	0	0	0
<b>Planning Strategy/Local Plan</b>		<b>306</b>	<b>311</b>	<b>304</b>	<b>(6)</b>
Development Control		(267)	(261)	(233)	28
Trees		42	43	43	0
Conservation		59	59	59	0
Appeals		0	0	25	25
Planning Appeal Costs		69	70	70	0
Enforcement		106	107	107	0
Footpath Diversion		(2)	(2)	0	2
<b>Development Control</b>		<b>7</b>	<b>15</b>	<b>70</b>	<b>55</b>

<b>Environment Committee</b>	<b>Para Refs</b>	<b>2018/19 Original Budget (£'000)</b>	<b>2018/19 Revised Budget (£'000)</b>	<b>2018/19 Forecast Outturn (£'000)</b>	<b>2018/19 Outturn Variance (£'000)</b>
Economic Development		54	54	27	(27)
Market Town Projects		24	24	24	0
Regeneration		82	65	65	0
<b>Economic Development</b>		<b>161</b>	<b>144</b>	<b>116</b>	<b>(27)</b>
<b>Carbon Management</b>		<b>71</b>	<b>71</b>	<b>71</b>	<b>0</b>
MSC: Refuse Collection		1,116	1,116	1,330	215
MSC: Food Waste		341	341	553	213
MSC: Recycling		1,181	1,181	1,322	142
MSC: Bulky Waste		45	45	52	7
MSC: Garden Waste		(153)	(153)	13	165
MSC: Street Cleansing		599	607	650	43
<b>Waste and Recycling: MSC</b>		<b>3,128</b>	<b>3,136</b>	<b>3,920</b>	<b>784</b>
<b>Waste and Recycling: Other</b>		<b>19</b>	<b>11</b>	<b>6</b>	<b>(5)</b>
<b>Environment Total</b>		<b>4,749</b>	<b>4,760</b>	<b>5,534</b>	<b>774</b>

## Indicative 2019/20 Budgets

<b>Committee Service Area</b>	<b>2018/19 Base Budget (£'000)</b>	<b>2019/20 Indicative Budget (£'000)</b>
Canal Partnership	7	7
Director (Development Services)	117	117
Head of Health and Wellbeing	71	73
Environmental Health Team	149	152
Contaminated Land	32	32
Dog Warden Service	78	80
Environmental Protection	154	157
Food Safety	151	154
Health and Safety	87	89
Land Drainage	39	39
Public Health	43	44
Pest Control	7	8
Port Health	2	2
Planning Liaison	14	14
<b>Subtotal Environmental Health</b>	<b>757</b>	<b>772</b>
Planning and Building Control Admin	261	266
Building Control	(183)	(176)
Securing Dangerous Structures	10	10
Building Regulation Enforcement / Advice	37	38
Street Naming	(4)	(4)
<b>Subtotal Statutory Building Control</b>	<b>120</b>	<b>134</b>
Planning Strategy	311	315
<b>Subtotal Planning Strategy</b>	<b>311</b>	<b>315</b>
Development Control	(261)	(248)
Trees	43	43
Conservation	59	60
Planning Appeals	70	71
Enforcement	107	109
Footpath Diversion	(2)	(2)
<b>Subtotal Development Control</b>	<b>15</b>	<b>34</b>

## Appendix A

<b>Committee Service Area</b>	<b>2018/19 Base Budget (£'000)</b>	<b>2019/20 Indicative Budget (£'000)</b>
Economic Development	54	54
Market Town Projects	24	24
Regeneration	65	65
<b>Subtotal Economic Development</b>	<b>144</b>	<b>144</b>
Carbon Management	71	71
MSC: Refuse Collection	1,115	1,549
MSC: Food Waste	341	352
MSC: Recycling	1,181	1,226
MSC: Bulky Waste	45	47
MSC: Garden Waste	(153)	(146)
MSC: Street Cleansing	607	625
<b>Subtotal Waste and Recycling</b>	<b>3,136</b>	<b>3,653</b>
Waste and Recycling: Other	11	11
<b>ENVIRONMENT Total</b>	<b>4,760</b>	<b>5,330</b>

The base budget for 2018/19 shown in the table above are based on:

- Original Budget 2018/19 as reported to Council in January 2018
- Addition of 1% Pay inflation to service budgets recognising the increased pay award of 2%

The base budget for 2018/19 will not tie-back to the original/revised budget for the committee as shown in this report. Budget changes concerning the Workforce Plan have not been reflected in these tables, as all changes will be reported through Strategy and Resources committee in October 2018.

The Indicative budget for 2019/20 is based on:

- Base budget 2018/19
- Addition of 2% pay inflation in recognition of the agreed pay award
- Addition of non-pay inflation on contracts/IT services where the council is contractually obliged to uprate the contract cost
- Known changes to service budgets as reflected in the MTFP presented to Council in January 2018 and February 2018

No other budget changes have been reflected at this stage.

**STROUD DISTRICT COUNCIL**  
**ENVIRONMENT COMMITTEE**

**AGENDA  
ITEM NO**

**13 SEPTEMBER 2018**

**8**

<b>Report Title</b>	<b>LOCAL PLAN REVIEW – PREFERRED STRATEGY PUBLIC CONSULTATION</b>
<b>Purpose of Report</b>	To agree a Preferred Strategy paper for public consultation.
<b>Decision(s)</b>	<p><b>Committee resolves to:-</b></p> <ol style="list-style-type: none"> <li><b>1. Approve the content of the Preferred Strategy paper (Appendix A) for the purposes of public consultation commencing October 2018</b></li> <li><b>2. Delegate to the Director of Development Services the authority to make minor textual and formatting changes to the draft document for public consultation</b></li> </ol>
<b>Consultation and Feedback</b>	There has been internal consultation with relevant departments, a member’s seminar and discussions held at Planning Review Panel. The draft Preferred Strategy paper has been amended to take account of points raised.
<b>Financial Implications and Risk Assessment</b>	<p>As the decision is to approve the content for the purposes of public consultation, then there are no direct financial implications to this report. Future financial implications may arise after consultation if there is a delay in the progress of the local plan review.</p> <p>Adele Rudkin, Accountant <a href="mailto:adele.rudkin@stroud.gov.uk">adele.rudkin@stroud.gov.uk</a></p> <p>There are risks associated with delaying the progress of the Local Plan Review or in not seeking to address the minimum level of housing need using the new national standard method. Both would be contrary to national policy and would result in potential speculative housing applications not in accordance with the current Local Plan. Continuing to progress this timely review will ensure that the Local Plan remains up-to-date and the planned for housing supply can be maintained.</p>
<b>Legal Implications</b>	<p>Legal Implications are provided on the First Draft of the Preferred Strategy Paper (as at 21<sup>st</sup> August).</p> <p>A local plan can be revised at anytime. SDC must keep its local plan under review having regard to any of the following matters in relation to the district:</p>

	<ul style="list-style-type: none"> <li>• The principal physical, economic, social and environmental characteristics;</li> <li>• The principal purposes for which land is used;</li> <li>• The size, composition and distribution of the population;</li> <li>• The communications, transport system and traffic;</li> <li>• Any other considerations which may be expected to affect those matters;</li> <li>• Such other matters as may be prescribed or as the Secretary of State (in a particular case) may direct;</li> <li>• Any changes which SDC think may occur in relation to any other matter; and,</li> <li>• The effect such changes are likely to have on the development of the district or on the planning of such development.</li> </ul> <p>A review of the Local Plan must be completed every five years from the date of adoption and is required to keep the Local Plan considered up-to-date and sound.</p> <p>There is a legal duty on local planning authorities to engage constructively. Local Planning Authorities must produce a Statement of Community Involvement (which is subject to a separate report before this committee) setting out the Council's policy for consulting and engaging with individuals, communities and other stakeholders in the preparation and revision of local development documents amongst other matters. Any consultation must adhere to the Statement of Community Involvement (if adopted) and be adequate and fair.</p> <p>Legal advice on any updated or amended Local Plan resulting from the process will be provided as appropriate and required.</p> <p>Craig Hallett, Solicitor &amp; Deputy Monitoring Officer  Tel: 01453 754364  Email: <a href="mailto:craig.hallett@stroud.gov.uk">craig.hallett@stroud.gov.uk</a>  R20.08D28.08C21.08</p>
<b>Report Author</b>	Mark Russell, Planning Strategy Manager Tel: 01453 754305 Email: <a href="mailto:Mark.Russell@stroud.gov.uk">Mark.Russell@stroud.gov.uk</a>
<b>Options</b>	Options are: <ol style="list-style-type: none"> <li>1. approve the Preferred Strategy paper for public consultation; or</li> <li>2. amend the Preferred Strategy paper for public consultation, or</li> <li>3. delay the Preferred Strategy paper for further internal discussion.</li> </ol>

<b>Performance Management Follow Up</b>	Key stages of the Local Plan review will be subject to future reports to both Planning Review Panel and Environment Committee. Council will approve the draft Local Plan at pre-submission and submission stages.
<b>Background Papers/ Appendices</b>	Appendix A – Preferred Strategy paper <a href="#">Background papers</a>

## 1. BACKGROUND

- 1.1 Council adopted the Stroud District Local Plan in November 2015. The Plan continues to provide an up-to-date planning framework to assess planning applications and identifies sufficient housing and employment land to meet needs to 2031. The Plan included a commitment to undertake an early review.
- 1.2 The Government expects local planning authorities to review plans regularly to keep them up-to-date and to update them in whole or in part at least every five years.
- 1.3 In September 2017 Committee approved a timetable for the Local Plan Review and approved an Issues and Options paper for public consultation. Public consultation was undertaken between October and December 2017 and included public exhibitions and meetings with parish councils and key stakeholders. A report setting out the initial responses to public consultation was published in February 2018.

## 2. PREFERRED STRATEGY CONSULTATION PAPER

- 2.1 In July 2018 Government published the new National Planning Policy Framework (NPPF). As expected, the NPPF included a number of proposals to boost significantly the supply of housing, including the introduction of a standard method for determining the minimum number of houses required which local authorities should follow in drafting their new plans. The method uses a formula based on projections of local household needs adjusted to take account of the relative cost of housing in each area. Departing from these minimum figures can only be justified in exceptional circumstances. For Stroud, the Government requires the delivery of at least 638 homes per year. This is a 40% increase from the figure in our current Local Plan of 456 homes per year. Last year 497 homes were built in the district.
- 2.2 A Preferred Strategy paper has been prepared to identify how this housing requirement could be distributed across the district, as well as addressing employment, retail and town centre, open space and community needs over the next twenty years.
- 2.3 In summary, the paper includes the following:
- 1) Introduction – what it is about and how people can get involved
  - 2) Key issues – identifies the priority issues for the district building upon the previously identified 40 key issues grouped by

Corporate Delivery Plan priority areas: economy; affordable housing; environment; health and wellbeing; delivery.

- 3) Needs – identifies the preferred strategy around:
  - Local economy and jobs
  - Our town centres
  - A need for local housing
  - Local green spaces and community facilities
- 4) Vision and strategic objectives for the new plan
- 5) Preferred growth strategy – sets out the preferred approach for managing future growth, including:
  - broad future growth strategy as a hybrid of options involving concentrated, dispersed development and growth points
  - settlement hierarchy
  - settlement development limits
- 6) Making places – parish cluster visions and key issues and priorities for each cluster together with preferred sites by settlement

**2.4** The paper does not detail a preferred approach to addressing Gloucester’s unmet housing needs at this stage. Instead, an assessment of potential alternative sites will be carried out during 2019 in accordance with the approach agreed by Gloucestershire authorities in 2014. Potential sites within Stroud district will form part of that assessment, together with other sites both within and on the edge of Gloucester but within neighbouring council areas. The site(s) that perform best will be identified in the respective council’s future draft plan(s) for potential allocation.

**2.5** The paper does set out preferred sites at the main towns and larger villages to meet Stroud’s needs for future housing, employment and/or community uses, put forward by landowners, developers and parish councils during the Strategic Assessment of Land Availability (SALA) process. However, the paper makes clear that the identification of these sites does not indicate Council support for development at these locations at this stage. The purpose of the consultation is to seek local views on these options and to identify whether other site options may be better.

**2.6** The Preferred Strategy paper is supported by a number of studies and assessments including a transport discussion paper, settlement analysis work and sustainability appraisal of realistic alternative options.

### **3. NEXT STEPS**

- 3.1** The Preferred Strategy paper and supporting documents will be subject to public consultation for eight weeks commencing w/c 22 October and ending w/c 17 December 2018. The following activities are proposed during that time:
- Press release and newspaper advertisement
  - Emails to groups and individuals on Planning Strategy mailing list



- Consultation paper and supporting documents on website
- On-line questionnaire via website
- Consultation paper at deposit points
- Public exhibitions at locations throughout the district
- Meetings with town and parish councils (clusters)
- Meetings with statutory consultees, interest groups (community, schools, businesses, etc.)

**3.2** The results of public consultation will help inform the development of the draft Plan during 2019.



# Stroud District Local Plan Review

## Preferred Strategy Paper

Draft for Environment Committee  
September 2018

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## 1. Introduction

### What is this document about?

The Stroud District Local Plan identifies the housing, employment, retail and community development that is required to meet local needs up until 2031. It sets out the strategy for distributing development within the District and policies for protecting and conserving the natural and built environment.

The District Council started the process of reviewing the current Local Plan last year. This consultation paper sets out the Council's preferred strategy for meeting development needs over the next 20 years but also highlights other options.

### Why are we reviewing the Local Plan now?

The Government wants all local authorities to review their local plans every 5 years. The current Plan was approved in November 2015. New plans can take 5 or more years to finalise and so it is important that we make progress now.

### What period will the Local Plan Review cover?

Last year we identified a 20 year time period of 2016 to 2036. However, national policy requires local plans to cover at least 15 years from when they are adopted. Our current programme expects the Local Plan Review to be complete by 2022. To ensure the Review is sufficiently forward looking we are now proposing the Local Plan Review covers the period 2020 to 2040.

### What is our programme?

We have built into the timetable plenty of time to discuss issues, options and proposals with local communities. We have already completed a full programme of public consultation on issues and options during autumn 2018.

There will be ongoing engagement with organisations, but the main public consultation activities will be... **Add Table**

## How can I get involved?

The purpose of this Preferred Strategy consultation is to understand:-

- Have we identified the main issues and needs relating to the places you live, work or visit in Stroud District?
- Do you support the Preferred Strategy for addressing these issues and meeting future development needs or do you support an alternative approach?

We want people to engage fully in this process so that responses can be fed into the next stage of the review of the Local Plan.

This Preferred Strategy consultation will involve:

**Public exhibitions...** We are holding public exhibitions around the District during the consultation period. This will provide an opportunity to chat to officers working on the Local Plan review. Time and venue details can be found on the following page.

**Town and parish council meetings...** We will be meeting with groups of neighbouring town and parish councils to discuss issues across different parts of the District.

**Direct communication...** We will be emailing agents, developers, key stakeholders, local interest groups and members of the public who have expressed an interest in being kept informed.

**Individual groups...** We are particularly interested in making contact with groups and individuals who are often under-represented in consultation events, such as community groups and young people. We will be holding bespoke meetings to capture views. Please contact us if you know of a group that would like to get involved.

**Documents...** This document and background documents can be accessed through our web pages [www.stroud.gov.uk/localplanreview](http://www.stroud.gov.uk/localplanreview). You can view paper copies at the following locations:

- Parish council offices open to the public
- Public libraries
- Stroud District Council offices, Ebley Mill
- The Tourist Information Centre at the Subscription Rooms, Stroud

If you have any queries or suggestions relating to the consultation please contact the Planning Strategy team on [local.plan@stroud.gov.uk](mailto:local.plan@stroud.gov.uk) or phone the team on 01453 754143.

## How can you make comments?

Throughout this document, we pose a number of questions, to help focus feedback. You do not have to answer every question. Please quote the question(s) you are answering in any correspondence. You can submit your feedback directly to us via our online survey. Alternatively, you can return your comments to us by email or by post.

Submit your comments via our online survey, or download a response form:  
[www.stroud.gov.uk/localplanreview](http://www.stroud.gov.uk/localplanreview)

Email: [local.plan@stroud.gov.uk](mailto:local.plan@stroud.gov.uk)

Post: Local Plan Review, The Planning Strategy Team, Stroud District Council, Ebley Mill, Stroud GL5 4UB

Please respond by the closing date of **18th December 2018**.

## **How can I get involved?**

### **Events and exhibitions**

We are holding drop-in sessions and exhibitions around the District during late October and early November. You will be able to chat to officers working on the Local Plan review and find out more about the issues affecting Stroud District.

Copies of all the documents we have published in connection with this consultation will be available to view and you'll be able to pick up consultation response forms too.

There will be a public event in each of these parish 'clusters'. You can come along to any one of these, but we are hoping that this grouping will help us to build up a picture of the particular needs and proposals that most concern different parts of the District.

### **Parish clusters**

The current Local Plan is built around a series of eight 'mini visions' for eight distinctive parts of the District. Look out for the colour coding in this consultation document, which aims to help flag up needs and proposals that are of particular local relevance.

## 2. Key issues

Last year, through the Issues and Option Paper we suggested 40 key issues, challenges and needs facing the District for the Local Plan Review to address, covering a range of areas including the economy, affordable housing, the environment, health and well being and delivery.

Many will remain relevant into the future. However, challenges and needs change over time and priorities for action can change too. We asked you to choose your Top 5 key issues, challenges and concerns from our list to help us understand which issues are of particular concern to you as we all look into the future. We also asked you to tell us if there were any new issues emerging that we had missed and need to take account of in preparing the next Local Plan.

### What you told us

The top 5 key issues you identified are:

*Issue 1: Ensuring new housing development is located in the right place, supported by the right services and infrastructure to create sustainable development was identified as the most significant issue/challenge to address in the District.*

Your top suggestions for tackling this issue: Prioritise building on brownfield and infill sites rather than greenfield and agricultural land and locate development in areas where there is existing infrastructure or where there is potential to improve infrastructure and public transport links.

*Issue 2: Conserving and enhancing Stroud District's countryside and biodiversity including maximising the potential for a green infrastructure network across the District*

Your top suggestions for tackling this issue: Establishing green links along river/canal corridors and expanding the boundaries of the Cotswolds Area of Outstanding Natural Beauty.

*Issue 3: Maximising the potential of brownfield and underused sites to contribute to housing supply*

Your top suggestions for tackling this issue: Converting empty shops and space above shops, building on derelict land and regenerating areas to make them more attractive and vibrant, creating more sustainable patterns of living.

*Issue 4: Developing strategies to avoid, reduce and mitigate the indirect impacts of development on the natural environment*

Your top suggestions for tackling this issue: Protecting greenfield land from unnecessary development, conserving and enhancing open spaces and wildlife habitats.

*Issue 5: Tackling the acute lack of affordable housing in the District*

Your top suggestions for tackling this issue: Building more council houses, encouraging developers to build smaller houses and bungalows so that the young can afford buy and the elderly can downsize, maximise sites for rental at affordable rents and rent to buy schemes.

You also told us which issues or challenges you felt had been missed in the current Local Plan. These included the need to focus on ways to attract more students to the District, engaging with the

business community to ensure a joined up thinking through websites and proactive communication, better access for the disabled in their communities, better parking facilities and managing the increase in second home ownership.

There were also a number of issues that did not make the Top 5 but were raised specifically by local community representatives. These included the need to: address traffic congestion; increase the focus on tourism; make improvements to public transport and cycle routes; and support agriculture, farm diversification and smaller local businesses.

### **What the Sustainability Appraisal Scoping Report tells us about the key issues:**

The scoping report reviewed the baseline information available for the District in order to identify the key environmental, social and economic issues and to consider how these issues might develop over time if the Local Plan Review is not implemented. The review did not recommend any specific changes to the 40 key issues identified in the Local Plan Issues and Options consultation and concluded that the Local Plan Review offers opportunities to direct and strongly affect existing trends in a positive way, through an up-to-date plan which reflects the requirements of national policy.

### **What we will do**

**Having taken into consideration your views, national policy and evidence where available, the Preferred Strategy will seek to address the Top 5 issues by:**

*Issue 1: Ensuring new housing development is located in the right place, supported by the right services and infrastructure to create sustainable development*

- concentrating housing development at locations where there is currently the best access to services, facilities, jobs and infrastructure
- creating new sustainable communities at locations where development can transform existing access to services and infrastructure
- concentrating employment growth within the A38/M5 corridor and at locations in tandem with housing growth

*Issue 2: Conserving and enhancing Stroud District's countryside and biodiversity including maximising the potential for a green infrastructure network across the District*

- providing a robust policy framework for protecting and conserving the green network and identifying and delivering extensions and improvements to the existing network
- identifying opportunities through careful development to achieve net gains to the natural environment
- supporting farm diversification, rural business growth and the tourism potential in rural areas which respect the character of the countryside.

*Issue 3 - Maximising the potential of brownfield and underused sites to contribute to housing supply*

- regenerating large scale brownfield sites for housing, employment and canal related tourism



- allocating smaller brownfield sites within settlements for redevelopment and exploring other opportunities through the Brownfield Register
- prioritising the use of brownfield, under used and infill land through the use of settlement boundaries

*Issue 4 - Developing strategies to avoid, reduce and mitigate the indirect impacts of development on the natural environment*

- safeguarding local wildlife-rich habitats and wider ecological networks and areas identified for habitat management, enhancement, restoration or creation
- promoting the conservation, restoration and enhancement of priority habitats, ecological networks and the protection and recovery of priority species
- managing growth to secure mitigation and measurable net gains for biodiversity.

*Issue 5 - Tackling the acute lack of affordable housing in the District*

- ensuring a proportion of affordable homes on all sites of 10 dwellings or above in urban areas and on all sites of above 5 dwellings in designated rural areas
- identifying opportunities for additional affordable homes, working with parish councils, co-operatives, community land trusts and community housing groups
- encouraging rural exception sites and exception sites for first time buyers and renters, subject to local needs

**Consultation questions**

**Have we identified the top 5 issues for you?**

**Do you agree with the ways we intend to tackle them?**

## 3. Needs

### 3a. Local economy and jobs

Last year we explained the role that the Local Plan can have in providing certainty to the business community in terms of allocating further employment land to meet future business needs and by supporting existing businesses on key employment sites. We also highlighted some emerging trends and key challenges facing the local economy including the projected very small rise in people of traditional working age living in the District in the future and changes in working practices including home working and the need for faster broadband and potential structural changes in the pattern of future farming.

The Local Enterprise Partnership is in the process of reviewing and updating its Strategic Economic Plan (SEP) and producing an Industrial Strategy. Working with other Gloucestershire councils, we will undertake work next year to identify a future economic growth strategy for Gloucestershire and what this will mean in terms of employment policies and sites.

#### What you told us

The lack of jobs within Stroud District is a great concern for local people and that the majority of people living within the area need to commute to larger city areas for employment.

Some respondents commented that further employment within the area should be prioritised over developing housing. Identified business requirements included more modern, high tech premises for new digital companies as well as small-scale start up units for local or family businesses.

There was support for continued expansion of employment land at existing sites and settlements, and particularly for the redevelopment and intensification of existing brownfield sites. The most popular locational choice, however, was for additional growth along the M5 corridor, although concerns were raised that this may draw people away from areas that are more difficult to access by car and lorry, such as within the Stroud valleys. Other concerns related to the need for sufficient parking facilities.

In terms of flexibility to allow other job generating uses on employment sites, this proved to be a popular option, but responses emphasised that care needed to be taken, as different uses need to be compatible. Any flexibility should prioritise the re-use or redevelopment of derelict buildings. It was also suggested that sites for B class uses must be safeguarded to ensure that employment needs can be delivered and any alternative uses on these sites should be considered on a case by case basis and be ancillary to B class.

The growing importance and popularity of home working was highlighted; however the major limiting factor identified is the speed and quality of internet broadband.

Most respondents stressed the importance of controlling development in rural areas in order to prevent adverse impacts on the countryside and to ensure that sufficient farmland is retained for future food production.

### **What the Sustainability Appraisal Scoping Report tells us about the key economy and jobs issues:**

- The **age** structure of the population shows that currently there is a higher proportion of older people in the South West than nationally. There is expected to be an increasingly disproportionate number of older people in the area. This will have implications for the economy, service provision, accommodation and health.
- **Economic productivity** in the District in terms of the GVA per hour worked indices is slightly lower than the national figure. There is a requirement to make appropriate use of the District's strong strategic transport links along the M5 corridor to facilitate future economic growth. Furthermore there is a net flow of commuters out of the District.
- The District needs to capitalise further on the **tourism industry** so that this sector continues to contribute fully to economic growth. There is also a need to consider how links to the wider Cotswolds area can be made most use of profitably and how these links can be promoted.

### **What we will do**

#### **Having taken into consideration your views, national policy and evidence where available, the Preferred Strategy will seek to deliver:**

- a clear economic strategy to support sustainable economic growth for the next 20 years
- economic growth and additional jobs on and adjacent to existing high value employment sites and within the M5/A38 growth corridor
- regeneration of under utilised or low value employment sites for other uses provided this does not undermine key employment sectors
- new employment sites of varying sizes and locations to meet the specific locational requirements of different sectors
- support for affordable, low cost sites and premises with flexible terms for business start ups
- opportunities to foster on-going employment-education links
- new employment together with new housing to create sustainable communities and to reduce the potential for further out commuting
- support for the faster roll out of broadband
- support for co-working facilities particularly at town centres
- continued support for appropriate farm diversification proposals subject to environmental criteria
- a more flexible approach towards encouraging tourism businesses including accommodation, subject to more appropriate locational and environmental criteria

### **Consultation questions**

**Do you agree with the ways in which the Preferred Strategy intends to support the local economy and the creation of jobs?**

**Do you support an alternative approach or have we missed anything?**

## 3b. Our town centres

Last year we outlined some of the changes in national shopping patterns, including the recent onset of e-retailing, which are providing a growing challenge to the traditional role and health of our town centres. However, there has also been a positive story to tell with the rise in a locally sourced food and emerging cafe culture. A recent Future of Town Centres report identified a number of options for helping our town centres to meet these challenges including marketing our town centres on-line for their retail offer and their leisure and tourism potential, reviewing parking charges and looking at more flexible planning policies to support other complimentary uses.

We will be looking next year to identify the amount of retail floorspace we will need in the future and to identify sites, if required, to meet those needs.

### What you told us

There was broad agreement for the options. One comment was that there needed to be an overall strategy. There was support for better town centre management and setting up local business networks (e.g. chambers of commerce) and for rate relief. General concerns related to parking supply and charging policy, traffic congestion, a lack of bus information and active travel routes, a lack of meeting places for young people, a need for better pedestrian and cycle access and better signage. There was support for developing brownfield sites and making improvements that reflect the character and ambience of each town.

Stroud – Housing for the whole community. Stricter planning control on shopfront and signs. Upgrade street furniture. Further pedestrianisation. Promote Stroud arts and attract food retailers.

Nailsworth – Redevelop Town Square/Old Market but safeguard existing businesses. Improve Market Street. Improve cycle/ footpath links to Stroud. Create 20 mph zone in the town.

Dursley – Support long stay parking. Reduce traffic in Dursley town centre. Improve the streetscape as set out in draft Neighbourhood Plan.

Stonehouse – Appoint town centre manager/marketing officer. Establish better links between town centre and West of Stonehouse (footbridge across railway).

Wotton under Edge – Market as tourist and Cotswold Way location, improve pub, restaurant and retail offer. Rationalise road system but not pedestrianisation.

### What the Sustainability Appraisal Scoping Report tells us about the key town centre issues:

- The **town centres** of the District face evolving pressures in terms of outside retail offers of the surrounding areas and the continued importance of e-retailing and provision of services online. Service uses and to a lesser extent comparison and convenience uses have seen a decline at many of the town centres while there has been a growth in leisure uses in recent years up to the end of 2016. There is a requirement to protect and enhance the role of town centres as economic drivers and employment supporters in a sustainable manner which is responsive to the evolving situation in Stroud.
- There may be opportunities to grow the tourism market at the District's town centres particularly where there are existing links to the Cotswolds AONB and Cotswolds Way.

Recent years have seen a rise in the number of leisure uses at town centre locations and identified strengths at the various centres include independent cafes and shops, traditional markets and the attractive landscape setting.

### **What we will do**

Some of your suggestions can be developed and delivered outside the planning system and the Council will look to work with the other partners, including the County Council as transport authority and town councils to bring forward suitable proposals, subject to resources.

### **Having taken into consideration your views, national policy and evidence where available, the Preferred Strategy will seek to deliver:**

- the level and type of future retail floorspace needed for at least a ten year period
- a more flexible planning policy framework which prioritises retail uses within primary frontages but allows for a more diverse range of supporting uses in secondary areas
- continued support for town centres as the most appropriate location for main retail and leisure uses especially for young people
- office uses providing work spaces with flexible rental arrangements in town centres
- support for existing markets and sites and/or policies which support further markets

#### **in Stroud town centre:**

- improvements to the Merrywalks shopping centre and retail and leisure offer
- the redevelopment of brownfield sites including those identified in the Stroud Town Centre NDP for appropriate uses including housing, retail and leisure
- improvements to Stroud station and to investigate the potential for an integrated transport hub
- walking and cycling links to and from the Stroudwater canal and the wider Stroud valleys network

#### **in Nailsworth town centre:**

- pedestrian improvements to Market Street
- redevelopment of the town square area to provide a better retail and leisure experience, including new homes and open space
- an improved and centrally located town council, library and tourism facility
- improved walking and cycling links to the wider Stroud valleys network

#### **in Dursley town centre:**

- brownfield sites for redevelopment for housing and town centre uses
- access improvements to Market Hall, if practical
- environmental improvements to Parsonage Street
- urban design, signage and public realm improvements and other proposals as set out in the Dursley Neighbourhood Plan
- improved walking and cycling links connecting with Cam and Uley

**in Wotton-under-Edge town centre:**

- opportunities for town centre improvements facilitated by the provision of additional parking
- priorities set out in the Community Plan Update 2016
- the Greenway cycle and walking route, subject to further feasibility work

**in Stonehouse town centre:**

- better cycling and walking links with and signage to/from the Stroudwater canal and to the wider Stroud valleys network
- proposals set out in the Stonehouse Neighbourhood Plan

**Consultation questions**

**Do you agree with the ways in which the Preferred Strategy intends to support our town centres?**

**Do you support an alternative approach or have we missed anything?**

### **3c. Local housing need**

One of the Government's top priorities is to significantly boost the supply of homes in the country to meet housing needs and to address long term affordability issues. Recently, the Government has introduced housing targets to be met by every local authority in the country. These are based on projections of local household needs and the relative cost of housing in each area. Departing from these minimum targets can only be justified in exceptional circumstances. Currently, the Government requires the Local Plan Review to provide for at least 638 new homes per year, although this figure may change in the future as new data is published. This is a 40% increase from the figure in our current Local Plan of 456 homes per year. Last year 497 homes were built in the District.

To meet this new challenging target every year over a 20 year period will require the Local Plan Review to identify land for at least 12,800 new homes. Currently, 7,100 new homes have received permission or are already identified in the current Local Plan and so we need to identify land for at least 5,700 homes to meet this target. However, both the target and the supply may have changed by 2020 when we intend to submit the draft document to Government for examination and so these figures need to be kept under review and we need to retain flexibility about the potential sites which may be identified in the final draft plan.

Last year we identified ways of addressing local housing needs that aren't currently being addressed by the market, including opportunities to grow the rented sector and to meet those wishing to build their own homes. We also identified the need to identify ways for young people to be able to stay within rural neighbourhoods and to meet the needs of older people or those with disabilities through flexible forms of accommodation including 'lifetime homes'.

We are currently in the process of preparing a Local Housing Needs Assessment, working together with all local authorities in Gloucestershire. The results of this work will inform the draft Local Plan next year.

#### **What you told us**

Affordable housing in its widest sense is needed throughout the District including a greater proportion of smaller properties. It is clear that the price of current housing is unaffordable for younger people.

Opportunities for self-build properties are supported but plots are scarce and are generally not affordable at present.

There is support for more sheltered accommodation and bungalows/retirement villages to provide opportunities for elderly residents to downsize should they wish to and free up larger houses for families.

New development should be more sympathetic and sensitive to the environment and provide adequate parking. New development should also be located near places of employment and be supported by the necessary infrastructure.

The wider use of local housing need surveys is supported to identify shortfalls and develop a bespoke housing mix for each town or village. However, such surveys depend on high response rates to be truly representative and are only a snapshot of need at any given point and need to be regularly updated.

The general consensus is that development should be focussed on brownfield/derelict areas and within settlement boundaries.

#### **What the Sustainability Appraisal Scoping Report tells us about the key housing issues:**

- **House prices** have increased by the highest percentage within the South West when compared to the other regions of England.
- Much of the **housing stock** in the District is quite old and the worst housing conditions are most evident in the private rented sector.
- Stroud on average is one of the least deprived districts/unitary authorities in the country. However, there are **pockets of deprivation** particularly in relation to housing and service provision.

#### **What we will do**

#### **Having taken into consideration your views, national policy and evidence where available, the Preferred Strategy will seek to deliver:**

- at least 638 new homes per year for a 20 year period
- a mix of brownfield and greenfield allocated housing sites of varying sizes to ensure delivery is maintained throughout the plan period
- opportunities to bring forward housing development on brownfield sites through the identification and potential allocation of sites appropriate for housing on the Brownfield Land Register
- a proportion of affordable homes on all sites of 10 dwellings or above in urban areas and on all sites of above 5 dwellings in designated rural areas
- additional affordable homes working with parish councils, co-operatives, community land trusts and community housing groups
- minimum dwelling sizes, subject to evidence of need, to avoid town cramming
- a mix of dwelling types (1 bed, 2 bed, 3 bed, 4+ bed, flats, houses, bungalows, etc.) on Local Plan housing sites in proportion to identified local needs
- design guidance that supports flexible accommodation to 'lifetime homes' standards and in support of healthy living
- build to rent homes as a proportion of Local Plan housing sites, subject to local needs
- exception sites for first time buyers and renters, subject to local needs
- rural exception sites to meet local affordable needs
- small scale housing in rural areas in the interests of social sustainability, subject to local community support through the preparation of neighbourhood plans
- self and custom built homes to meet needs identified on the self and custom built register, through a combination of site allocations, proportionate development on Local Plan housing sites and rural exception sites



- homes for older people, including sheltered, enhanced sheltered, extra care, registered care provision on Local Plan housing sites, designed to standards allowing people to live for longer in their own homes
- sites to meet the specific needs of local gypsies and travellers and travelling showpeople
- housing for local people, including where appropriate, using local occupier clauses to ensure local housing needs are met within or adjacent to existing communities

**Consultation questions**

**Do you agree with the ways in which the Preferred Strategy intends to meet local housing need?**

**Do you support an alternative approach or have we missed anything?**

### **3d. Local green spaces and community facilities**

Last year we explained the role that the Local Plan can have in providing local green spaces and community facilities to meet local needs, delivering new or improved community facilities in association with new development and protecting existing places and spaces of value to local communities. We also highlighted challenges facing local communities from the loss of village pubs, shops and other local services and the need to provide for the changing needs of growing communities.

We have commissioned a Green Infrastructure (GI), Sport and Recreation Study, including a full audit of all accessible open spaces across the District. The study will identify the quality, quantity and accessibility of current provision, produce local provision standard recommendations in accordance with relevant guidance and local needs, and identify opportunities to extend and protect the green infrastructure network.

#### **What you told us**

##### **Provision of open space, sports or community facilities**

The majority of comments identified a lack of sporting facilities, including sports fields with changing rooms, and children's play areas within neighbourhoods, together with a need for the expansion or improvement of existing facilities. Other specific open space needs identified include a park accessible to the disabled, allotments (Dursley, Nailsworth), a new cemetery (Stroud), parks for dog walking/ exercise (Uplands, Stroud & Stonehouse), more green spaces within the town (Wotton) and better provision of seating and sheltered seating areas within open space areas.

Community facility needs identified include new or larger community spaces (Stroud, Stonehouse, Haresfield), toilets for playing field (Kingswood), sports pavilion refurbishment (Bisley). Other community service provision needs identified include a post office (Horsley), affordable youth activities and facilities (Wotton, Kingswood, Stonehouse), new/ expanded primary school (Kingswood & Uplands, Stroud), GP surgeries and health services (Minchinhampton, Stonehouse, Stroud), community shopping facilities (Stroud). Communities close to strategic growth areas expressed concerns about the adequacy of existing health, education and other community facilities to cope with increased population pressure and the need to provide additional facilities and infrastructure in advance or alongside new housing development.

Comments also identified a need to improve access and connectivity between open space provision and community facilities within neighbourhoods and a demand for better pavement/ bridleway/ cycle infrastructure linking communities, including safe walking and cycling links between Cam/ Slimbridge, Berkeley/ Newport and Wotton/ Kingswood.

##### **Protection of existing facilities or local spaces**

Comments expressed strong support for the protection of existing open spaces in and around local communities and the important contribution they make to community life in terms of cultural identity and setting, providing habitats, wildlife corridors and natural flood defences, and promoting exercise, health and well being.

Local spaces identified for protection within settlements included sports fields, green spaces, parks, play areas, allotments, community orchards and wildlife areas. Comments supporting the protection of specific areas included Frith Wood, Chalford; the Narles field, Frampton; Parry's Field, Horsley; Minchinhampton Common; Broadham Fields, Painswick; The Heavens, Baxter's Field, Mc Nally's Field, Grange Field and Wickridge Hill, Stroud; and Holywell Farm, Wotton. The canal corridor, Cotswold Way and public footpaths were also identified as important open spaces for special protection.

Other community facilities identified as important for protection include indoor and other built sports facilities, pubs, village schools, libraries, health facilities and community buildings.

**What the Sustainability Appraisal Scoping Report tells us about key local green space, community facilities and wider environmental issues:**

- **Climate change** is likely to affect biodiversity.
- Stroud District contains many areas of **high ecological value** including sites of international and national importance. These are under threat from urbanising pressures, including disturbance and damage from recreational use.
- The District has significant areas of **Landscape importance**, most notably to the east within the boundaries of the AONB.
- The **age** structure of the population shows that currently there is a higher proportion of older people in the South West than nationally. There is expected to be an increasingly disproportionate number of older people in the area. This will have implications for the economy, service provision, accommodation and health.
- Stroud generally displays higher levels of public health than the national average however there is a requirement to address **health inequalities** as well as specific health problems such as obesity in the District.
- Stroud on average is one of the least deprived districts/unitary authorities in the country. However, there are **pockets of deprivation** particularly in relation to housing and service provision.
- The re-establishment of the Cotswolds Canals presents opportunities for the promotion of **alternative modes** of transport however there is a need to handle this sensitively.

**What we will do**

**Having taken into consideration your views, national policy and evidence where available, the Preferred Strategy will seek to deliver:**

- policy protection for important open spaces within settlements, outdoor recreation facilities, playing fields or allotments within or relating to settlements
- a mapped GI network, linking urban areas to the wider countryside, identifying important habitats, landscape features, river and green corridors and ecological networks
- a set of standards for local open space, sport and recreation facility provision to guide future development
- site opportunities to address shortfalls in local open space, sport, recreation and community facility provision and to address gaps in the GI network and enhance the network function
- restoration of the derelict canal between Stonehouse and Saul Junction, reconnecting Stroudwater Navigation to the Gloucester & Sharpness Canal, including creating 30 hectares of biodiverse habitat and canal towpath

- improvements to the Stonehouse to Nailsworth cycleway, including biodiversity improvement and resurfacing work; creation of the Cam, Dursley and Uley Greenway and potential to deliver a Wotton under Edge, Kingswood and Charfield Greenway
- support for the identification of local green spaces through Neighbourhood Development Plans and the protection of community facilities through existing Assets of Community Value legislation
- opportunities to address identified community needs in association with new development through the Community Infrastructure Levy (CIL) and s106 agreements
- support for the planned provision of community facilities alongside housing growth through master planning of strategic and other major developments
- continued protection of identified areas of biodiversity, landscape, and heritage importance
- a mitigation strategy for the Cotswold Beechwoods SAC to assess and address recreational pressures including from growth within Gloucester.

### **Consultation questions**

**Do you agree with the ways in which the Preferred Strategy intends to protect existing or deliver new local green spaces and community facilities?**

**Do you support an alternative approach or have we missed anything?**

## 4. A vision for the future

What do you want Stroud District to be like in 20 years time? It is important to have a vision of the kind of place we want to be living in, working in or visiting in the future, so that clear objectives can be set for the policies and proposals that will help us to shape that place.

The broad and over-arching vision, set out in the current Local Plan expressed aspirations for the future of our District to 2031. We are looking to build on the current vision and to roll it forward to cover the next 20 years to 2040.

Last year we asked representatives from local communities to tell us what they valued about where they live, work and visit and what they told us has helped us to refine the 8 mini-visions for the parish clusters that make up the District. These can be found in section 6.

Taking account of these views, the issues and needs you have commented on, changes to national policies and priorities and our own local evidence, we are reviewing the vision for Stroud District. At this stage, we are proposing some minor changes only but we are interested in hearing your views. Does this vision reflect what you value about the District and where you want us to be in 20 years' time?

Stroud District sits at the south-western edge of the Cotswolds Area of Outstanding Natural Beauty and extends westward across the Severn Vale, which is bordered by a rich estuarine landscape. This Vision draws upon our special environmental, social and economic qualities.

Our rural District is living, modern and innovative. We are responding to climate change through reducing our CO<sub>2</sub> emissions and adapting our lifestyles to live within our environmental limits.

Our District supports a network of market towns, well connected to their rural hinterlands and complementary to the role of wider regional centres. Each contributes to our sustainable and thriving local economy. We capitalise on our heritage, skills, and knowledge – exploiting our unique assets to nurture growth in green technologies and creative industries. We are adaptable and able to respond to changing needs and modern lifestyles.

We enjoy a high quality of life within our healthy, vibrant and diverse communities, which have a strong sense of their own identity and local distinctiveness – from Wotton-under-Edge in the south, to Stroud Town in the centre and Upton St. Leonards in the north. They are all safe and secure places, where vulnerable people are supported.

Every day we see the richness, diversity and beauty of our District. We nurture our high quality landscapes, our flourishing wildlife and our historic and cultural heritage, from our arts and crafts, through to the Cotswold Canals and our wool and cloth mills.

### Consultation questions

**Do you agree with the vision for 2040 as drafted?**

**Do you support an alternative approach or have we missed anything?**

## Strategic objectives

Taking account of the identified issues and priorities, the current Local Plan lists six principal objectives to provide a more tangible way of taking forward the overall vision for the District, and to help us to assess the relative merits of potential locations for strategic growth.

Having considered your views, recommendations from the Council's sustainability appraisal, national policy and new evidence where available, we are proposing to refine the strategic objectives, to take forward through the Local Plan Review.

We are interested to obtain your views on the following revised strategic objectives:

### Homes and communities:

#### Strategic Objective SO1: Accessible communities

Maintaining and improving accessibility to services and amenities, with:

- Healthcare for all residents
- Affordable and decent housing for local needs
- Active social, leisure and recreation opportunities
- Youth and adult learning opportunities

#### Strategic Objective SO1a: Healthy, inclusive and safe communities

Developing communities that support healthy lifestyles, promote social interaction, ensure public safety and reduce the fear of crime

### Economy and infrastructure:

#### Strategic Objective SO2: Local economy and jobs

Providing for a strong, diverse, vibrant local economy that enables balanced economic growth, coupled with enhancing skills and job opportunities across the District

#### Strategic Objective SO3: Town centres and rural hinterlands

Improving the safety, vitality and viability of our town centres, which link to and support the needs of their rural hinterlands

#### Strategic Objective SO4: Transport and travel

Promoting healthier alternatives to the use of the private car and seeking to reduce CO2 emissions by using new technologies, active travel and/or smarter choices, working towards a more integrated transport system to improve access to local goods and services

### Our environment and surroundings:

#### Strategic Objective SO5: Climate Change and environmental limits

Promoting a development strategy that mitigates global warming, adapts to climate change and respects our environmental limits by:

- Securing energy efficiency through building design
- Maximising the re-use of buildings and recycling of building materials
- Minimising the amount of waste produced and seeking to recover energy
- Promoting the use of appropriately located brownfield land
- Supporting a pattern of development that facilitates the use of sustainable modes of transport
- Minimising and mitigating against future flood risks, recycling water resources and protecting and enhancing the quality of our District's surface and groundwater resources

**Strategic Objective SO6: Our District's distinctive qualities**

Conserving and enhancing Stroud District's distinctive qualities, based on landscape, heritage, townscape and biodiversity

**Consultation questions**

**Do you agree with the strategic objectives as drafted?**

**Do you support an alternative approach or have we missed anything?**

## 5. Future growth strategy

The current Local Plan seeks to distribute growth through a strategy of concentrated development, focussed on a small number of strategic growth areas, within or adjacent to larger settlements, within the Stroud Valleys, to the north east of Cam, to the west of Stonehouse, south of Gloucester and to support regeneration of the docks at Sharpness.

We need to review this approach to ensure we can deliver the future growth requirements up to 2040. The Issues and Options document detailed four alternative patterns for future growth in the District.

The four options were:

**Option 1:** *Continue to concentrate housing and employment development at a few large sites located adjacent to the main towns in the District*

**Option 2:** *Take a more dispersed approach with some medium sized housing and employment sites on the edge of the larger villages, as well as towns*

**Option 3:** *Disperse development across the District with most villages including at least one small to medium site allocated to meet local needs*

**Option 4:** *Identify a growth point in the District to include significant growth, either as an expansion of an existing settlement, or to create a new settlement*

### What you told us

Option 1 was the most popular individual approach, with broadly twice the support of the next most popular option. Of formal written responses made, Options 2-4 received broadly similar levels of support. However Option 3 was the next most popular strategy based on informal responses made at exhibition locations. A number of responses suggested hybrid options including elements of the four main options. Other suggestions included focusing development along major transport corridors, close to employment areas and on brownfield land.

### How have we tested these options and what do the results tell us?

In order to test whether these options are reasonable and deliverable and the potential impacts of each option, we identified potentially suitable and available sites from a range of sources, including from the Council's Strategic Assessment of Land Availability, from the Brownfield Register and from sites promoted through the Issues and Options Local Plan consultation process. We then assigned them to each option, depending upon their location and size.

**Sustainability appraisal** carried out independently by consultants then looked at comparing the four options against 17 sustainability objectives, covering 'social', 'economic' and 'environmental' themes. The results indicate:

Option 1 performs slightly better overall in terms of potential positive effects and slightly fewer negative effects. However, there are elements of the other three options that also perform well. In particular, concentrating all the new growth at three potential growth points (Option 4) could have fewer negative environmental impacts than Options 2 and 3, and would have most of the same significant positive effects as Option 1 for provision of housing, employment opportunities, and access to services, health and social inclusion due to the creation of new, mixed-use communities. Option 2 with a slightly wider distribution than Option 1 could have benefits in terms of access to



services and employment opportunities for some of the other larger towns and villages in the District.

Recommendation: It may be worth considering a hybrid option which most resembles Option 1: Concentrated development, but perhaps includes growth at the Sharpness growth point and/or one or two of the larger towns and villages as well (although this would need to avoid settlements where negative environmental effects on biodiversity/geodiversity, landscape/townscape, historic environment, water quality and flooding are more likely).

We have also carried out a **high level transport assessment**, in consultation with officers from Highways England and Gloucestershire County Council. The results indicate:

Option 1 is the most sustainable in terms of the location of planned growth and existing levels of non car based trips and is most likely to benefit from the existing passenger transport network.

Option 2 is highly sustainable in terms of the location of planned growth and existing levels of non car based trips

Option 3 is the least sustainable in terms of the location of planned growth and it likely to be the most reliant on the car and least likely to benefit from the passenger transport network due to the lack of growth points required to sustain passenger transport services.

Option 4: Based on existing travel patterns the locations of growth points is likely to be reliant on the car. However due to the scale of growth proposed there is the opportunity to provide non car based alternatives.

### **Towards a preferred growth strategy**

These strategy assessments only provide one element of the considerations needed to develop the Preferred Strategy.

Equally important has been for us to understand the current and expected future roles and functions of each of the main towns and villages in the District to determine which places can support future growth and which places cannot. We have looked at which settlements perform an important employment role, which towns and villages have a suitable range of facilities and services and which ones benefit from transport services allowing for a choice of means of transport other than by the private car. Further information can be found in sections 5 and 6.

Finally, we have assessed individual sites put forward by stakeholders for consideration for development. All realistic alternative options are identified in section 6. We have assessed each site through our **Strategic Assessment of Land Availability** to identify sites which can be delivered now and those with future potential to be assessed through the Local Plan process. We have also identified sites that we do not think are suitable, available or achievable.

**Sustainability appraisal** has tested each site against 17 sustainability objectives using indicators derived to measure minor and significant positive and negative effects.

Our **high level transport assessment** investigates likely impacts of development from groupings of sites and identifies potential transport improvements needed to support growth in each location.

## 5a. The preferred growth strategy

The preferred growth strategy will distribute at least 12,800 additional dwellings and sufficient new employment land to meet needs for the next 20 years.

The strategy will concentrate housing growth at the main towns of Cam and Dursley, Stonehouse and Stroud, where there is best access to services, facilities, jobs and infrastructure.

Housing and employment growth will also be centred at two new settlements at Sharpness and at Wisloe within the Severn Vale (A38/M5 corridor) where there is the potential to create new sustainable communities along garden village principles. Further strategic employment growth will also be concentrated at accessible locations within the A38/M5 corridor.

In order to meet wider development needs and to support and improve existing services and facilities at smaller towns and larger villages, modest levels of growth will be delivered at the local service centres of Berkeley, Minchinhampton, Nailsworth and Painswick.

Lesser levels of growth will be delivered at the villages of Brimscombe, Kings Stanley, Kingswood, Leonard Stanley, North Woodchester and Thrupp which have a range of local facilities and which benefit from good transport links, or which have the potential to develop better transport links, to strategic facilities at the nearby towns of Stroud and at Wotton-under-Edge, where growth potential is limited by environmental constraints.

Further infill development to maximise the use of brownfield land will be supported at these and other settlements within settlement development limits.

Some limited development at small and medium sized sites (up to 20 dwellings) immediately adjoining settlement development limits at Tier 1-3 settlements will be allowed to meet specific identified local development needs (i.e. exception sites for first time buyers, self build and custom build housing, rural exception sites) subject to being able to overcome environmental constraints.

At Tier 4 and 5 settlements, in addition to rural exception sites, the development of small sites of up to 10 dwellings outside settlement development limits will be supported in the interests of maintaining social sustainability, provided that the policy is supported by the local community through the making of a Neighbourhood Plan.

### **What this strategy means for where you live**

At Cam, the strategy envisages: regenerating brownfield sites within the settlement; the consolidation of growth to the north east of the town linking the parish centre with improved facilities at Cam and Dursley railway station and completing the linear park and local cycling and walking network; new housing development, community and open space uses to the north west, improving access to Jubilee Playing Field and creating a landscaped buffer between the existing edge of Cam and the M5 motorway.

At Dursley, the strategy envisages: regenerating brownfield sites within the settlement; supporting town centre improvements; housing development and open space uses to the south east of the town within an enhanced landscape setting; improvements to the local cycling and walking network.

At Stonehouse, the strategy envisages: regenerating brownfield sites within the settlement; supporting town centre improvements; extensions to planned growth to the north west of the town including enhancing community facilities and additional open space; supporting improvements to the canal corridor and local walking and cycling routes.

At Stroud, the strategy envisages: regenerating large scale brownfield sites for housing, employment and canal related tourism; supporting the better use of edge of town centre sites and public realm improvements; supporting improvements to the canal corridor and local walking and cycling routes.

At Newtown/Sharpness the strategy envisages: delivery of a new garden village community incorporating housing, employment, shopping, community and open space uses, with the opportunity to transform local transport facilities and access to new and enhanced facilities for existing residents and businesses.

At Wisloe (south of Cambridge and Slimbridge) the strategy envisages: delivery of a new garden village community incorporating housing, employment, shopping, community and open space uses, with the opportunity to improve access to local facilities for existing residents and businesses whilst protecting the setting of existing villages.

At Berkeley, Minchinhampton, Nailsworth, Painswick and the smaller villages of Brimscombe, Kings Stanley, Kingswood, Leonard Stanley, North Woodchester and Thrupp, the fewer and smaller development sites will be focused on meeting local housing needs and on enhancing or delivering new services and facilities which have been identified as lacking in those places, as set out in section 3d. The focus will therefore be on using development to overcome existing infrastructure deficiencies and to deliver enhancements to places.

### **What are the key challenges to this preferred strategy?**

Delivering the growth expected by central Government within the next 20 year time horizon will be challenging. The strategy demands an increase in house building rates beyond levels achieved in recent memory. The strategy includes supply from a range of small, medium, large and very large sites at a number of different locations which together provide opportunities for all levels of the market to deliver. However, delivery rates are vulnerable to changes in economic cycles, brownfield sites can be complex and expensive to develop and the creation of new settlements is an ambitious undertaking. There may be the need to identify reserve sites should the preferred sites not come forward at the rates envisaged and we are interested to hear views on this.

The increased levels of growth will put additional pressure on our roads, particularly at key network junctions within the District. Initial transport work has identified the likely need for major improvements at M5 junctions 12, 13 and 14, together with improvements along the A419 and A38 corridors. These improvements are likely to be required whatever the pattern of growth envisaged. Larger sites have more potential to help fund major infrastructure schemes and are more likely to attract public funding.

### **Meeting Gloucester's needs**

The Joint Core Strategy for the Gloucester City, Tewkesbury Borough and Cheltenham Borough areas has identified that in the longer term additional sites will be required to meet Gloucester's housing

needs beyond 2028. Stroud District Council is committed to working together with these authorities and other authorities to Gloucestershire to identify the most sustainable sites to meet these future needs.

An assessment of potential alternative sites to meet Gloucester's long term housing needs will be carried out during 2019. Potential sites South of Hardwicke and at Whaddon within Stroud District will form part of that assessment, together with other sites both within and on the edge of Gloucester but within neighbouring council areas. The site(s) that perform best will be identified in the respective council's future draft plan(s) for potential allocation.

### **The South of the District**

The West of England authorities are currently preparing a Joint Spatial Plan that identifies proposed housing growth at Charfield and Buckover Garden Village, together with transport improvements at M5 Junction 14, the potential reopening of Charfield station and Metrobus and rural bus improvements.

Growth and infrastructure improvements beyond Stroud District but near to settlements in Stroud District may have an impact on the final growth strategy for the Local Plan Review. At this stage, the Preferred Strategy for the south of the District, including growth and infill within settlements at Berkeley, Cam, Dursley, Kingswood, Newtown/Sharpness, Wisloe and Wotton-under-Edge will require improvements to M5 Junction 14, but may also benefit from public transport and other planned improvements to services and facilities within this wider area.

### **Consultation questions**

**Do you support the broad approach of the preferred growth strategy in terms of distributing the growth required by national policy for Stroud District?**

**Do you support an alternative approach?**

**Have we identified the right towns and villages for growth or do other settlements have growth potential?**

**Do you support our approach to addressing Gloucester's housing needs?**

**Do you support an alternative approach?**

## 5b. Settlement hierarchy

The current Local Plan identifies a hierarchy of settlements, consisting of five distinct tiers. The largest towns, containing the best range of services and facilities, are in the top tiers. These are the primary focus for growth, providing significant levels of new homes and jobs. By contrast, the smallest settlements (containing minimal facilities) are not expected to receive any growth, other than limited development that seeks to address specific needs identified through Neighbourhood Plans.

The evidence for the current hierarchy is contained within the 2014 **Settlement Role and Function Study**, which compares the District's towns and villages against a range of criteria, including size, access to services and facilities, level of retail provision and employment role.

Last year we sought views on whether the current hierarchy-based approach for is the most appropriate way to identify which settlements are best suited to various levels of growth. We asked what changes might be necessary in order to make the hierarchy more useful or relevant, and whether the individual settlements are correctly categorised within the five tiers.

### What you told us

Around 75% of responses expressed broad support for the principle of a settlement hierarchy and 25% stated that they did not support it. However, many people highlighted specific concerns about how the hierarchy operates in practice, its relationship to the Local Plan's policy framework, and how the individual settlements have been categorised. The current hierarchy was described as a 'blunt instrument'. Key points included:

- A hierarchy should take account of settlements' character, environmental or physical constraints and the reality of land availability
- The collective or 'cluster' function of settlements should be recognised: do some settlements perform better as a group than they would if assessed in isolation?
- Tier 3 is too diverse and the distinction between the settlements within it is too obscure
- There is a disconnect between the various tiers and the amount of development that each settlement experiences or is capable of accommodating

We were challenged to review the position of all settlements within the hierarchy. It was commonly perceived that lowering a settlement's position within the hierarchy would curtail future development, and most suggestions focussed on moving settlements down to lower tiers. But some comments advocated raising some of these up to higher tiers and, in a few cases, arguments were made both for moving a settlement up and for moving it down.

### How have we tested the current settlement hierarchy?

In order to understand the current and expected future roles and functions of each of the main towns and villages in the District, and to help determine which places can support future growth and which places cannot, we have undertaken further work to assess each settlement's key characteristics and functions relative to other settlements in the District. This time, its scope has been expanded to look at all the District's settlements, rather than just Tiers 1-3.

Much of the data contained in the 2014 study was derived from the 2011 census and it has not been possible to update some of this. However, in the **2018 Settlement Role and Function Study Update**, we have looked at:

- which settlements perform an important employment role, which settlements draw in workers, and which act as ‘dormitories’; we have looked at which settlements offer the best opportunity for self-containment, with the best or worst correlation between the characteristics of the resident working population and the local jobs market;
- an updated audit of the services and facilities available within each settlement, to determine which towns and villages perform a ‘strategic’ role (drawing users from across the District to hospitals, secondary schools, banks, supermarkets etc) and what level of ‘local’ provision there is for the community (e.g. primary school, pub, post office, village hall);
- average travel times from each settlement to a range of key services and facilities, both by car and on foot/by bus, to help identify which places have best accessibility and least car-dependence, as well as places with transport or connectivity issues;
- the relative sizes of the settlements and how much housing growth each settlement has experienced over in the recent past (both in absolute terms and in proportion to its size);
- trends in household size and demographic characteristics, to help identify places where housing availability (or affordability) may be an issue.

#### **What do the results tell us?**

Refreshing the data and extending the analysis to cover Tier 4 and Tier 5 settlements, has suggested some changes to the current hierarchy. Changes are proposed in relation to 11 settlements and these amendments are highlighted in the Proposed Settlement Hierarchy, set out below.

Some shifts in how the settlements rank are simply due to changing circumstances (the loss or gain of a village shop, for example; or changes to public transport infrastructure or timetabling). Some changes have been highlighted because we have introduced some additional criteria into the analysis in order to address some concerns raised through the Issues and Options consultation, meaning that the comparison between settlements is slightly more sophisticated and nuanced than the 2014 study.

All these pieces of information about individual settlements’ key characteristics and functionality, and how they compare to others in the District, have helped us to build a ‘case for growth’ for each settlement.

A settlement hierarchy does seem to be a relevant and useful way of helping to determine which places can support future growth and which places cannot, and what quantity of development is appropriate.

#### **What we will do**

We propose to carry the principle of a settlement hierarchy through the Local Plan Review and this forms part of the Preferred Strategy. However, on the basis of the analysis a number of amendments to the current hierarchy are proposed.

<b>Tier 1</b>	
<p>These are the largest settlements in the District, by a considerable margin. They all have a significant employment role, each providing thousands of jobs. Stroud is the District's principal town, with a much larger population and a more extensive range of strategic services and facilities than the other towns; however, the settlements of Cam and Dursley together represent a very significant second focus for the District. All these settlements benefit from transport infrastructure that enables very good or excellent access to key services and facilities, with good links to their suburbs and some 'satellite' communities. Stroud and Dursley in particular have environmental and/or physical constraints to growth.</p>	
Stroud	<i>Remain Tier 1</i>
Cam	<i>Remain Tier 1</i>
Dursley	<i>Remain Tier 1</i>
Stonehouse	<i>Remain Tier 1</i>

<b>Tier 2</b>	
<p>These are relatively large settlements, some of which have a strategic role in terms of providing services or facilities that serve a District-wide or wider-than-local catchment. Berkeley is the smallest of these settlements in terms of population, but it shares many characteristics in common with other Tier 2 settlements in terms of role and function (size is not necessarily an indicator of a settlement's role, nor its diversity of services and facilities). All Tier 2 settlements have a retail role, whether strategic or local, or both. They all offer a good or excellent level of "local" services and facilities. These settlements offer some employment, although this is not necessarily a strong part of their role and function in all cases. All of these settlements face some degree of environmental and/or physical constraints to growth.</p>	
Berkeley	<i>Remain Tier 2</i>
Minchinhampton	<i>Remain Tier 2</i>
Nailsworth	<i>Remain Tier 2</i>
Painswick	<i>Move up from Tier 3</i>
Wotton-Under-Edge	<i>Remain Tier 2</i>

<b>Tier 3a</b>	
<p>These medium-sized and large settlements are generally well-connected and accessible places, which benefit from their proximity to higher order settlements and / or good transport routes. Or, in the case of Eastington, Kings Stanley, Leonard Stanley and Whitminster, they have the potential for accessibility improvements because of where they are located. These settlements generally lack any "strategic" role or function but they all provide a good range of local services and facilities for the community. Although several of these villages are relatively big employment providers (notably Brimscombe, Hardwicke, Eastington, and Kingswood), the principal role of almost all these settlements is as a 'dormitory', where most people have no choice but to commute to work elsewhere. Some have environmental or physical constraints to growth.</p>	
Brimscombe & Thrupp	<i>Thrupp up from Tier 4</i>
Chalford	<i>Remain Tier 3</i>
Eastington	<i>Remain Tier 3</i>
Frampton-on-Severn	<i>Move down from Tier 2</i>
Hardwicke	<i>Remain Tier 3</i>
Kings Stanley	<i>Remain Tier 3</i>
Kingswood	<i>Remain Tier 3</i>
Leonard Stanley	<i>Remain Tier 3</i>
Manor Village (Bussage)	<i>Remain Tier 3</i>

Newtown & Sharpness *	<i>Remain Tier 3</i>
North Woodchester	<i>Remain Tier 3</i>
Whitminster	<i>Remain Tier 3</i>

### **Tier 3b**

These settlements typically have a more basic level of services and facilities than the 3a list above. Many have fair or good access to services and facilities elsewhere, although Bisley, Miserden, Oakridge Lynch and Slimbridge do not. These are small and medium-sized settlements, in terms of resident population. These settlements typically face environmental constraints.

Amberley	<i>Remain Tier 3</i>
Bisley	<i>Remain Tier 3</i>
Coaley	<i>Remain Tier 3</i>
Horsley	<i>Remain Tier 3</i>
Miserden	<i>New designation</i>
North Nibley	<i>Remain Tier 3</i>
Oakridge Lynch	<i>Remain Tier 3</i>
Slimbridge	<i>Remain Tier 3</i>
Uley	<i>Remain Tier 3</i>
Upton St Leonards	<i>Remain Tier 3</i>
Whiteshill & Ruscombe	<i>Remain Tier 3</i>

### **Tier 4**

These small and very small settlements lack any substantial services or facilities themselves. However, they are generally well-connected and accessible settlements, which benefit from their proximity or connectivity to higher order settlements and /or their location on a key public transport route, although road infrastructure in some locations is very constrained. These settlements typically face environmental constraints.

"Old" Bussage	<i>Remain Tier 4</i>
Eastcombe	<i>Remain Tier 4</i>
Newport	<i>Remain Tier 4</i>
Selsley	<i>Remain Tier 4</i>
South Woodchester	<i>Remain Tier 4</i>

### **Tier 5**

These small and very small settlements typically provide very basic, low or minimal levels of services and facilities for the community. None of these have retail facilities. These settlements are highly car-reliant and generally poorly-connected, with poor foot, cycle or bus access to services and facilities elsewhere. These settlements typically face environmental constraints.

Arlingham	<i>Remain Tier 5</i>
Box	<i>Move down from Tier 4</i>
Brookthorpe	<i>Move down from Tier 4</i>
Cambridge	<i>Move down from Tier 4</i>
Cranham	<i>Remain Tier 5</i>
France Lynch	<i>Move down from Tier 4</i>
Haresfield	<i>Remain Tier 5</i>
Hillesley	<i>Remain Tier 5</i>
Longney	<i>Remain Tier 5</i>
Middleyard	<i>Move down from Tier 4</i>
Nymphsfield	<i>Move down from Tier 4</i>



Randwick	<i>Move down from Tier 4</i>
Saul	<i>Remain Tier 5</i>
Sheepscombe	<i>Remain Tier 5</i>
Stinchcombe	<i>Move down from Tier 4</i>
Stone	<i>Move down from Tier 4</i>

**Having taken into consideration your views, national policy and evidence where available, the Preferred Strategy will seek to deliver:**

- future growth targeted to settlements that have better access to services, facilities and infrastructure and which offer the best opportunities for sustainable development.
- appropriate limitation on the amount, scale and nature of any development at lower tier settlements.
- managed growth at each settlement, through a combination of site allocations and a policy framework that identifies an appropriate overall scale of growth, to be delivered through windfalls and other exceptions.
- growth that is sustainable and proportionate to each settlement's functionality, capacity and character, taking account of each settlement's relative constraints and opportunities.
- a policy framework that takes account of the cumulative impact of successive developments at a settlement, to ensure that the impacts of each individual proposal are seen in the context of the settlement's overall capacity for growth over the lifetime of the Plan.

**Consultation questions**

**Are any of the settlements in the wrong tier and, if so, for what reason?**

**Do you support the preferred approach to managing development at small Tier 4 and 5 settlements by including them within the hierarchy and defining Settlement Development Limits? Or do you support an alternative approach of simply treating them as 'open countryside'? What are the pros or cons of either approach?**

**Do you support the idea that the Local Plan should seek to manage the cumulative impacts of growth on individual settlements? How should we develop a policy framework to achieve this?**

## 5c. Settlement boundaries

The current Local Plan manages growth on the edge of settlements by supporting development within tightly defined settlement development limits but resisting most forms of development beyond, except for a limited range of types of development defined as acceptable within the countryside.

Last year we discussed the potential to reassess current settlement development limits or to consider a different approach. We identified three potential options:

**Option 1:** *Continue with existing settlement development limits amended as necessary*

**Option 2:** *Assess proposals on a case by case basis using broader criteria (e.g. landscape impact; form of settlement, proximity to services, etc.)*

**Option 3:** *Continue with settlement development limits but expand the types of development that are allowed beyond them in the countryside*

We also asked for suggestions for minor changes to existing settlement development limits either to prevent unsuitable development or to allow for some limited development to create a better edge to a town or village.

### What you told us

The most popular option was to assess proposals on a case by case basis, although a similar number of people supported either continuing with the existing approach or expanding the types of development that are allowed within the countryside.

From those people who supported an alternative approach to manage development proposals on the edge of towns and villages, suggestions were for approaches that:

- are flexible and reviewed constantly
- are linked to neighbourhood plans
- maintain current settlement development limits but expand the types of development that could be accommodated beyond them, on a case by case basis.

Specific changes were suggested to existing settlement development limits at: Berkeley, Bisley, Cam, Chalford, Dursley, Hardwicke, Horsley, Manor Village, Minchinhampton, Nailsworth and Oakridge Lynch.

### What the sustainability appraisal (SA) scoping report tells us about settlement development limits

Continuing with the current approach is likely to have broadly positive effects on the environmental SA objectives as development outside of settlement limits is strictly controlled. However, the lack of flexibility associated with this approach could have minor negative effects on housing and economy objectives if proposals for development outside of settlement limits are prevented from coming forward.

Assessing proposals on a case by case basis using criteria would allow for more flexibility, which may benefit housing and economy objectives if residential and commercial developments are able to come forward in wider locations where it can be established that there would not be harm as a result. However there may be an increased chance of negative effects on biodiversity and landscape objectives in particular if there is less stringent protection. Effects would depend largely on the criteria that are applied and how stringently they are enforced.

Continuing with the current settlement development limits but expanding the types of development that are allowed beyond them would provide the environmental protection of Option 1, although not as strongly. There could be benefits for housing and economy objectives assuming that the types of developments that might be allowed would be things like live work units and exemplar carbon neutral schemes. There may however be negative effects on air quality and access to services objectives.

A number of hybrid options and the effects of these would be a mixture of the positives and negatives described above. For example, one hybrid option could be a combination of removing settlement development limits for large settlements but retaining them for small villages with few facilities in sensitive locations. This approach would have some of the more positive social and economic effects of Option 2 while still providing some of the environmental protection associated with retaining settlement development limits.

### **What we will do**

Settlement development limits are an established part of the strategy for managing growth in Stroud and have been since the 1990s. Whilst there are issues relating to flexibility and accuracy, we consider that it would be a significant departure to remove them entirely and to rely on policy wording and site by site assessment. Issues with this approach would relate to the different potential interpretations of written criteria and consequences around the speed and consistency of decision making and the additional resources required to prepare and maintain comprehensive landscape and heritage assessments for all settlements.

We consider a more feasible approach would be to continue to use updated settlement development limits as the basis for all decisions, but to provide for some flexibility by allowing some limited development beyond settlement development limits, as set out in the Preferred Strategy, subject to satisfying detailed environmental and design criteria.

We have reviewed existing settlement development limits and propose to make minor changes to a number of settlement development limits, to reflect physical changes since the last review and to better reflect their intended function in terms of managing growth. The proposed changes are set out in Appendix A.

### **Having taken into consideration your views, national policy and evidence where available, the Preferred Strategy will seek to deliver:**

- housing, employment and community uses within existing settlement development limits, updated, where appropriate, to reflect physical changes since they were last reviewed and to better reflect their intended function

- some limited development beyond settlement development limits as set out in the Preferred Strategy, subject to satisfying detailed environmental and design criteria.

**Consultation questions**

**Do you support the Preferred Strategy approach towards maintaining settlement development limits?**

**Do you support an alternative approach?**

**Do you support the proposals to allow some limited development beyond development limits?**

**Do you support an alternative approach?**

**Do you support the specific changes to existing settlement development limits (set out in appendix 1)?**

## 6. Making places

To meet the current issues and needs facing people and places in Stroud District we identify an over-arching vision for the District as a whole in section 4 and set out a preferred growth strategy in section 5.

However, whilst some places in the District have a need for development or are suitable for strategic levels of growth, others are not. This chapter explores what the Preferred Strategy might mean for distinct parts of the District

During the Issues and Options consultation in autumn 2017 we discussed with local communities what made their places special and what was important to retain as well as what needed to change. We have used these conversations to review **the 8 “mini-visions”** set out in the current Local Plan and to identify **key issues and top priorities** for action. These are set out over the following pages and we welcome your views on whether we have got these right.

The preparation of the preferred growth strategy and the revised settlement hierarchy has involved studying the main towns and villages in the District to identify their current roles and functions. The following pages summarise some of the key findings from this work to establish the **role and function** of each settlement.

In preparation for this consultation, the District Council has continued to assess the development potential of land within and around the main towns and the larger villages in Stroud District – those identified in the **current Local Plan** as Tier 1, Tier 2 and Tier 3 settlements.

We have looked again at the broad locations identified in the Issues and Options document and new sites promoted to us. The detailed site specific results are set out within the 2017 and 2018 update **Strategic Assessment of Land Availability (SALA)**. All sites have also been subject to **sustainability appraisal**.

**Please note that the identification of preferred sites for development in this document is for the purposes of public consultation only. It does not indicate Council support for development at these locations.**

**The preferred sites are identified on the following maps in red outline. Alternative sites rejected at this stage are identified in blue outline. Possible sites on the Gloucester fringe (subject to consideration in 2019 together with other sites in adjoining districts) are shown in purple.**

**DRAFT FOR COMMITTEE: PLEASE NOTE THAT ONLY MAPS WHERE GROWTH IS PROPOSED ARE CURRENTLY SHOWN. MAPS CURRENTLY SHOW ONLY PREFERRED SITES AND DO NOT CURRENTLY SHOW ALTERNATIVE SITES.**

We would like to know whether we have identified the best site(s) at the settlements we have identified as most suitable for growth or whether other alternative sites may be suitable.

You may wish to suggest a different location and/or site for consideration.

The preferred growth strategy does not envisage growth at small villages and hamlets (Tier 4 and 5 settlements) unless identified by local communities through a neighbourhood plan, because of the

very limited or minimal range of local services and facilities there. However, we would welcome suggestions if you believe any village or hamlet not mentioned in this consultation paper could benefit from future development and, if so, what type of development and where it could be accommodated.

**Consultation questions**

**Do you support the proposed mini-visions for your area(s)?**

**Would you like to propose alternative wording?**

**Do you support the key issues and top priorities for action for your area(s)?**

**Are there other more important issues and priorities you would like to highlight?**

**Assuming that some growth is desirable, have we identified the best site(s) at each town and village?**

## Making places: shaping the future of...The Stroud Valleys

### Where are we now

Around 40% of the District's population is concentrated within the parishes of the Stroud valleys. Stroud is the District's principal town and it has a reputation for its artistic and 'green'-thinking community. This is the most populous part of the District, yet it retains a distinctive rural character. The majority of this area falls within the Cotswolds AONB, with the exception of the valley bottoms, which is where industry was traditionally focussed and where today much of the transport infrastructure is squeezed in. The core urban area relates to the parishes of Stroud, Cainscross (the most densely populated parish in the District) and Rodborough, with the settlements of Thrupp, Brimscombe, North Woodchester, South Woodchester and Nailsworth having strong functional links to that core.

### What local community representatives have told us are the key local issues and top priorities:

- Achieving a better public transport system
- Supporting an ageing population
- Ensuring adequate provision of smaller affordable housing
- Encouraging carbon neutral housing
- Maintaining and improving the vitality of Stroud town centre
- Managing the night time economy

### Draft vision to 2040

The Stroud valleys will continue to be an important employment focus for the District, as well as seeing some of its residential communities grow.

Stroud town will go from strength to strength as the beating heart of a flourishing artistic and cultural scene, although its sensitive location in the landscape will prevent further outward growth other than along the valley bottoms. It will act as both focal point and gateway for surrounding communities and visitors, with improving public transport links to the wider rural area.

As the principal commercial centre for the District, the town centre will capitalise on its attractive built heritage, distinctive landscape setting and unique selling points (such as the acclaimed farmers' market) to enhance its retail, arts and leisure offer and tourist appeal.

With its high quality and niche retail and leisure, Nailsworth town will play a supporting role: providing for its own growing resident community, but also drawing from a wider local catchment and attracting visitors from outside the District.

Minchinhampton and the smaller villages within the Cotswolds AONB will flourish as local communities set within a valued and protected landscape. Minchinhampton will grow to reflect its role as a local service centre whilst smaller villages may see small scale development in response to identified local needs, boosting their ability to remain sustainable and thriving communities.

The regeneration of the industrial valley bottoms and the restoration of the Cotswold Canals will provide a new lease of life for the valleys' rich architectural heritage: a home for thriving businesses, creative industries and green technologies, as well as for people. This will be an environment that improves walking and cycling links through the area, boosts tourism, conserves, enhances and connects habitats along its valued river corridors and provides an exciting and tranquil amenity for the District's residents

## Preferred sites and alternatives

### Amberley

#### Planning constraints and designations

Physical constraints include the steep topography on the partly wooded western valley sides.

The Amberley Conservation Area covers the whole of the village. There are a number of listed buildings within the village and on the boundaries. Minchinhampton Common on the eastern boundary is designated as a Scheduled Ancient Monument.

Minchinhampton Common is also a Site of Special Scientific Interest (SSSI) which includes land to the east and west of the village. There are Tree Preservation Orders (TPO) on the western edge of the village.

The Cotswolds AONB designation covers all of the village and surrounding land.

The village is identified in the Local Plan as a Third Tier settlement and has settlement development limits.

#### Landscape sensitivity

The landscape parcels around the settlement are all considered to be of high sensitivity to both housing and employment uses and do not offer any opportunity for housing or employment allocation in terms of landscape and visual factors.

#### Role and function

Amongst Tier 3 settlements, Amberley has one of the **smallest** populations (although the 'Amberley' community encompasses areas outside the Settlement Development Limit as well).

It currently has **no retail role** (the shop and post office have closed quite recently), but the village offers a **basic** level of **local community services and facilities** (primary school and pre-school provision, pubs, village hall and playground). However, **access to key services and facilities** elsewhere is **good**.

Amberley has **no significant employment role**: its principal role is as a 'dormitory'.

#### Preferred sites for development (outlined in red on the following map)

There are no proposed sites for growth

#### Alternative sites (to be outlined in blue on the following map)



## Brimscombe and Thrupp

### Planning constraints and designations

Physical constraints include the floodplain that runs along the River Frome valley; the steep topography on the valley sides and brownfield site conditions.

The Industrial Heritage Conservation Area runs through the settlement. There are a number of listed buildings principally related to former mills located along the river.

The River Frome Key Wildlife Site lies along the river and canal corridor. There are a number of unimproved grassland Key Wildlife Sites located on the northern slopes.

The Cotswolds AONB surrounds the settlements on three sides.

There is a protected open space to the west.

Brimscombe is identified in the Local Plan as a Third Tier settlement and Thrupp is identified as a Fourth Tier settlement. They have settlement development limits.

### Landscape sensitivity

Landscape sensitivity indicates that there are only limited opportunities for housing, including an enclosed field to the south of the settlement; and there is no identified preferred direction for employment growth.

### Role and function

The historically distinct villages of Brimscombe and Thrupp comprise a **large** and complex settlement, parts of which extend into Minchinhampton and Chalford parishes.

Brimscombe has a **basic local retail role**, with a small range of neighbourhood shops. The settlement has a **good** level of **local community services and facilities** (primary school and pre-school provision, part time post office, pub, place of worship, village hall/community centre, sports pitches and playground). **Access to key services and facilities** here and elsewhere is **good** from Brimscombe and **very good** from Thrupp.

The settlement has an **important employment role**, forming part of a valuable employment hub, strung along the valley bottom between Stroud and Chalford.

### Preferred sites for development (outlined in red on the following map)

#### Brimscombe

Existing Local Plan allocated sites:

BRI A Brimscombe Mill (40 dwellings and employment uses)

Includes: BRI008 Brimscombe Mills & Mill Pond & BRIO22 Lakeside Depot

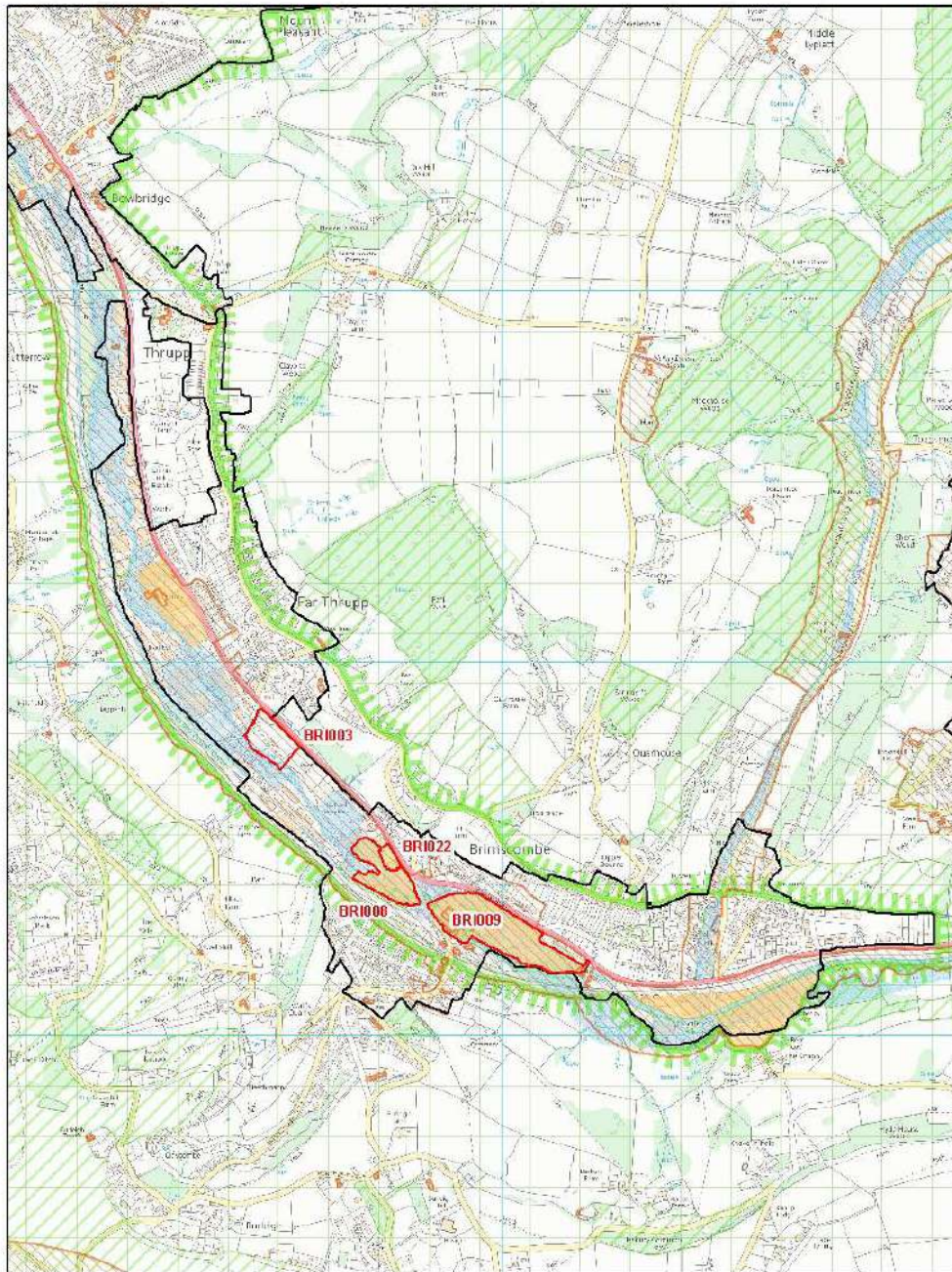
BRI B Brimscombe Port / Bourne Mills

BRI009 Brimscombe Port Industrial Estate(150 dwellings, canal related tourism and employment)

**Thrupp**

BRI003 Land at Hope Mill (up to 40 dwellings and open space)

Alternative sites (to be outlined in blue on the following map)



## Chalford

### Planning constraints and designations

Physical constraints include the Frome valley bottom floodplain; steep valley-side topography; and brownfield site conditions.

Four conservation areas cover the south and west of the settlement: the Industrial Heritage Conservation Area; Chalford Vale; St Mary's & Belvedere; Chalford Hill. Many listed buildings along the canal/river corridor and within Chalford Hill CA.

River Frome and Thames & Severn Canal Key Wildlife Sites (KWS) on the valley bottom (within settlement). To the east, south and west, Ancient Woodland and four other KWS adjoin or lie close to the settlement.

Within the Cotswolds AONB.

Four protected play spaces lie to the east (three at Burcombe Way; one in the Golden Valley).

The settlement is identified in the Local Plan as a Third Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction of housing growth in landscape terms is to the northwest.

There is no identified preferred direction of employment growth in landscape terms.

### Role and function

Chalford is a **large** village with close links to the nearby Manor Village estate, "old" Bussage, France Lynch and Eastcombe. These settlements benefit from easy access to each other's diverse services and facilities.

Chalford has a **basic local retail** role (a community-run village shop and post office), but offers a **good** level of **local community services and facilities** (primary school and pre-school provision, pubs, village hall, place of worship, sports/playing fields and playground). **Access to key services and facilities** elsewhere is **fair** (the road infrastructure is constrained).

Chalford has an **employment role**: the southern part of the settlement forms part of a valuable employment hub, strung along the valley bottom between Stroud and Chalford. But Chalford's principal role is as a 'dormitory', where *most* people commute to work elsewhere.

### Preferred sites for development (outlined in red on the following map)

There are no proposed sites for growth

### Alternative sites (to be outlined in blue on the following map)

## Horsley

### Planning constraints and designations

The principal physical constraint is the floodplain to the east of the settlement.

There are a number of listed buildings including the church, Horsley Court and a number of dwellings.

The Sandgrove Cottages and Hartley Bridge Wood Key Wildlife Site wraps around the south east corner.

The settlement is within the Cotswolds AONB.

There is a protected open space to the southwest.

The settlement is identified in the Local Plan as a Third Tier settlement and has settlement development limits.

### Landscape sensitivity

Landscape sensitivity indicates that there is only limited opportunity for housing growth, along the B4056.

There is no identified preferred direction of employment growth in landscape terms.

### Role and function

Amongst Tier 3 settlements, Horsley has one of the **smallest** populations (although the 'Horsley' community encompasses some small satellite hamlets outside the Settlement Development Limit as well).

It has a **basic local retail role** (a community-run shop), and the village offers a **basic level of local community services and facilities** (primary school and pre-school provision, pub, village hall, sports field/pitch and playground). **Access to key services and facilities** elsewhere is **fair**.

Horsley has **no significant employment role**: its principal role is as a 'dormitory'.

#### Preferred sites for development (outlined in red on the following map)

There are no proposed sites for growth

#### Alternative sites (to be outlined in blue on the following map)

## Manor Village

### Planning constraints and designations

Physical constraints include the steep valley-side topography to the northwest.

The Brownhill & Bussage Conservation Area abuts the western side of the settlement and Eastcombe Conservation Area abuts the north. Chalford Hill Conservation Area lies very nearby to the southeast.

Frith Wood, (designated as Ancient Woodland and a Key Wildlife Site) is a significant intrusion into the southern part of the settlement.

The settlement is within the Cotswolds AONB.

There is protected outdoor play space at both schools within the settlement and further sites lie north east at Middle Hill and southwest at The Frith.

The settlement is identified in the Local Plan as a Third Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction of housing growth in landscape terms is to the northeast and secondarily to the southwest, close to the settlement edge.

There is no identified preferred direction of employment growth in landscape terms.

### Role and function

The “Manor Village” estate at Bussage is a **large** settlement, mostly developed in the 1980s and 1990s. It and has close links with smaller surrounding villages in Chalford parish, which benefit from easy access to each other’s diverse services and facilities.

It has a **basic local retail role** (a convenience store). It offers a **good** level of **local community services and facilities** (GP and pharmacy, primary school, village hall/community centre, sports/playing fields and playground) and has a **very limited role in providing ‘strategic’ services and facilities** to a wider catchment (Thomas Keble Secondary School). **Access to key services and facilities** here and elsewhere is **good** (although the road infrastructure is constrained).

The settlement has **no significant employment role**. Its principal role is as a ‘dormitory’ settlement for its large working population.

### Preferred sites for development (outlined in red on the following map)

There are no proposed sites for growth

### Alternative sites (to be outlined in blue on the following map)

## Minchinhampton

### Planning constraints and designations

The principal physical constraint is Minchinhampton Common, which extends to the north and east of the settlement.

Minchinhampton Common is designated as a Scheduled Ancient Monument and SSSI.

Minchinhampton Conservation Area covers the centre of the town. There are numerous listed buildings within and to the north and south of the settlement, together with the Bulwarks Scheduled Ancient Monument on the eastern edge.

The settlement is within the Cotswolds AONB.

There are protected open spaces within and to the west of the town.

The town is identified in the Local Plan as a Second Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction of housing growth in landscape terms is to the east.

There is no identified preferred direction of employment growth in landscape terms.

### Role and function

Minchinhampton is a **large** village, one of the District's historic market towns.

The settlement has a **strong local retail role**, with a range of local shops to serve the day-to-day needs of surrounding villages and hamlets. It offers a **very good**, diverse range of **local community services and facilities** (GP, dentist and pharmacy, post office, primary school and pre-school, place of worship, village hall/community centre, sports/playing fields and playground) and has a **very limited role in providing 'strategic' services and facilities** to a wider catchment (a library). **Access to key services and facilities** here and elsewhere is **fair**.

The village itself has **no significant employment role**, although there is employment in the wider parish. Its principal role is as a 'dormitory' settlement and local service centre.

### Preferred sites for development (outlined in red on the following map)

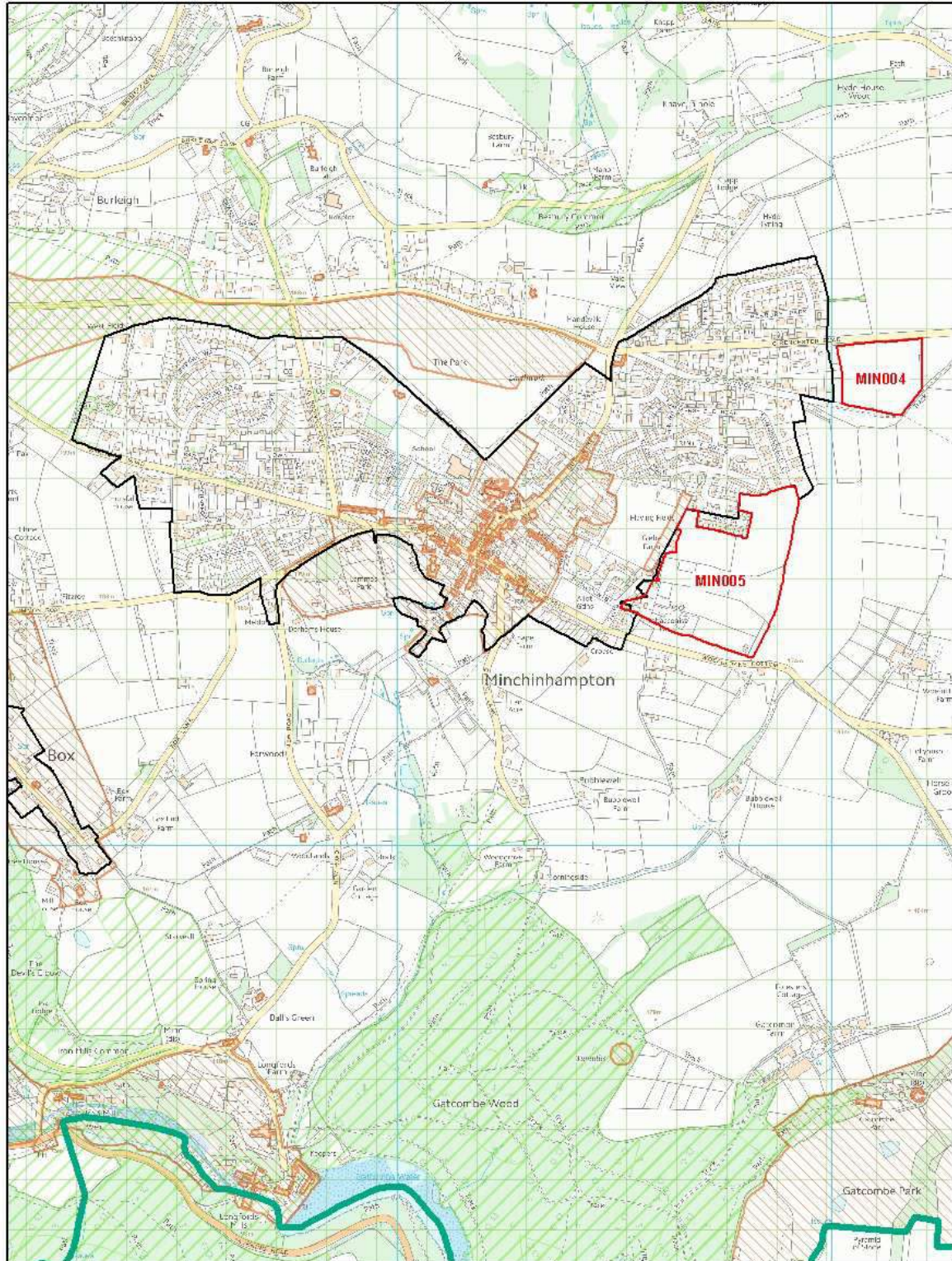
MIN A South of Cirencester Road

MIN004 Field 0013, Cirencester Road (up to 50 self build/custom dwellings)

MIN B East of Tobacconist Road

MIN005 Land at Glebe Farm (up to 100 dwellings, doctors surgery/community uses and open space)

### Alternative sites (to be outlined in blue on the following map)



## Nailsworth

### Planning constraints and designations

The principal physical constraint is the floodplain to the east and south of the settlement along the River Frome Valley.

The Industrial Heritage Conservation Area covers the eastern edge of the settlement containing listed buildings.

The settlement is surrounded by the Cotswolds AONB.

There are protected open spaces scattered around the settlement.

The settlement is identified in the Local Plan as a Second Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction of housing growth in landscape terms is to the west.

Small areas within the valley bottom offer the only opportunities for employment growth.

### Role and function

Nailsworth is a **very large** settlement, one of the District's historic market towns.

Nailsworth has a **strong 'strategic' retail role** as one of the District's 5 town centres, serving a wide catchment. Its niche retail and leisure offer draws visitors from further afield. It offers a **very good** level of **local community services and facilities** (GP, dentist and pharmacy, post office, primary school and pre-school, place of worship, pubs, town hall/community centre, sports/playing fields and playground) and has a **limited role in providing 'strategic' services and facilities** to a wider catchment (a bank and a library). **Access to key services and facilities** here and elsewhere is **good**.

The town has an **important employment role** and also functions as a 'dormitory' settlement and local service centre, with a significant leisure and tourism role too.

#### Preferred sites for development (outlined in red on the following map)

NAI008 The New Lawn, Nailsworth (up to 80 dwellings and community uses – subject to relocation of football ground)

NAI A North of Nympsfield Road/Nortonwood junction

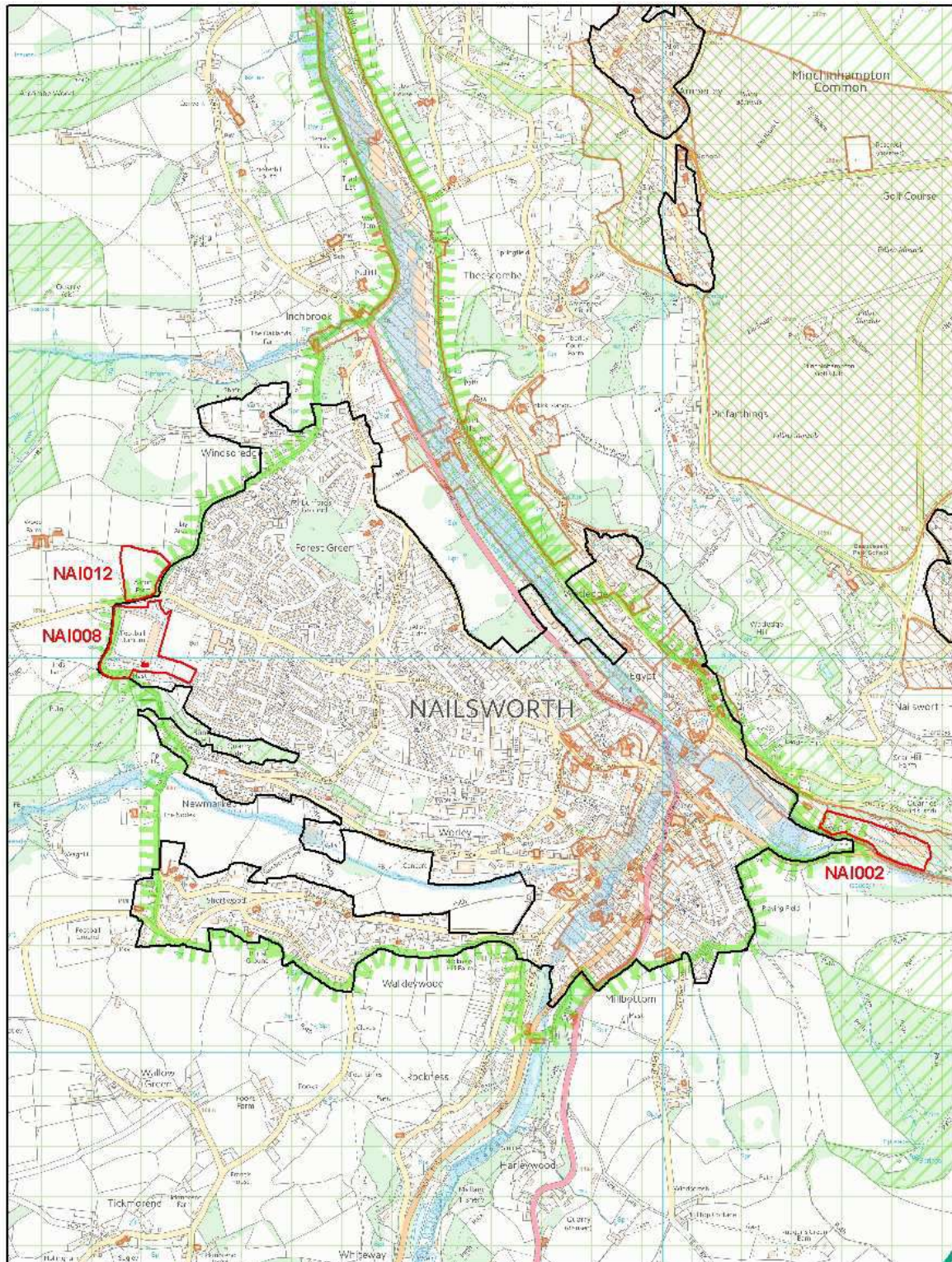
NAI012 Land north of Nympsfield Road/ Nortonwood junction (25 dwellings and open space)

NAI C North of Avening Road

NAI002 Nailsworth Garden Centre (garden centre or 1.5 ha employment)

#### Alternative sites (to be outlined in blue on the following map)





## North Woodchester

### Planning constraints and designations

The principal physical constraint is the floodplain to the east of the settlement along the River Frome valley.

The Industrial Heritage Conservation Area covers the eastern edge of the settlement and South Woodchester Conservation Area lies to the south. There are numerous listed buildings in and around the settlement; and Woodchester Roman Villa, a Scheduled Ancient Monument, adjoins it to the north.

The Nailsworth Brook Key Wildlife Site (KWS) lies to the east of the settlement and Rabbit Warren Wood KWS beyond to the west.

The north west and the eastern edge of the settlement are within the Cotswolds AONB. There is a protected open space to the south.

The settlement is identified in the Local Plan as a Third Tier settlement and has settlement development limits.

### Landscape sensitivity

Landscape sensitivity indicates that the only potential for housing growth is to the northwest, for a few well spaced properties with indented edge, west of Lawns Park.

The only potential for employment growth may be to the north, where very small commercial premises may be acceptable adjoining the existing buildings.

### Role and function

North Woodchester is a **small** village, with close functional links to neighbouring South Woodchester.

It has a **basic local retail role** (a village shop), and the village offers a **basic** level of **local community services and facilities** (primary school and pre-school provision, post office, place of worship, pub, village hall and sports field/pitch). **Access to key services and facilities** elsewhere is **very good**.

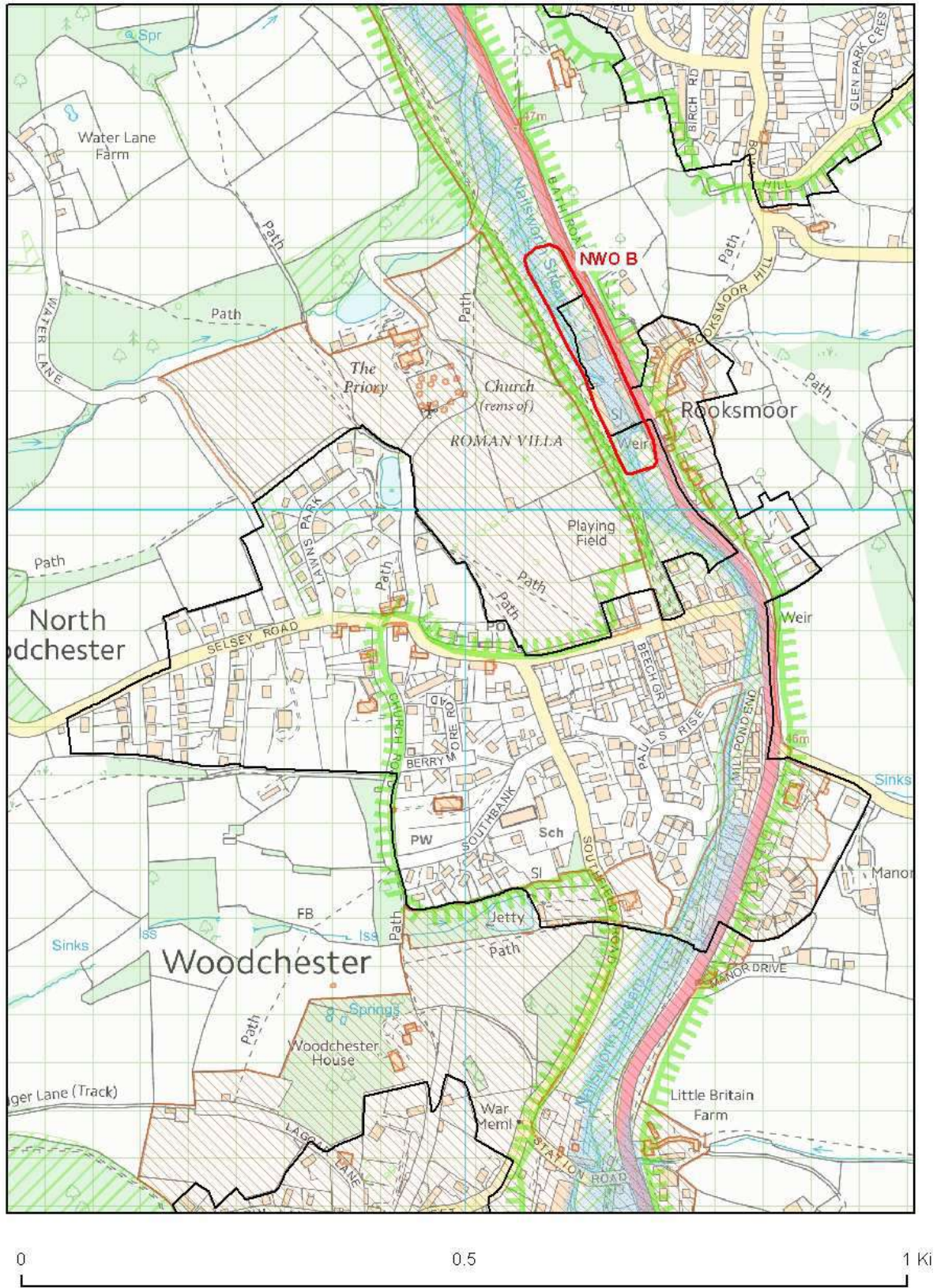
North Woodchester has an **employment role**, forming part of a valuable employment hub strung along the valley bottom between Stroud and Nailsworth. Although the village is a net importer of workers, its principal role is as a 'dormitory'.

#### Preferred sites for development (outlined in red on the following map)

NWO B Rooksmoor Mill (planning permission for 54 dwellings and employment) will provide for the future needs of the village.

There are no additional proposed sites for growth

#### Alternative sites (to be outlined in blue on the following map)



## Stroud

### Planning constraints and designations

Physical constraints include the River Frome floodplain; the steep valley topography and brownfield site conditions.

There are multiple conservation areas: Ebley Mills; Industrial Heritage; Lodgemore & Fromehall; Stroud Station; Top of Town and Town Centre. Many listed buildings within and near to the town centre and along river/canal corridor.

Rodborough Common SAC / SSSI to the south. Key Wildlife Sites (KWS): River Frome KWS along the river corridor; Bisley Road Cemetery, The Folly, The Horns Bank and Wood and Slade Wood KWSs to the east. Rodborough Fields KWS to the south of the centre. Nailsworth Brook KWS to the south.

The Cotswolds AONB surrounds the town. There are protected open spaces within the town.

The town is a First Tier settlement and has settlement development limits.

### Landscape sensitivity

Landscape sensitivity indicates that there are limited options for housing growth, but modest interventions may be possible within parcels to the west; north east and south east. Small scale interventions are possible within the canal corridor. If employment growth is necessary, there are only very small scale options within the canal corridor.

### Role and function

Stroud is the District's principal town and our largest concentrated population (25,000+). "Stroud" encompasses parts of the parishes of Rodborough and Cainscross, as well as Stroud parish, which includes the town centre and surrounding residential areas.

It has a **key strategic retail role** as our principal town centre. In addition to the District's **most extensive** range of '**strategic**' services and facilities (including hospital, rail station, banks, cinema, leisure centre, library, secondary schools and further education facilities), Stroud offers a **very good** range of **local community services and facilities** and has **very good access to key services and facilities** here and elsewhere.

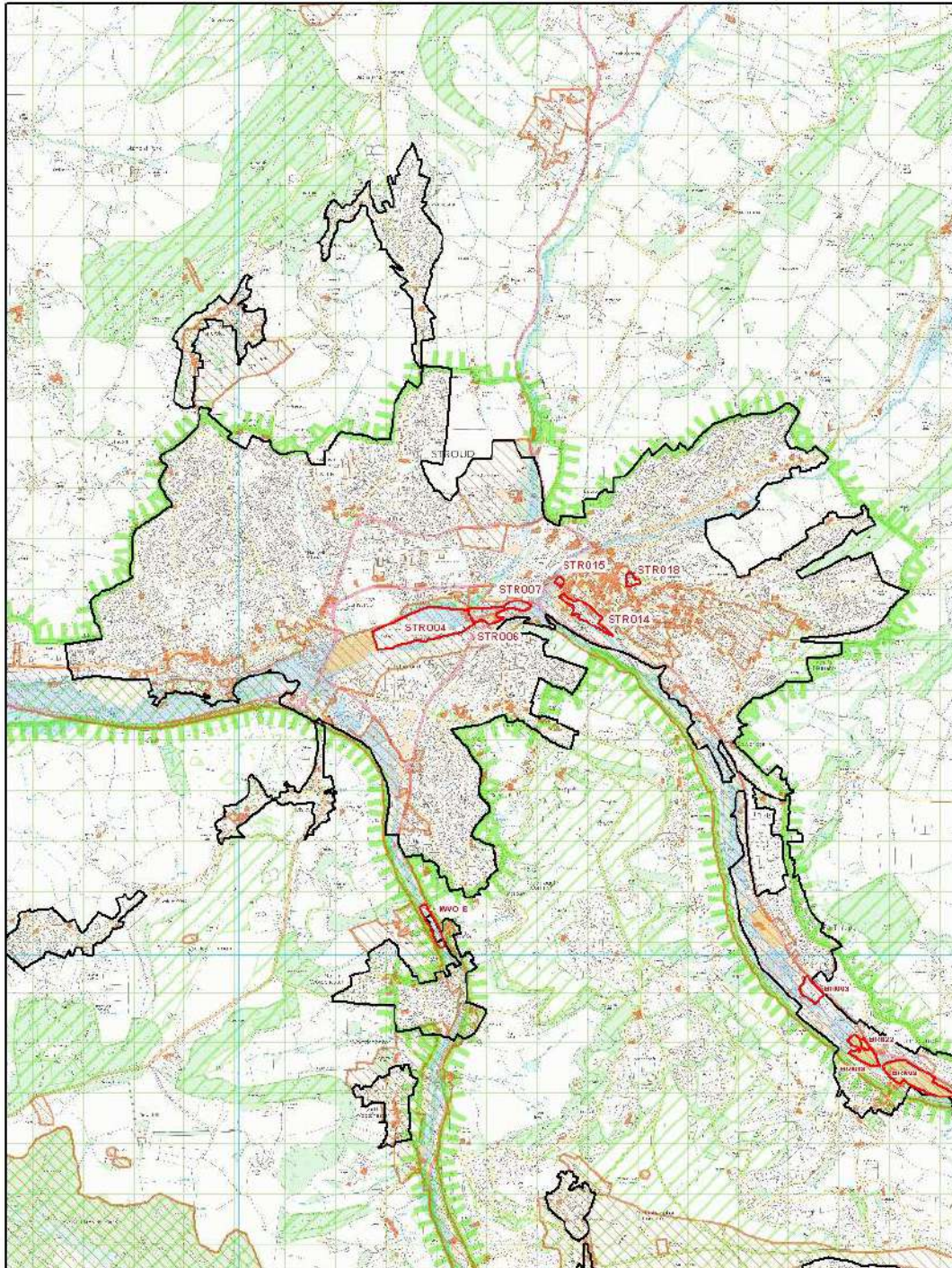
Stroud is the District's largest employment 'hub': more than 11,700 jobs are based in the town. Combined with adjacent Brimscombe & Thrupp, this area clearly represents the District's **most significant employment base**. The town also functions as a major 'dormitory' settlement and strategic service centre, with a significant leisure role too.

### Preferred sites for development (outlined in red on the following map)

STR014 Railway land / car parks, Cheapside (up to 75 dwellings and town centre uses)  
STR015 Merrywalks arches, Merrywalks (up to 25 dwellings and town centre uses)  
STR018 Police station / Magistrates Court, Parliament Street (up to 45 dwellings and town centre uses)  
STR A Central river / canal corridor (c. 120 dwellings, canal related tourism and employment)  
Includes: STR004 Land to the rear of Avocet Business Park; STR006 Lodgemore/ Fromehall

Mills; STR007 Lower Wharf Industrial Estate

Alternative sites (to be outlined in blue on the following map)



0 0.5 1 Kilometers

## Whiteshill & Ruscombe

### Planning constraints and designations

Physical constraints include the steep topography on the valley sides and wooded areas to the north and west.

There are listed buildings within the villages and on the southern edge of Whiteshill.

There is ancient woodland to the north west of Ruscombe. There are three Key Wildlife Sites: Ruscombe Woods to the north west; The Throat Meadows and Quarry to the north and Ruscombe Meadows between the villages. There are TPOs on the southern and western edge of Whiteshill.

The Cotswolds AONB designation covers all of the villages and surrounding land.

There is a protected open space to the west of Whiteshill.

The villages are identified in the Local Plan as Third Tier settlements and have settlement development limits.

### Landscape sensitivity

The landscape parcels around the settlement are all considered to be of high sensitivity to both housing and employment uses and do not offer any opportunity for housing or employment allocation in terms of landscape and visual factors.

### Role and function

The **medium-sized** settlement of Whiteshill & Ruscombe is comprised of two historically distinct villages.

The settlement has a **basic local retail role** (a community-run shop), and offers a **basic** level of **local community services and facilities** (primary school and pre-school provision, place of worship, village hall/community centre, pub, sports field/pitch and playground). **Access to key services and facilities** elsewhere is **good**.

Whiteshill & Ruscombe has **no significant employment role**: its principal role is as a 'dormitory'.

### Preferred sites for development (outlined in red on the following map)

There are no proposed sites for growth

### Alternative sites (to be outlined in blue on the following map)

## Making places: shaping the future of...The Stonehouse cluster

### Where are we now

The town of Stonehouse lies two miles east of Junction 13 (M5), with a rail station on the main Gloucester-London line (the main line to Bristol also runs to the west of the town, but the station is no longer operational). Although Stonehouse has a close relationship with nearby Stroud, it very much functions as a town in its own right, the second most populous town in the District, with a good range of services and shops at its centre. On its western edge lies a major industrial and business area, which provides jobs for over 4,000 people and is home to a number of national companies. By contrast, Standish and Frocester are amongst the most sparsely populated parishes in the District, with a strong rural character. Eastington, Leonard Stanley and Kings Stanley are amongst the District's larger villages, each having good access to everyday services and facilities, village essentials such as pub and primary school, and a strong sense of community. The Cotswold escarpment provides a dramatic landscape backdrop and the eastern edge of this cluster area is designated part of the AONB.

### What local community representatives have told us are the key local issues and top priorities:

- Designing safe cycle routes and achieving a better public transport system
- Reducing A419 road congestion and travel to work out-commuting
- Ensuring provision of adequate smaller affordable housing and opportunities for downsizing for local people
- Providing for local job opportunities, supporting home working, co-working, small businesses and training/apprenticeships
- Increasing health and community facilities at our towns and villages
- Maintaining and improving the vitality of Stonehouse town centre
- Ensuring development enhances local green spaces and improves access to countryside

### Draft vision to 2040

Stonehouse is one of the District's employment hotspots and, with its good rail and road links, it is well placed for future growth.

Development to the west of Stonehouse will expand the existing Oldends/Stroudwater employment area, with attendant transport and infrastructure improvements – including improved links to the town centre and opportunities for all to make use of pleasant and safe 'green links' on foot or cycle. This will be a sustainable workplace destination for the District, as well as a vibrant new community, served by its own local centre.

The area will feel the environmental enhancement of both the river corridor and the canal restoration with boosted tourist appeal all contributing to the local economy. Links will be improved into the countryside and between the town centre and the canal, providing a valuable amenity for residents of Stonehouse and surrounding communities, as well as helping to draw increased visitor footfall to the town centre.

This area will continue to benefit from strong, well-balanced residential communities, both rural and urban. Communities will have the chance to help shape their neighbourhoods, protecting and improving those aspects of the area that make it a pleasant and viable place to live. The villages of Eastington and The Stanleys in particular will thrive, with services and facilities for young and old alike.

## Eastington (Alkerton)

### Planning constraints and designations

The principal physical constraint is the floodplain, which runs to the north east of the village, along the River Frome valley.

The Industrial Heritage Conservation Area abuts the eastern part of the village. There are a number of listed buildings at Millend, to the east of the village, and along the Bath Road, to the south and west of the village.

The River Frome Key Wildlife Site lies to the north of the village.

There are protected open spaces within and to the west of the village.

The village is identified in the Local Plan as a Third Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction of housing growth in landscape terms is to the south east of the settlement. There may be some opportunities to the northwest.

The preferred direction of employment growth in landscape terms is to the northwest.

### Role and function

Eastington is a **medium/large sized** village, with the old hamlet of Alkerton at its core. But the 'Eastington' community extends across several other distinct hamlets.

It has a **basic local retail role** (a convenience store), and the village offers a **basic** range of **local community services and facilities** (primary school and pre-school provision, post office, place of worship, pub, village hall/community centre, sports field/pitch and playground). **Access to key services and facilities** elsewhere is **fair**.

Eastington has an **employment role**, with a Key Employment Site north of the village. Although it is a modest net importer of workers, its principal role is as a 'dormitory' settlement.

#### Preferred sites for development (outlined in red on the following map)

There are no proposed sites for growth

#### Alternative sites (to be outlined in blue on the following map)



## Kings Stanley

### Planning constraints and designations

The principal physical constraint is the floodplain to the north of the village along the River Frome valley.

The Industrial Heritage Conservation Area abuts the northern part of the village. There are a number of listed buildings within the village and on the northern and eastern boundaries.

The River Frome Key Wildlife Site abuts the village to the north.

The Cotswolds AONB lies immediately to the east and south of the village.

There are protected open spaces within the settlement.

The village is identified in the Local Plan as a Third Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction of housing growth in landscape terms is to the north of the settlement. There may be some small opportunities to the south and east.

The preferred direction of employment growth in landscape terms is to the north.

### Role and function

Kings Stanley is a **medium/large sized** village with close geographic and functional links to Leonard Stanley.

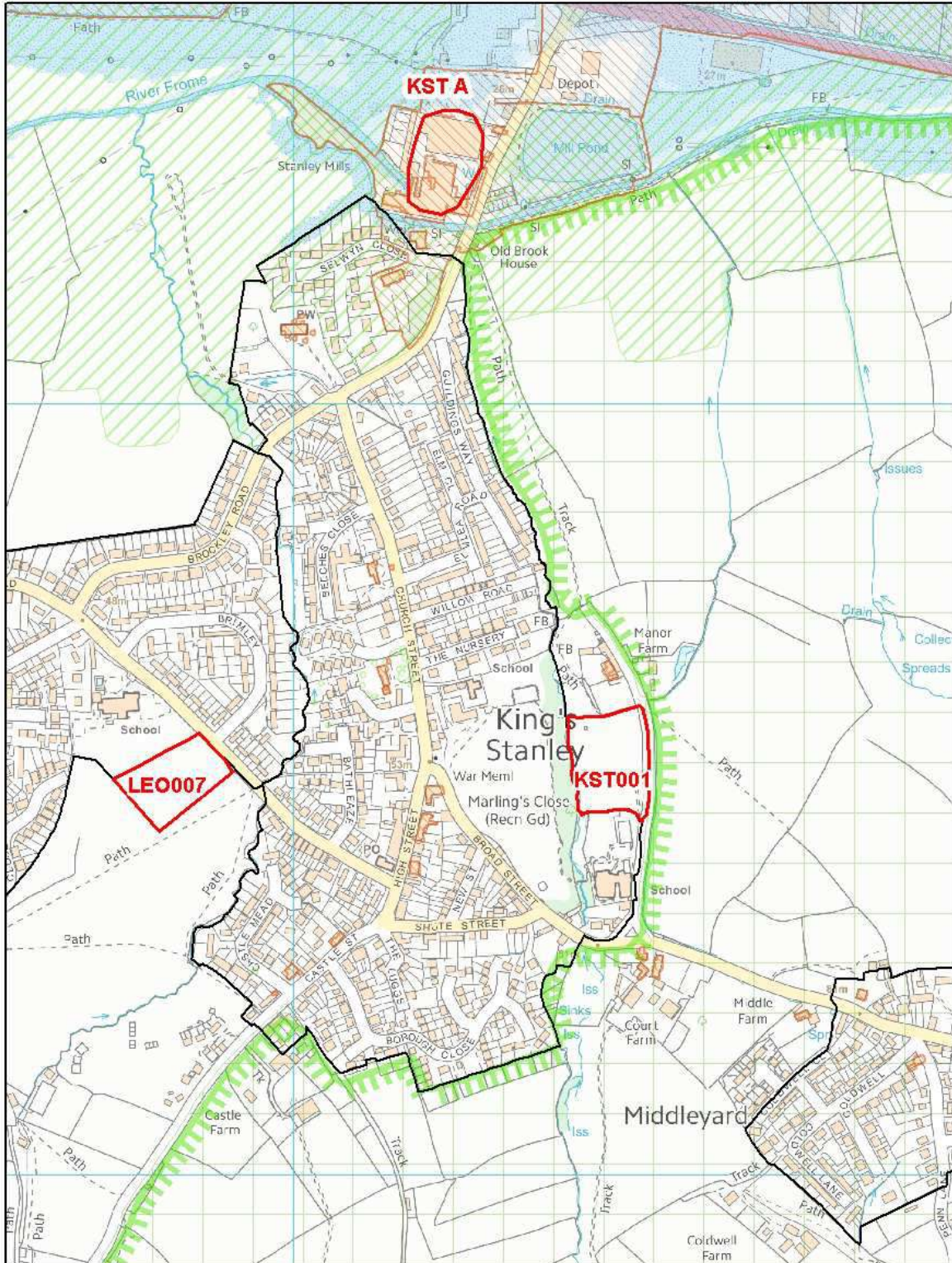
It has a **strong local retail role** with a small range of shops to serve the day-to-day needs of the community and a small local catchment. The village has **good** level of **local community services and facilities** (primary school and pre-school provision, post office, place of worship, pub, village hall/community centre, sports field/pitch and playground). **Access to key services and facilities** elsewhere is **fair**.

Kings Stanley has **no significant employment role**: its principal role is as a local service centre and 'dormitory' settlement.

#### Preferred sites for development (outlined in red on the following map)

KST A Stanley Mills (planning permission for 146 dwellings)  
KST B North of Kings Stanley Primary School (15 dwellings and open space)  
KST001 Land to the north of Kings Stanley Primary School

#### Alternative sites (to be outlined in blue on the following map)



## Leonard Stanley

### Planning constraints and designations

There are no significant physical constraints.

There are a number of listed buildings within and to the south west of the village.

The River Frome Key Wildlife Site lies beyond the village to the north.

The Cotswolds AONB lies beyond the south of the village.

There are protected open spaces within the settlement.

The village is identified in the Local Plan as a Third Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction of housing growth in landscape terms is to the north and northwest of the settlement.

There is no identified preferred direction of employment growth in landscape terms.

### Role and function

Leonard Stanley is a **medium/large sized** village with close geographic and functional links to Kings Stanley.

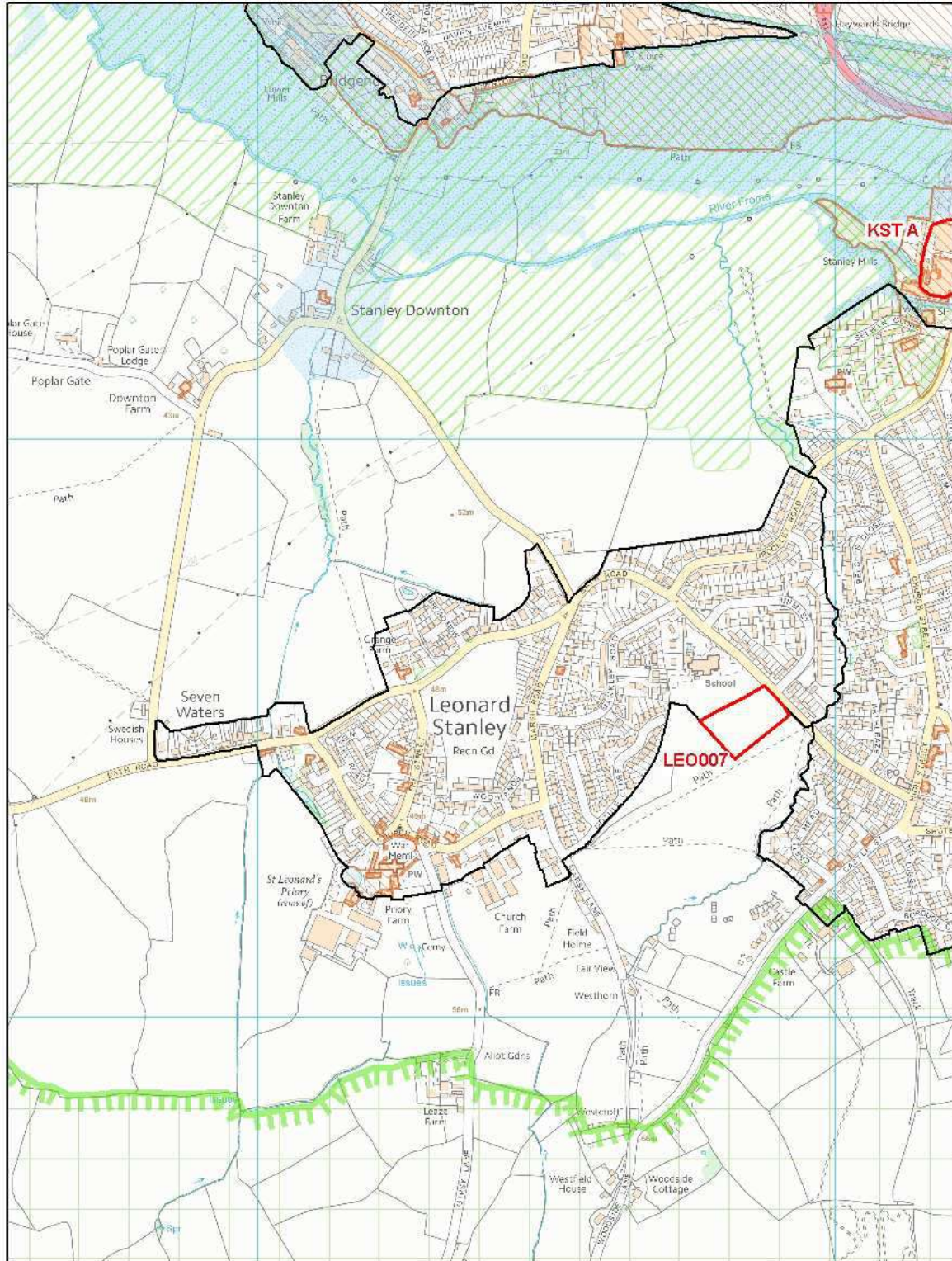
It has **no retail role** and relies on Kings Stanley to service day-to-day needs. But the village offers a **basic** level of **local community services and facilities** (primary school and pre-school provision, place of worship, pub, village hall/community centre, sports field/pitch and playground). **Access to key services and facilities** elsewhere is **fair**.

Leonard Stanley has **no significant employment role**: its principal role is as a 'dormitory' settlement.

#### Preferred sites for development (outlined in red on the following map)

LEO007 Land to the north of Kings Stanley Primary School (up to 30 dwellings and open space)

#### Alternative sites (to be outlined in blue on the following map)



0 0.5 1 Kilometers

## Stonehouse

### Planning constraints and designations

The principal physical constraint is the floodplain to the south of the town along the River Frome valley.

The Industrial Heritage Conservation Area adjoins the southern edge of the town. There are a number of listed buildings within the town and on the rural boundaries.

The River Frome and the Verney Meadows Key Wildlife Sites lie along the southern and eastern edges of the town respectively.

The Cotswolds AONB lies adjacent to the eastern and northern edge of the town. There are protected open spaces within the town.

Stonehouse is identified in the Local Plan as a First Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction of housing and employment growth in landscape terms is to the west and/or to the north of the settlement.

### Role and function

Stonehouse is a **very large** settlement, one of the District's four biggest towns.

Stonehouse has a **strong 'strategic' retail role** as one of the District's 5 town centres, serving a wide catchment. It offers a **very good** level of **local community services and facilities** (GP, dentist and pharmacy, post office, primary school and pre-school, places of worship, pubs, town hall/community centre, sports/playing fields and playground) and has a **limited role in providing 'strategic' services and facilities** to a wider catchment (bank, secondary school and rail station). **Access to key services and facilities** here and elsewhere is **good**.

As a net importer of thousands of workers and with several major key employment sites around it, Stonehouse is the District's second biggest employment 'hub'. The town has a **very important employment role**.

#### Preferred sites for development (outlined in red on the following map)

STO002 Magpies Site, Oldends Lane (10 dwellings, community uses and open space)

STO004 Land to the rear of Regent Street (up to 20 dwellings and open space)

STO B North/north west of Stonehouse

B1 STO015 Land at Stagholt Farm, west of B4008 (part) (up to 150 dwellings and open space)

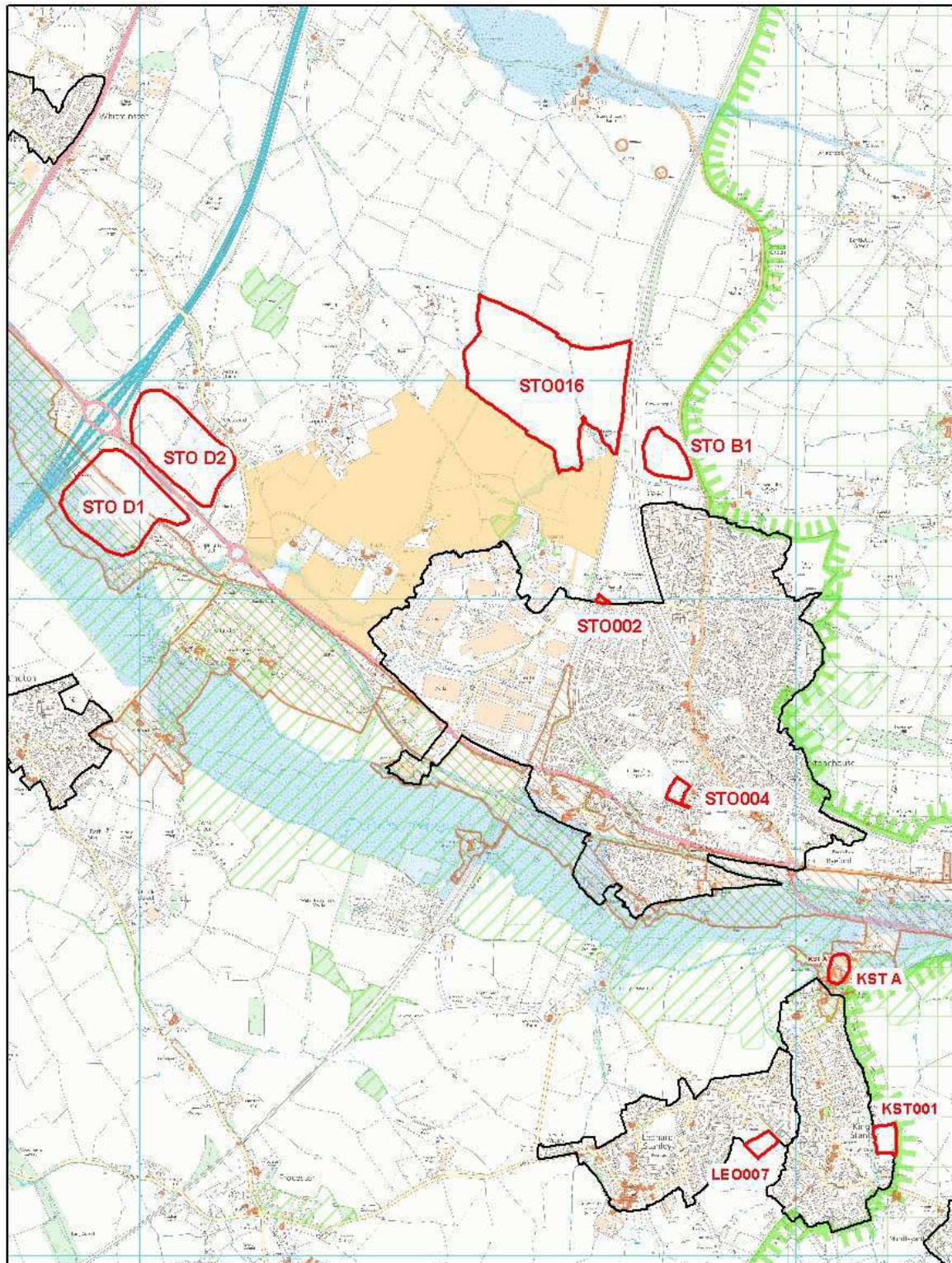
B2 STO016 Land north west of Stonehouse (up to 500 dwellings, open space and 5 ha employment)

STO D M5 Junction 13

D1 EAS007 Land at Junction 13 of the M5 (south) (10 ha employment, canal and open space)

D2 EAS007 Land at Junction 13 of the M5 (north) (18 ha sports stadium and community uses)

Alternative sites (to be outlined in blue on the following map)



0 0.5 1 Kilometers

## Making places: shaping the future of...Cam and Dursley

### Where are we now

Cam and Dursley adjoin each other and make up the District's second largest population (after the Stroud Valleys). This large conurbation sits nestled at the foot of the Cotswold hills (the AONB covers the southern half of this parish cluster area) and adjoins the Severn Vale. The Cotswold Way runs through the historic market town centre of Dursley. Cam has a smaller village centre. Both communities historically were a centre for cloth manufacturing. Other industries later boomed in Dursley town, including engine manufacture, furniture production and pin-making. The area has suffered from a degree of deprivation that has impacted on the local communities but regeneration and expansion in more recent years is delivering new employment and improved facilities and services within the area. The area benefits from a station on the main line to Bristol and good accessibility to the south of the District. Outside of Cam and Dursley, the rural hinterland contains attractive villages which look to the main settlement for their key services.

### What local community representatives have told us are the key local issues and top priorities:

- Reducing car-borne traffic levels and delivering public transport improvements
- Enhancing rail facilities at Cam and Dursley station
- Encouraging growth of start up businesses, hot desk facilities and home working
- Improving IT connectivity and infrastructure
- Developing tourism and accommodation opportunities
- Enhancing walking and cycling routes and green links through to Uley and the Severn Vale

### Vision to 2040

Cam and Dursley provides a focus for jobs and services in the southern part of the District. Development should create new economic vitality with more high technology, start ups and light industrial businesses using the area's skilled, trained workforce. The Strategy enhances the role of this major settlement, consistent with its infrastructure, character and function. Dursley town centre will continue to provide the main shopping and leisure focus with environmental enhancements and additional facilities helping to maintain and increase its vitality. Facilities and services will be enhanced at Cam and Dursley railway station. As a sustainable place to live and work, growth here will support local services, improved infrastructure and provide for the social and economic well being of the wider locality.

There will be accessible countryside for leisure, amenity and recreation in this attractive location (nestled in the Cotswolds escarpment overlooking the Severn Vale). Pleasant and safe green routes linking Cam, Dursley and Uley will be provided for walkers and cyclists, providing access to the surrounding countryside. Tourism will be boosted given the location at convenient mid point on the Cotswold Way National Trail and with good transport links to other visitor attractions wider afield at Bath, Bristol, Cotswolds, Severn Vale, Gloucester and Cheltenham

Local aspirations are to secure a thriving community that recognises, respects and provides for the varied needs of the people that live in, work in, or visit the area. The attractive local environment will be conserved and cared for, whilst providing learning opportunities, jobs, access to services and leisure activities for everybody.

Communities will continue to have an active and productive role in shaping and managing their neighbourhoods. They will conserve and enhance their special qualities which include the sense of place, community and well being. The heritage assets of the locality will be promoted.

## Cam

### Planning constraints and designations

Physical constraints include the floodplain that runs along the River Cam, together with the topography of the valley sides to the east and the Cotswold escarpment to the southeast and southwest.

There are a number of listed buildings, primarily within Upper and Lower Cam.

Westfield and Bownace Woods and Cam Peak and Longdown Key Wildlife Sites lie to the southwest and southeast of the town respectively.

The Cotswolds AONB adjoins the southern edge of the settlement and lies to the southeast.

There are protected open spaces within the settlement and to the northwest.

The town is identified in the Local Plan as a First Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction for housing growth in landscape terms is to the north/north east and east of the settlement.

The preferred direction for employment growth in landscape terms is to the north/northeast.

### Role and function

Cam is a **very large** settlement (second largest population after Stroud). Cam and Dursley are adjacent settlements; their combined population (14,800+) makes this a really significant conurbation and an important second focus for the District.

Cam has a **strong local retail role**, with several 'neighbourhood' shopping areas and a range of local shops in the main centre, which serves the day-to-day needs of surrounding villages and hamlets. Unlike our other very large settlements, Cam has only a **very limited role in providing 'strategic' services and facilities** to a wider catchment (a rail station and a supermarket). But it benefits from proximity to Dursley and offers an **excellent** range of **local community services and facilities** (GP, dentist and pharmacy, post office, primary schools and pre-school provision, places of worship, pubs, village hall/community centre, sports/playing fields and playgrounds). Cam and Dursley have the **best access to key services and facilities** of anywhere in the District.

Cam has a very **significant employment role**, but it is nevertheless a net exporter of workers: it acts as a major 'dormitory' and a local service centre.

#### Preferred sites for development (outlined in red on the following map)

CAM008 (northern part) Land adjacent to Tilsdown House (up to 15 dwellings)

CAM014 Coaley Junction (40 dwellings and open space)

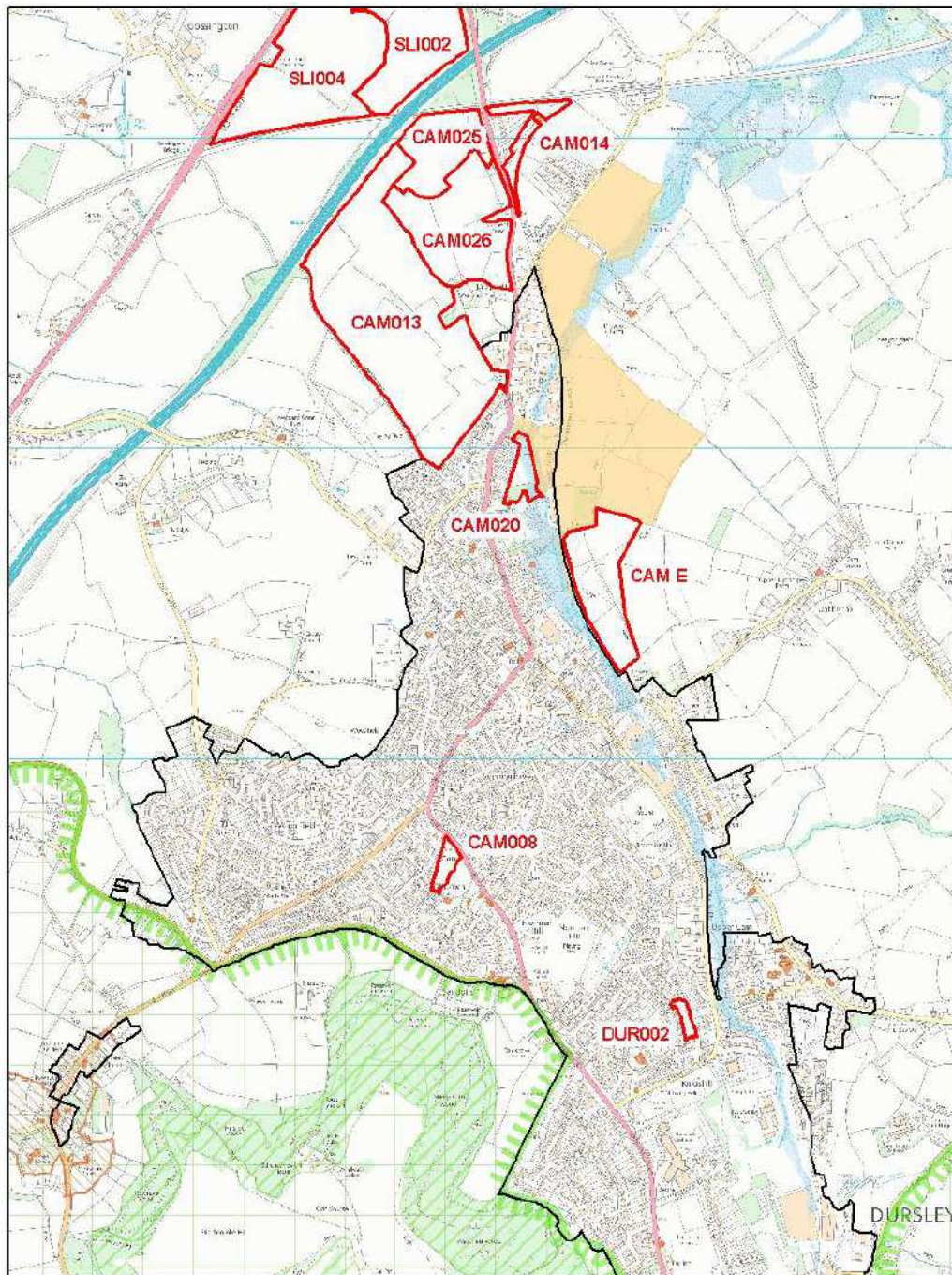
CAM020 Rear of 4-60 Draycott (1 ha employment)

CAM B West of Draycott (up to 700 dwellings and open space)



Includes: CAM013 Land west of Draycott Crescent; CAM025 Land NW Cam; CAM026 Land west of A4135 Draycott  
CAM E East of River Cam (up to 180 dwellings and open space)  
Includes: CAM018 (part) Land north of Uphorpe & CAM021 Land east of Court House Gardens

**Alternative sites (to be outlined in blue on the following map)**



## Coaley

### Planning constraints and designations

There are no significant physical constraints.

There are listed buildings within the north of the settlement, clustered around Grade II St Bartholomew's Church. There are listed buildings at Betworthy Farm and Field Farm, immediately south of the settlement edge.

The recreation ground, north of The Street, and the open space off The Close (in the Betworthy Estate) are both protected outdoor play spaces.

The village is identified in the Local Plan as a Third Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction of housing growth in landscape terms is to the south.

There is no identified preferred direction of employment growth in landscape terms.

### Role and function

Coaley is a **small** village with a small population, (although the 'Coaley' community also encompasses separate linear hamlets outside the Settlement Development Limit).

It has a **basic local retail role** (a community-run village shop), and a **basic** level of **local community services and facilities** (primary school and pre-school provision, place of worship, pub, village hall/community centre, sports field/pitch and playground). **Access to key services and facilities** elsewhere is **fair**.

Coaley has **no significant employment role**: its principal role is as a 'dormitory'.

#### Preferred sites for development (outlined in red on the following map)

There are no proposed sites for growth

#### Alternative sites (to be outlined in blue on the following map)

## Dursley

### Planning constraints and designations

Physical constraints include the floodplain that runs along the River Ewelme, the topography of the valley sides to the east, and the Cotswold escarpment to the south and southwest.

Dursley Conservation Area lies at the centre of the town with Woodmancote Conservation Area to the south. There are a number of listed buildings within the built up area and to the east.

Hermitage Wood, Gravelpits Wood and Dursley Woods Key Wildlife Sites follow the Cotswold escarpment to the south west and south.

The Cotswolds AONB encloses the town to the west and south.

There are protected open spaces within the settlement.

The town is identified in the Local Plan as a First Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction for housing growth in landscape terms is to the southeast.

There is no identified preferred direction of employment growth in landscape terms.

### Role and function

Dursley is a **very large** settlement, one of the District's historic market towns. Cam and Dursley are adjacent settlements; their combined population (14,800+) makes this a really significant conurbation and an important second focus for the District.

Dursley has a **strong 'strategic' retail role** as one of the District's 5 town centres, serving a wide catchment. It offers a **very good** level of **local community services and facilities** (GP, dentist and pharmacy, post office, primary schools and pre-schools, places of worship, pubs, town hall/community centre, sports/playing fields and playgrounds) and has an **important role** in providing a diverse range of **'strategic' services and facilities** to a wider catchment (hospital, banks, secondary school and 6<sup>th</sup> form, library, swimming pool and leisure centre). Cam and Dursley have the **best access to key services and facilities** of anywhere in the District.

The town has an **important employment role** and also functions as a 'dormitory' settlement and strategic service centre.

#### Preferred sites for development (outlined in red on the following map)

DUR002 Land off Acacia Drive/Oak Drive, Kingshill (up to 15 dwellings)

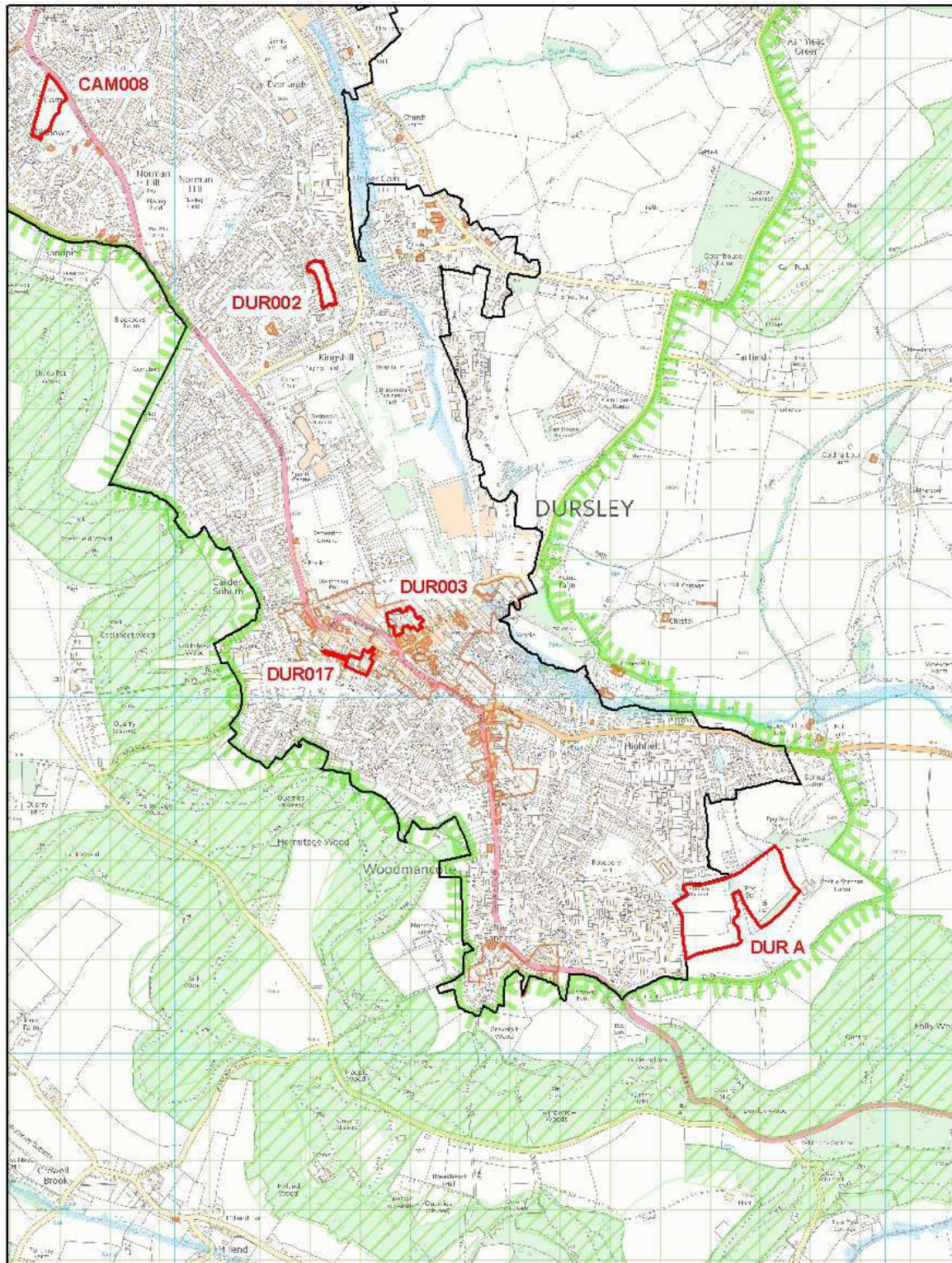
DUR003 1-25 Long Street (town centre uses)

DUR017 The Old Dairy / Land off Prospect Place (10 dwellings and town centre uses)

DUR A North of Ganzell Lane (80 dwellings and open space)

Includes DUR010 (part) Land south and east of Downham View; DUR011 (part) Land at Castle Stream Farm; DUR012 Castle Stream Farm; DUR013 Land east of Shakespeare Road

Alternative sites (to be outlined in blue on the following map)



## Uley

### Planning constraints and designations

Physical constraints include the floodplain along the River Ewelme and the topography of the Cotswold escarpment to the north and west.

Uley Conservation Area covers most of the village. There are a number of listed buildings within the village and beyond to the west and south. Uley Bury to the north of the village is a scheduled ancient monument.

Uley Bury is also a Key Wildlife Site to the north of the village. There are TPOs on the western and eastern edges of the village.

The Cotswolds AONB designation covers all of the village and surrounding land.

There are three protected outdoor play spaces to the west, east and south of the village.

The village is identified in the Local Plan as a Third Tier settlement and has settlement development limits.

### Landscape sensitivity

The landscape parcels around the settlement are all considered to be of high sensitivity to both housing and employment uses and do not offer any opportunity for housing or employment allocation, in terms of landscape and visual factors.

### Role and function

Uley is a **medium-sized** village.

It has a **basic local retail role** (a community-run village shop), but a **good** range of **local community services and facilities** (GP, primary school and pre-school provision, post office, place of worship, pub, village hall/community centre, sports field/pitch and playground). **Access to key services and facilities** elsewhere is **fair**.

Uley has **no significant employment role**: its principal role is as a 'dormitory'.

#### Preferred sites for development (outlined in red on the following map)

There are no proposed sites for growth

#### Alternative sites (to be outlined in blue on the following map)

## Making places: shaping the future of...Gloucester Fringe

### Where are we now

Most people in this area live on the edge of the Gloucester urban area, within Hardwicke and in the growing new community at Hunts Grove. There are also several key employment sites here. Over the District boundary, Gloucester City is experiencing significant employment growth, including at Waterwells Business Park. Upton St Leonards is the second largest settlement on the Gloucester fringe, but both Hardwicke and Upton have limited facilities and they look to Gloucester for most of their strategic needs. Beyond Hardwicke and Upton, the parishes are distinctly rural in character, populated by scattered hamlets and farmsteads, aside from the small villages of Haresfield and Brookthorpe. Almost half of the area is designated part of the Cotswolds AONB and there are dramatic and far-reaching views to and from the Cotswold escarpment. All of the District's major routes north (road and rail, as well as the Gloucester-Sharpness canal) pass through this area and Junction 12 (M5) lies just south of Hunts Grove. The motorway provides a distinct 'edge' to the urban expansion of the city.

### What local community representatives have told us are the key local issues and top priorities:

- Maintaining and designing safe footpaths, cycle paths and bridleways
- Ensuring adequate provision of affordable housing, addressing needs of young people, the elderly and first time buyers.
- Supporting agriculture and encouraging farm diversification to sustain businesses and support the economy
- Enabling small scale housing development to sustain villages whilst retaining their diverse identity
- Recognising amenity and environmental issues along M5 and A38 corridors
- Increasing health, sport and community facilities in nearby centres

### Draft vision to 2040

Parishes of the Gloucester fringe will retain their distinctiveness and rural character, providing a valuable green hinterland to the city and a setting for the Cotswolds AONB. At the urban fringe, particularly Hardwicke, Hunts Grove and Upton St Leonards, the motorway will represent a distinct and defensible limit to southerly expansion.

Hardwicke's village character and sense of community will be preserved, while the area to its east sees continued housing and employment growth, and plays an ever more important role as a 'gateway' to Gloucester. High quality design and improvements to transport and infrastructure will enhance the environment and quality of life for those living or working close to here, as well as improving the experience of those passing through.

Hunts Grove will grow into a sustainable new community with a strong sense of identity, served by its own "village centre" and providing easy and convenient access to nearby jobs.

Growth and development will be minimal outside of this 'strategic location'. But communities elsewhere will have the chance to help shape their neighbourhoods, protecting and improving those aspects of the area that make it special to them, and identifying needs and opportunities that will help to improve their sustainability.

## Hardwicke

### Planning constraints and designations

The principal physical constraint is the floodplain within and to the south, northwest and west of the settlement.

There are a number of listed buildings within the original village 'core', to the south.

The Gloucester Sharpness Canal Key Wildlife Site provides the western edge to the identified settlement. TPOs lie within it and in the wider rural area.

There are protected open spaces within and adjoining the identified settlement limits.

Hardwicke is identified in the Local Plan as a Third Tier settlement. However, Hardwicke adjoins Gloucester City with its wider range of services and facilities.

When completed, Hunts Grove (to the east) will have sufficient facilities to form a Second Tier settlement.

### Landscape sensitivity

In landscape terms, the preferred directions of housing and employment growth adjacent to the settlement are to the south and east.

### Role and function

Hardwicke is a **large** (mostly modern) settlement on Gloucester's southern edge, with close links to Quedgeley. The 'core' of Hardwicke lies south of the Settlement Development Limit.

The settlement has a **basic local retail role** (a convenience store) and offers a **basic** level of **local community services and facilities** (primary and pre-school provision, post office, pub, village hall/community centre, sports/playing fields and playground). **Access to key services and facilities** here and elsewhere is **fair**.

Hardwicke has an **important employment role**: with three key employment sites nearby, the area is one of the District's employment hubs. However, the settlement's principal role is as a 'dormitory' for its large working population.

### Preferred sites for development (outlined in red on the following map)

Existing Local Plan allocated sites:

HAR004 Hunts Grove Extension (750 dwellings, community uses and open space)

HFD008 Quedgeley East (13 ha employment)

G4 South of M5/ J12 (5 ha employment)

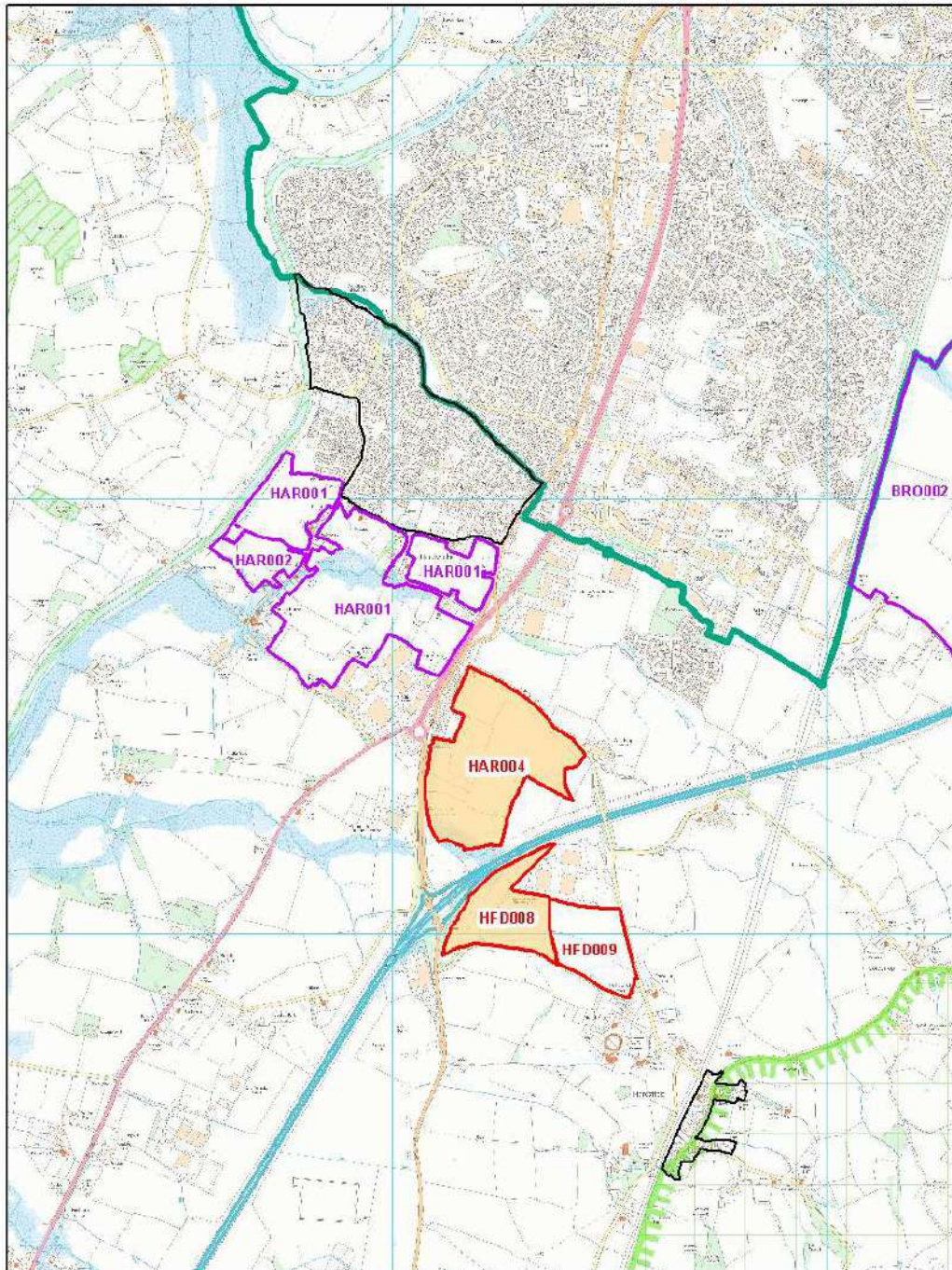
HFD009 Quedgeley East extension

**Other potential sites (outlined in purple on the following map)**

HAR A South of Hardwicke may have potential to meet Gloucester's unmet housing needs subject to being considered against all reasonable alternatives on the edge of Gloucester.

Includes: HAR001 Land at Hardwicke and HAR002 Land at Church Lane, Hardwicke

**Alternative sites (to be outlined in blue on the following map)**





## Upton St Leonards

### Planning constraints and designations

The principal physical constraints are the floodplain to the south west and north east of the settlement and the proximity to the M5 to the west.

There are a few listed buildings within the village centre. A notable cluster exists at Nuthill around Bowden Hall on the eastern edge of the village.

To the east the Cotswold Beechwoods SAC. A significant group of TPO's exist at Nuthill and on southern development limits. There is a SSSI at Hucclecote Meadows to the north.

The Cotswolds AONB adjoins the settlement to the south, and is adjacent to the east.

There are 3 protected open spaces within the village and on the settlement edge.

The village is identified in the Local Plan as a Third Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction for housing growth in landscape terms is to the southeast. There is also potential west of Upton Lane in an enclosed field, away from the AONB.

There is no identified preferred direction of employment growth in landscape terms.

### Role and function

Upton St Leonards is a **medium-sized** village. Although it lies on Gloucester's periphery, it is separated from the city by the M5 motorway.

The village has a **basic local retail role** (a village shop), but a **good** range of **local community services and facilities** (primary school and pre-school provision, post office, place of worship, pub, village hall/community centre, sports field/pitch and playground). **Access to key services and facilities** elsewhere is **fair**.

Upton St Leonards has **no significant employment role**: its principal role is as a 'dormitory'.

### Preferred sites for development (outlined in red on the following map)

There are no proposed sites for growth

### Alternative sites (to be outlined in blue on the following map)

## Whaddon

### Planning constraints and designations

The principal physical constraints are the floodplain running through the centre of the site and the proximity to the M5 to the south and the Bristol-Birmingham main railway line to the west.

Whaddon contains two listed buildings: St Margaret's Church and Yew Tree Farmhouse.

The Cotswolds AONB lies beyond the M5 to the south.

There is a protected open space within Whaddon.

Whaddon is not identified in the Local Plan as a Tier 1-5 settlement and has no settlement development limits.

### Landscape sensitivity

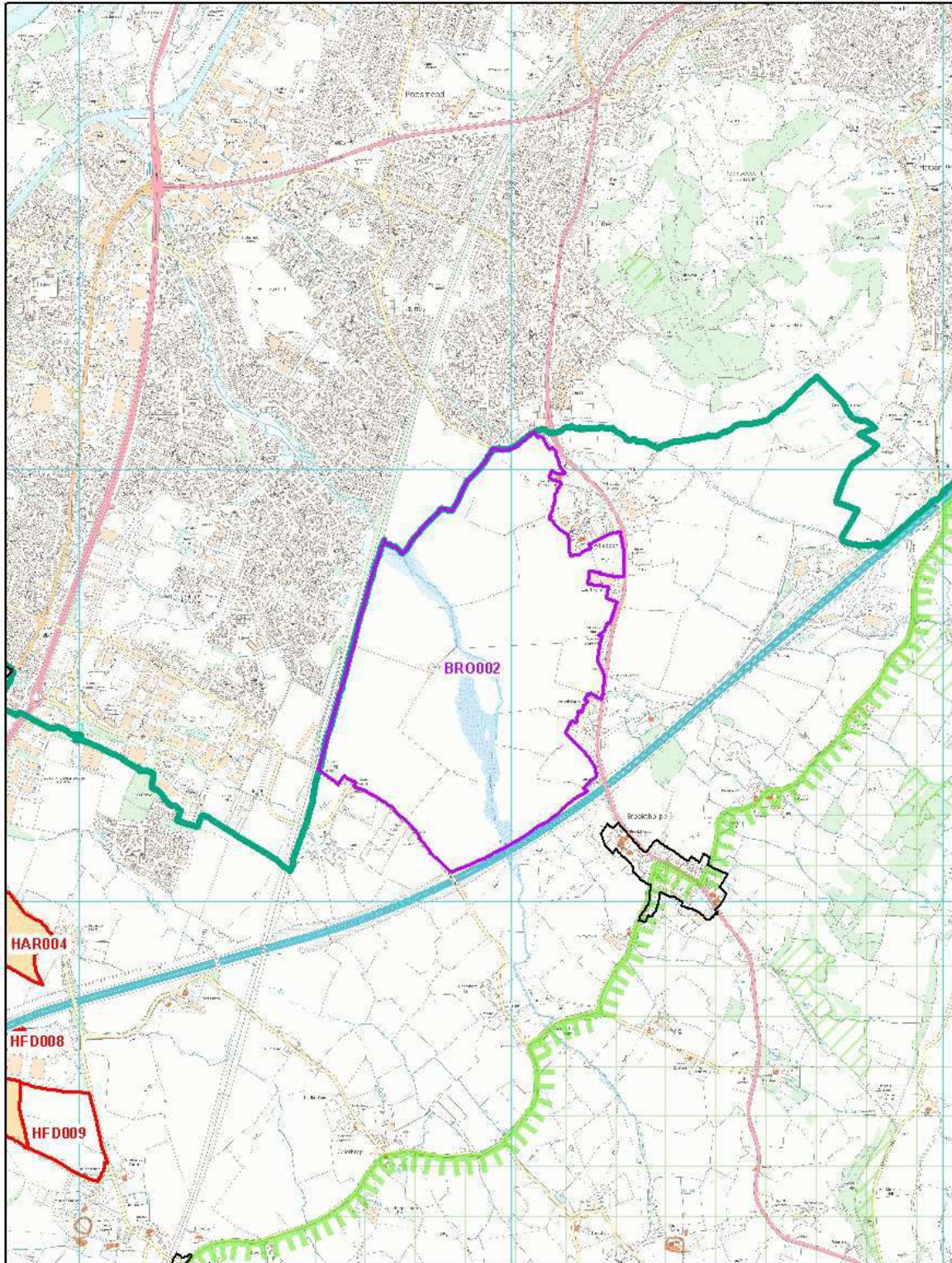
The area has not been included in the Landscape Sensitivity Assessment. The landscape sensitivity of this area will need to be compared against the landscape sensitivity of other potential sites when considering how to meet Gloucester's unmet housing needs.

### Role and function

Whaddon is not identified in the Local Plan as a Tier 1-5 settlement and has not been assessed for its current role and function. Gloucester is the nearest higher order settlement that provides both strategic and local facilities.

### Other potential sites (outlined in purple on the following map)

G2 Whaddon/ BRO002 Land at Whaddon may have potential to meet Gloucester's unmet housing needs subject to being considered against all reasonable alternatives on the edge of Gloucester



## Making places: shaping the future of...Berkeley Cluster

### Where are we now

This cluster of parishes lies in the Severn Vale at the south-western corner of Stroud District, close to the boundary between Gloucestershire and South Gloucestershire. Berkeley is a historic market town, which today acts as a local service centre for a rural hinterland. Many residents of these parishes commute out of the District for work, leisure and anything other than convenience shopping (Bristol and Thornbury are within easy reach). The closure of Berkeley Nuclear Power Station had an impact on local employment opportunities but the development of the Gloucestershire Science and Technology Park is providing new opportunities for growth. Sharpness Docks is a thriving and busy port but with scope for new development focussing on the leisure and tourism potential of the Sharpness-Gloucester canal and Severn Estuary location. The area is blessed with some beautiful landscape and valuable estuarine habitats, which are nationally and internationally protected. These parishes are also home to some of the District's major tourist attractions: notably, Berkeley Castle, The Jenner Museum, Cattle Country Adventure Park and the world-renowned Wildfowl and Wetlands Trust at Slimbridge.

### What local community representatives have told us are the key local issues and top priorities:

- Designing safe walking and cycle routes from Newport to Berkeley
- Improving transport links with towns and villages in South Gloucestershire and Bristol beyond
- Ensuring adequate provision of affordable housing and opportunities for younger people
- Providing for local job opportunities, supporting small scale and start up businesses
- Maintaining and improving the vitality of Berkeley town centre
- Promoting tourist opportunities in Berkeley town centre and the river estuary for tourism and increasing tourist accommodation opportunities

### Draft vision to 2040

New communities at Sharpness and at Wisloe Green will help to meet the housing and employment needs of the District, whilst delivering a step change in services and facilities available to the local area. Following Garden City principles, the mix of uses, design quality and accessible layout within a green setting will deliver a truly sustainable pattern of living for new and existing local residents.

Berkeley town will continue in its historic role as a service centre for rural communities around it, although it is recognised that it cannot compete with larger towns within or outside the District for many goods or services. Instead, its local role will be bolstered through small scale growth to meet locally identified needs, benefitting from improved transport links to elsewhere delivered by the new community at Sharpness. The town's vitality will also benefit from increased visitor numbers and passing trade, drawn to the town for work or leisure and tourism. The new settlement at Sharpness, together with improvements to the working environment and leisure amenities at Sharpness Docks and the development of Gloucestershire Science and Technology Park at the former Berkeley Nuclear Power Station site will provide a local boost, acting together with other attractions (including Berkeley Castle, Jenner Museum, Slimbridge Wildfowl and Wetlands Trust and several safe and attractive walking and cycling routes) to raise the profile of this part of the District. The townscape and public realm of Berkeley will be conserved and enhanced to improve the marketability of the area.

Villages and hamlets may see small scale development in response to identified local needs, boosting their ability to remain sustainable and thriving communities. Where possible, safe walking and cycling routes will link places together. Across the area, small scale local businesses are encouraged, supported by farm diversification and including low-impact tourism related activities.

Conservation and management of the area's distinctive built heritage, precious estuarine landscape and habitats will remain high priorities, as will resilience to climate change and associated flood risk.

## Berkeley

### Planning constraints and designations

The principal physical constraint is the floodplain to the south west and east of the settlement.

The Conservation Area covers the town centre and south eastern part of the town. There are a number of listed buildings within the town centre and on the south eastern edge of the town.

The Berkeley Heath Key Wildlife Site lies beyond the village to the north east.

There are protected open spaces within the settlement.

The town is identified in the Local Plan as a Second Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction of housing growth in landscape terms is to the north west and west of the settlement.

Landscape sensitivity suggests that there may be a very limited opportunity for small scale employment growth to the north of the town, south of the Station Road employment area.

### Role and function

Berkeley is a **large** settlement, although it is smaller than the District's other historic market towns.

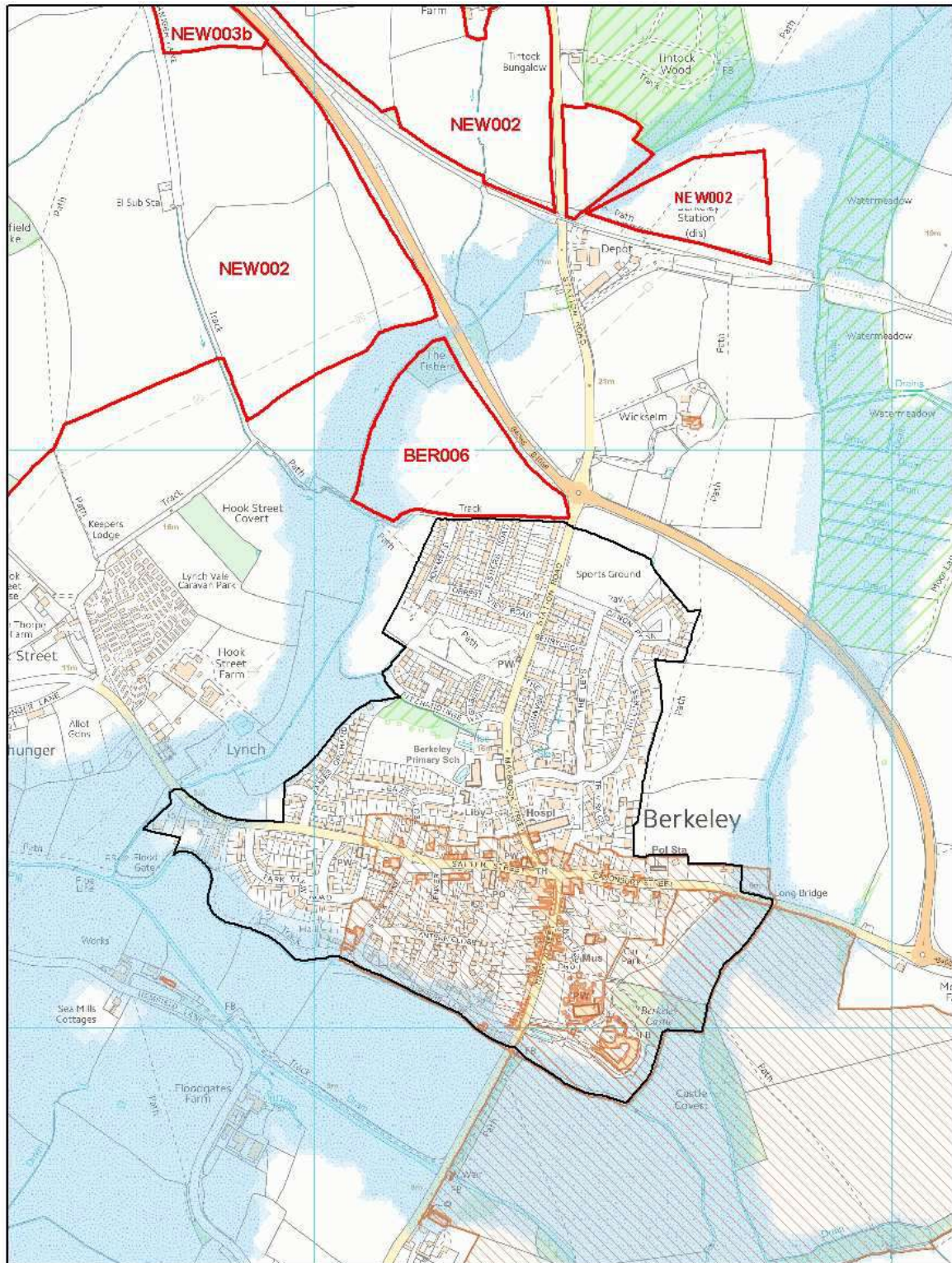
Berkeley has a **strong local retail role**, with a range of local shops to serve the day-to-day needs of surrounding villages and hamlets. It offers a **very good**, diverse range of **local community services and facilities** (GP and pharmacy, post office, primary school, place of worship, town hall/community centre, pub, sports/playing fields and playground). Berkeley also has a **role in providing some 'strategic' services and facilities** to a wider catchment (mobile bank, library, swimming pool), plus further education at nearby Berkeley Green UTC. **Access to key services and facilities** here and elsewhere is **good**.

The town itself has a **small employment role**, although nearby Berkeley Green is likely to grow as a significant employment hub. Berkeley's principal role is as a 'dormitory' settlement and local service centre.

#### Preferred sites for development (outlined in red on the following map)

BER B North west of Berkeley (up to 120 dwellings and open space)  
BER006 Land north of Berkeley and south west of bypass

#### Alternative sites (to be outlined in blue on the following map)



0 0.5 1 Kilometers

## Newtown and Sharpness

### Planning constraints and designations

The principal physical constraint is the tidal floodplain to the west and southwest of the settlement.

The Conservation Area covers the Sharpness Old Dock and Sharpness canal to the north.

There are a few listed buildings within the Docks and within the surrounding rural area.

The Severn Estuary to the west is a SAC/SPA/RAMSAR site. The Sharpness Docks Key Wildlife Site lies between Sharpness Docks and Newtown.

There are protected open spaces within the settlement.

The settlement is identified in the Local Plan as a Third Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction of housing growth in landscape terms is to the North West and west of the settlement.

Landscape sensitivity suggests that there may be a very limited opportunity for small scale employment growth to the north of the town, south of the Station Road employment area.

### Role and function

Newtown is a **medium/large sized** village, attached to the docks area of Sharpness.

Newtown & Sharpness has a **basic local retail role** (village shop), but the settlement offers a **good** level of **local community services and facilities** (primary school and pre-school provision, post office, place of worship, pub, village hall/community centre, sports field/pitch and playground). **Access to key services and facilities** elsewhere is **good**.

Sharpness principally has an **employment role** (although it's residential and leisure functions are likely to grow), while Newtown's principal role is as a 'dormitory'.

### Preferred sites for development

#### Preferred sites for development (outlined in red on the following map)

Existing Local Plan allocated site:

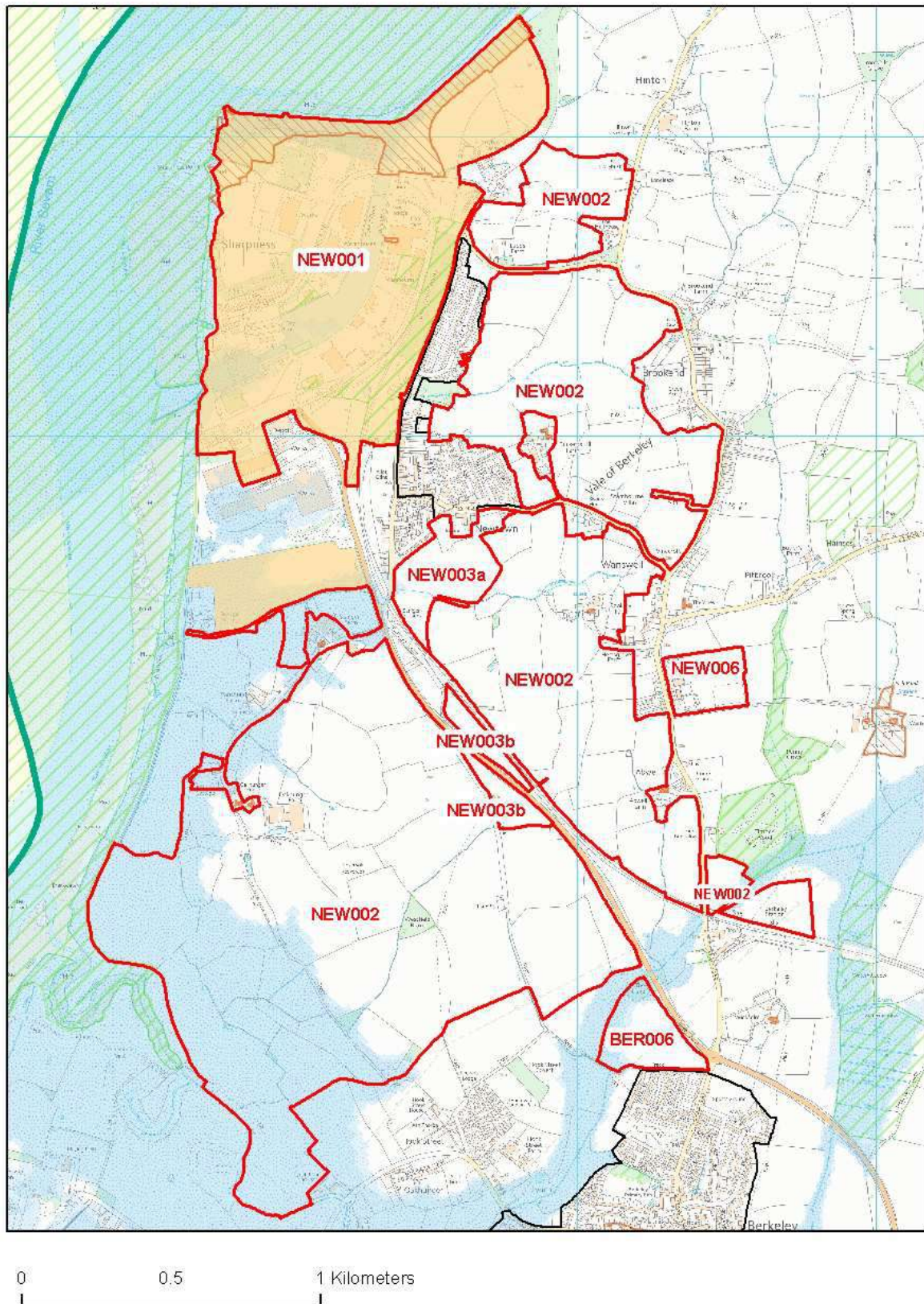
NEW001 Sharpness Docks (up to 300 dwellings, 7 ha employment, tourism, leisure and recreation uses)

NEW006 Land at Focus School - Berkeley Campus, Wanswell (up to 70 dwellings, community uses and open space)

NEW A Land south and east of Sharpness Docks and Newtown (up to 2400 dwellings by 2040, 10 ha employment, retail, community and open space).

Includes NEW002 Land at Sharpness (Sanigar Farm); NEW003a Land south of Sharpness Primary School; NEW003b Land at Sanigar Lane

Alternative sites (to be outlined in blue on the following map)





## Slimbridge

### Planning constraints and designations

The principal physical constraint is the Severn floodplain, which lies to the north of the village and wraps around to the east and west (at approximately 0.4km – 1km distance).

The Severn Estuary (Ramsar, SPA, SAC) lies approximately 1.5km north of the settlement.

There are several listed buildings within the village, most clustered around the Church. There is also a Scheduled moated site within the settlement, on its eastern edge.

There is protected outdoor play space adjoining the southwest settlement edge.

The village is identified in the Local Plan as a Third Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction of housing growth in landscape terms is to the southwest.

Landscape sensitivity indicates that there may be only some very limited opportunity for employment growth to the south, closest to the A38.

### Role and function

Slimbridge is a **medium-sized** village.

It has a **no retail role**, but the village offers a **basic** level of **local community services and facilities** (primary school and pre-school provision, post office, place of worship, village hall, sports field/pitch and playground). **Access to key services and facilities** elsewhere is **poor**.

Slimbridge has **no significant employment role**: its principal role is as a 'dormitory'.

#### Preferred sites for development (outlined in red on the following map)

There are no proposed sites for growth

#### Alternative sites (to be outlined in blue on the following map)

## Wisloe

### Planning constraints and designations

The principal physical constraints are the floodplain on the north eastern edge of the area adjacent to Cambridge and the proximity to the M5 to the east.

The Slimbridge football club ground (Thornhill Park) is a protected open space.

The area around Wisloe Road currently consists of an employment area, football ground, stables and scattered housing. The area is not identified in the Local Plan as a settlement and has no settlement development limits.

### Landscape sensitivity

The area is beyond the immediate vicinity of Cam and Slimbridge and has therefore not been included in the Landscape Sensitivity Assessment. Any development would need to be considered as part of a wider development strategy for the area for it to have a coherent relationship with existing settlements.

### Role and function

The area is not identified in the Local Plan as a settlement and has not been assessed for its current role and function.

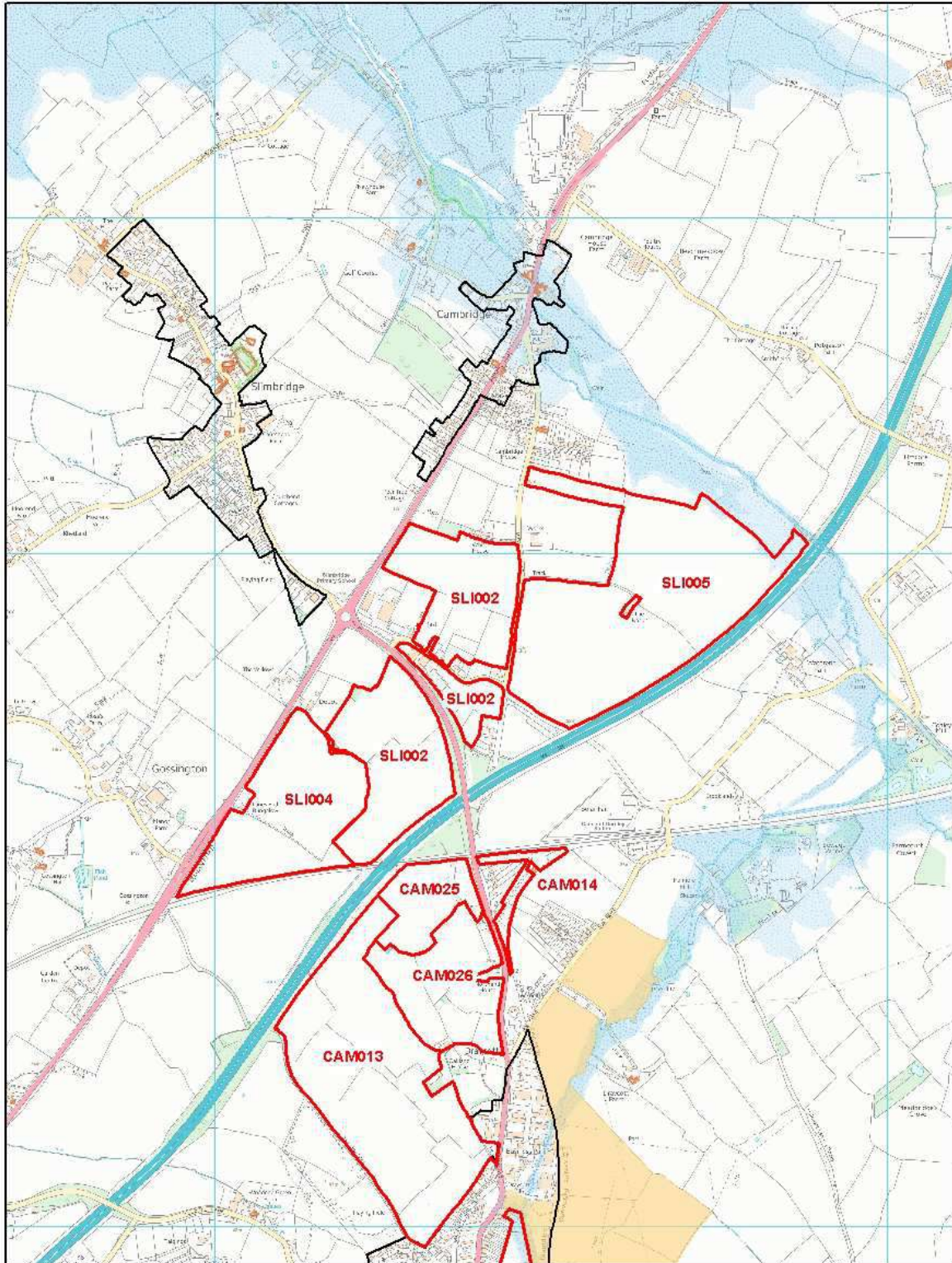
National policy identifies that new settlements should create a sustainable community with sufficient access to services and employment opportunities within the development itself or in larger towns to which there is good access.

### Preferred sites for development (outlined in red on the following map)

WIS A Land at Wisloe (at least 1500 dwellings by 2040, 5 ha employment, retail, community and open space).

Includes SLI002 Land at Cambridge/Coaley A; SLI004 Lane east of Gossington; SLI005 Land south of Cambridge

### Alternative sites (to be outlined in blue on the following map)



## Making places: shaping the future of...Severn Vale

### Where are we now

With much of this area falling within the functional floodplain of the Severn, it has a generally low lying open and flat landscape. The land is traversed by key north/south through-routes (M5, A38 and the Gloucester-Sharpness canal), but many communities lie a long way off any main road. The farming community is strong and holdings range from medium-scale dairy, arable and beef to family run smallholdings. The natural environment is high quality with sympathetically managed agricultural land, orchards, woodland and watercourses; the Severn Estuary and its margins offer an internationally important wildlife and habitat resource. Frampton-on-Severn has an exceptional built heritage, with a high number of listed buildings set around a very distinctive, long village green. The hamlets and villages are few and relatively isolated, reflected in the relatively low population densities of these parishes compared to many other parts of the District. The communities are active and have a strong sense of local identity with more than half living there more than 10 years. The area is becoming well known for day tourism for walkers, cyclists and horse-riders. There are no major employment areas within this cluster.

### What local community representatives have told us are the key local issues and top priorities:

- Designing a new cycle way between Arlingham Passage and Newnham on Severn
- Ensuring adequate provision of affordable housing and opportunities for downsizing for local people
- Ensuring infrastructure is implemented in a timely manner to support development
- Supporting farm diversification schemes
- Ensuring adequate flood defences for the River Severn

### Draft vision to 2040

This area has a special character – its unique social and environmental distinctiveness relies partly on its relative isolation and its estuarine location. The relationship to the River Severn is a key aspect in local land use and management decisions. Whilst maintaining and improving public transport, accessibility and services will remain key aims for these communities, this part of the district will experience no ‘strategic’ growth or development during the plan period.

But villages and hamlets may see small scale development in response to identified local needs, boosting their ability to remain sustainable and thriving communities. Frampton on Severn and Whitminster will continue to be a focus for local service provision; while across the area, small scale local businesses are encouraged, supported by farm diversification and including low-impact tourism related activities.

Communities will also feel the environmental and economic benefits of the restored Stroudwater canal. Saul Junction will become an important visitor ‘gateway’ to the Cotswold Canals and the wider Stroud District – part of a growing and ever improving network of walking and cycling routes.

Conservation and management of the area’s distinctive built heritage, precious estuarine landscape and habitats will remain high priorities, as will resilience to climate change and associated flood risk.

## Frampton on Severn

### Planning constraints and designations

The principal physical constraints are the tidal floodplain to the west of the settlement and the floodplain to the north and east of the village along the River Frome.

The Frampton Conservation Area covers the centre of the village. The Industrial Heritage Conservation Area lies to the north and east of the settlement. There are numerous listed buildings within both conservation areas.

The Gloucester and Sharpness Canal Key Wildlife Site follows the canal to the west of the settlement and links to the River Frome Key Wildlife Site to the north and east of the village.

There are protected open spaces within and to the north west of the village.

The village is identified in the Local Plan as a Second Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction of housing growth in landscape terms is to the northeast. There may be some small opportunities to the southeast.

The preferred direction of employment growth in landscape terms is to the northeast

### Role and function

Frampton is a **medium sized** village.

It has a **basic local retail role** (a village shop), but the village offers a **good**, diverse range of **local community services and facilities** (GP, primary school and pre-school provision, post office, place of worship, pubs, village hall and sports field/pitch, playground). **Access to key services and facilities** elsewhere is **very poor**.

Frampton has an **employment role**, with a Key Employment Site in the village. Although it is a modest net importer of workers, its principal role is as a 'dormitory' settlement.

#### Preferred sites for development (outlined in red on the following map)

There are no proposed sites for growth

#### Alternative sites (to be outlined in blue on the following map)

## Whitminster

### Planning constraints and designations

There are no significant physical constraints.

There are a number of listed buildings within and to the north and south east of the village.

The River Frome Key Wildlife Site abuts the village to the south west.

There are protected open spaces within and on the western edge of the settlement.

The village is identified in the Local Plan as a Third Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred directions of housing growth in landscape terms are to the northeast and Northwest.

There is no identified preferred direction of employment growth in landscape terms.

### Role and function

Whitminster is a **medium-sized** village.

It has a **strong local retail role** with a range of local shops to serve the day-to-day needs of the community and surrounding area. In addition, some niche retail providers draw consumers here from a much wider catchment. Whitminster has a **basic** level of **local community services and facilities** (primary school, post office, pub, village hall/community centre, sports field/pitch and playground). **Access to key services and facilities** elsewhere is **poor**.

Whitminster has a small but important **employment role** and is a net importer of workers. Its principal role is as a local service centre and 'dormitory' settlement though.

#### Preferred sites for development (outlined in red on the following map)

There are no proposed sites for growth

#### Alternative sites (to be outlined in blue on the following map)

## Making places: shaping the future of...Wotton Cluster

### Where are we now

This is a largely rural area on the western escarpment of the Cotswolds, overlooking the Severn Vale. Wotton-under-Edge sits on a ledge below the Cotswold Escarpment and is crossed by the Cotswold Way national trail and Monarchs Way long distance path. The centre of the town (one of the District's former market towns, which grew as a wool and cloth-trading centre) is a Conservation Area and sits within the Cotswolds AONB. Surrounding villages and hamlets look towards Wotton-under-Edge as a local service centre. Renishaw Ltd is a major employer, based just outside the village of Kingswood. Most working people commute to surrounding towns and cities (it is relatively close to Thornbury, Yate and Bristol), but the town itself is still commercially active. There are a good range of shops and services in the town including an agricultural market, a local cinema and swimming pool.

### What local community representatives have told us are the key local issues and top priorities:

- Designing safe walking and cycle routes and achieving a better public transport system
- Ensuring adequate provision of affordable housing and opportunities for downsizing for local people
- Preventing the loss of employment sites to housing, providing for low skilled job opportunities
- Maintaining and improving the vitality of Wotton High Street
- Promoting tourism and accommodation opportunities
- Conserving the Cotswolds Area of Outstanding Natural Beauty

### Draft vision to 2040

Lying at the southernmost tip of the District, the parishes around Wotton-Under-edge naturally look southwards to Bristol and South Gloucestershire for many of their needs. A key aim for the plan period will be to improve opportunities for people to access jobs, services and facilities without having to travel long distances, but to improve public transport access to those services that cannot be met locally. The south of the District will benefit from the growth of employment at Cam, as well as the on-going revitalisation of Dursley and its town centre.

Wotton-under-Edge itself will continue to be an historic town set within a green and pleasant environment which capitalises on its proximity to the Cotswold Way. With commercial activity and local employment, Wotton meets the everyday needs of its surrounding rural communities, although its sensitive location in the landscape will prevent further outward growth. High Street vitality will be maintained, with a varied and well-used range of shops and services in its pretty town centre. This will be supported by strong community input into events, festivals and cultural and leisure facilities, such as the Picture House.

Kingswood is a thriving village within an attractive landscape setting which benefits from its proximity to Wotton-Under Edge and access to local employment. Smaller villages and hamlets may see small scale development in response to identified local needs, boosting their ability to remain sustainable and thriving communities.

Across the area, small scale local businesses are encouraged, supported by farm diversification and including low-impact tourism related activities.

## Kingswood

### Planning constraints and designations

The principal physical constraint is the floodplain to the north of the village along the Ozleworth Brook.

The Kingswood Conservation Area covers the centre of the village. There are a number of listed buildings within and to the north of the village.

Ozleworth Brook is identified as a Key Wildlife Site.

There are protected open spaces within and on the western edge of the settlement.

The village is identified in the Local Plan as a Third Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred directions of housing growth in landscape terms are to the southwest and to the southeast.

There is no identified preferred direction of employment growth in landscape terms.

### Role and function

Kingswood is a **medium sized** village.

It has a **basic local retail role** (a village shop), but the village offers a **good** level of **local community services and facilities** (primary school and pre-school provision, post office, place of worship, pub, village hall and sports field/pitch). **Access to key services and facilities** elsewhere is **very good**.

Kingswood has an **employment role**: as well two Key Employment Sites within the village, nearby Renishaw acts as a notable employment 'hub' and the village is a net importer of workers. Its principal role is as a 'dormitory' settlement though.

#### Preferred sites for development (outlined in red on the following map)

KIN A South east of Wickwar Road (up to 50 dwellings and open space)

Includes: KIN005 Land at Cloverlea Barn and KIN011 Land south of Westfield House

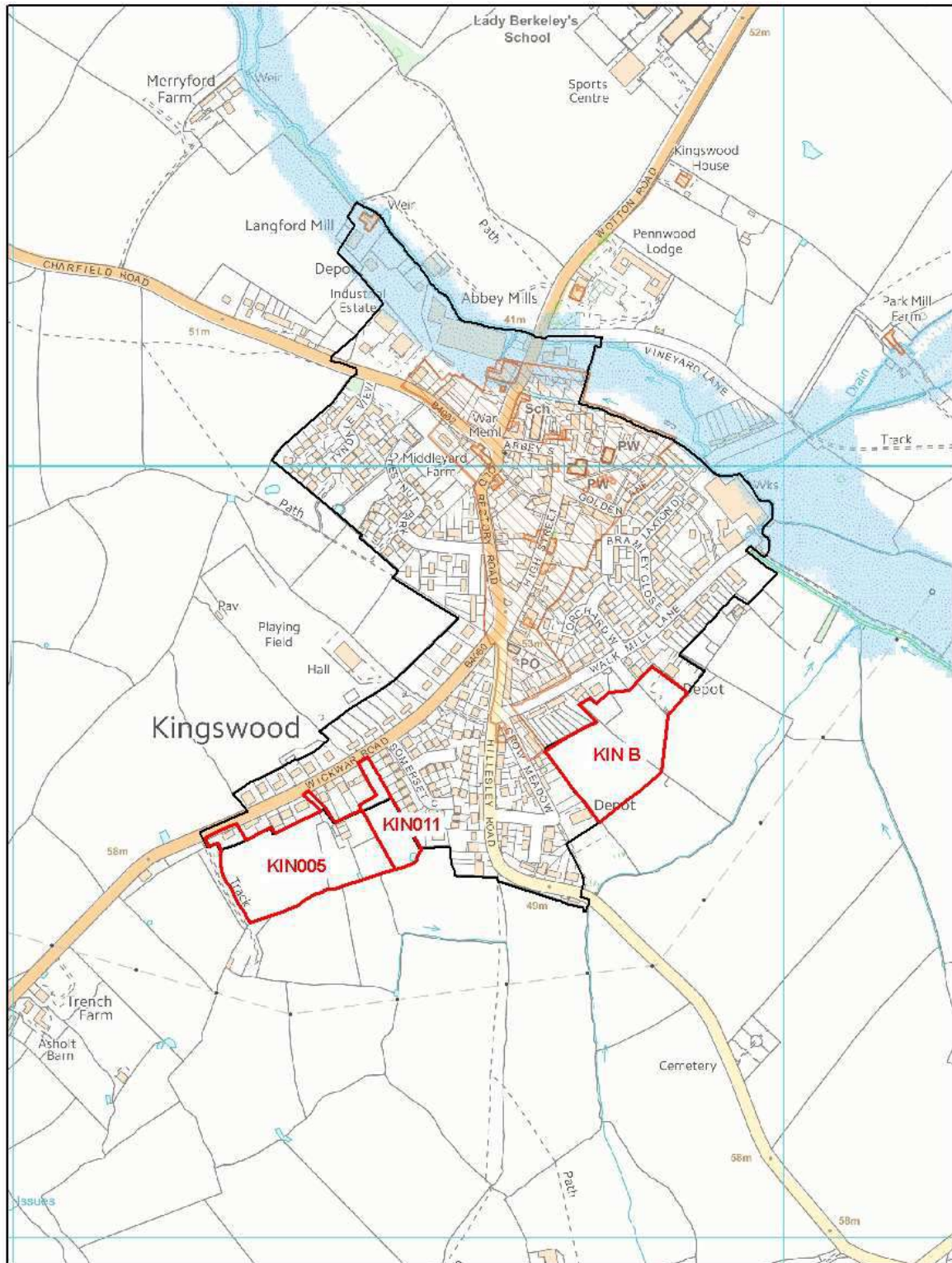
Or

KIN B South east of Walkmill Lane (up to 50 dwellings and open space)

KIN010 (part) Land and yard at Walkmill Lane

#### Alternative sites (to be outlined in blue on the following map)





## North Nibley

### Planning constraints and designations

The principal physical constraint is the steep topography to the north (either side of New Road) and to the southeast (foot slopes of Nibley Knoll).

There are several listed buildings, mostly grouped along The Street and at the foot of Barrs Lane. Outside the settlement, the Grade II\* listed Tyndale Monument on Nibley Knoll is a local landmark.

Nibley Knoll, to the immediate southeast of the village, has multiple designations: Site of Special Scientific Interest (SSSI) status, an extensive tree belt (TPOs) and two Key Wildlife Sites, linking to Ancient Woodland.

The village is entirely within and surrounded by the Cotswolds AONB.

North Nibley is identified in the Local Plan as a Third Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction of housing growth in landscape terms is to the northeast, north of Innocks Estate.

There is no identified preferred direction of employment growth in landscape terms

### Role and function

Amongst Tier 3 settlements, North Nibley has one of the **smallest** populations.

It has a **basic local retail role** (a village shop), but the village offers a **good** level of **local community services and facilities** (primary school and pre-school provision, post office, place of worship, pub, village hall, sports field/pitch and playground). **Access to key services and facilities** elsewhere is **good**.

North Nibley has **no significant employment role**: its principal role is as a 'dormitory'.

### Preferred sites for development (outlined in red on the following map)

There are no proposed sites for growth

### Alternative sites (to be outlined in blue on the following map)

## Wotton-under-edge

### Planning constraints and designations

The principal physical constraint is the floodplain through the centre of the settlement.

There are many listed buildings in the town centre.

There are three Key Wildlife Sites within close proximity to the settlement: Hentley Wood to the east; Conygre Wood & Westridge Wood (south) to the north. There is a swathe of land to the north covered by Coombe SSSI & Wotton SSSI.

The settlement is within the Cotswolds AONB.

Wotton-under-Edge is identified in the Local Plan as a Second Tier settlement and has settlement development limits

### Landscape sensitivity

The only land parcels with slightly less sensitivity in landscape terms are to the north east, North West and south (inner central).

There is no identified preferred direction of employment growth in landscape terms

### Role and function

Wotton is a **very large** settlement, one of the District's historic market towns.

Wotton has a **strong 'strategic' retail role** as one of the District's 5 town centres, serving a wide catchment. It offers a **very good** level of **local community services and facilities** (GP, dentist and pharmacy, primary school and pre-school provision, post office, place of worship, pub, town hall, sports/playing fields and playground) and has an **important role** in providing a diverse range of **'strategic' services and facilities** to a wider catchment (bank, secondary school and 6<sup>th</sup> form, library, cinema, swimming pool and leisure centre). **Access to key services and facilities** here and elsewhere is **very good**.

The town has a **significant employment role**, but it principally functions as a 'dormitory' settlement and local service centre.

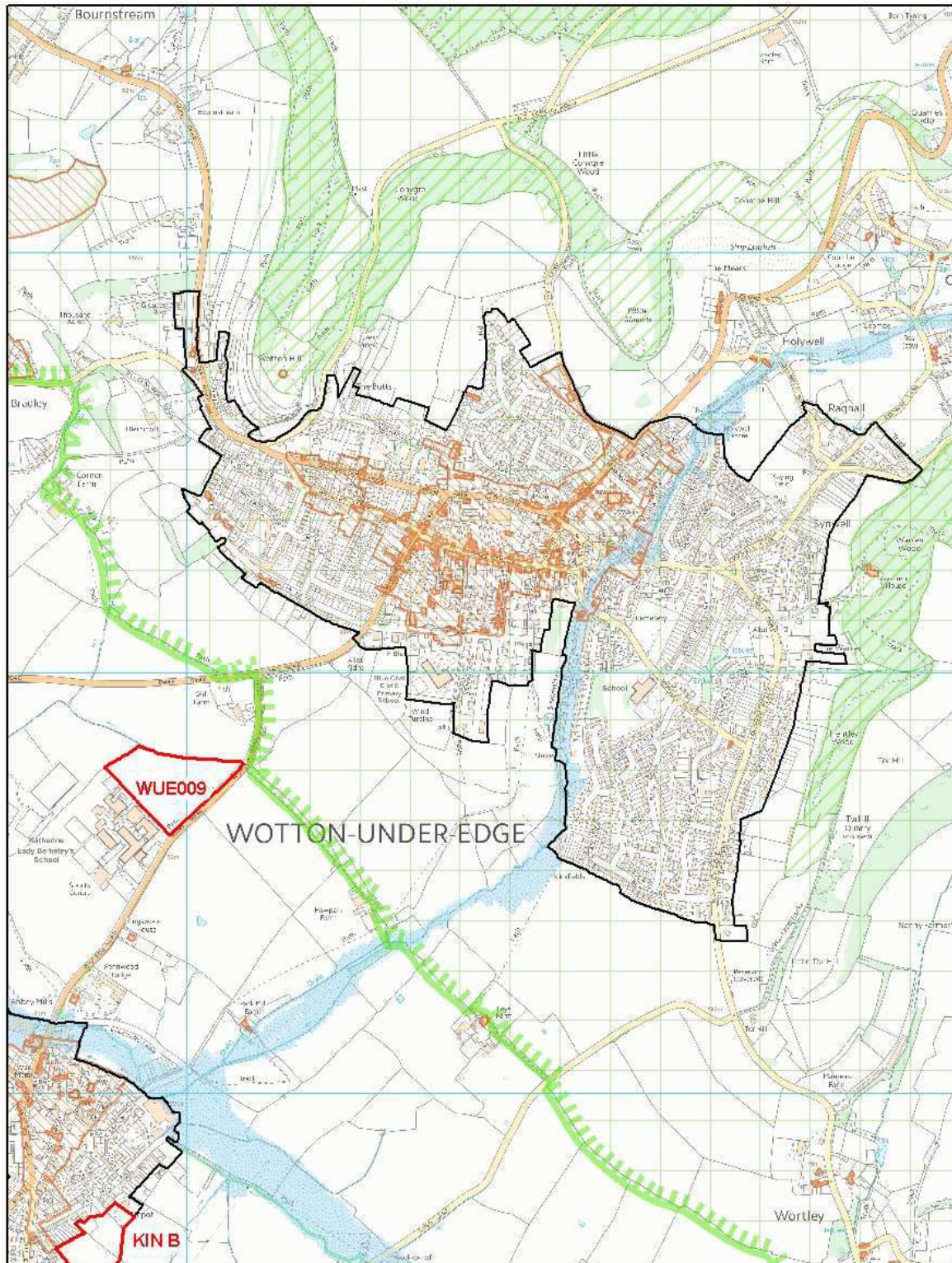
### Preferred sites for development (outlined in red on the following map)

WUE A North of Katharine Lady Berkeley's School (3.5 ha school and/or community, open space uses)

WUE009 Field north east of KLB School, Wotton Road

There are no proposed sites for housing or employment growth due to environmental constraints

### Alternative sites (to be outlined in blue on the following map)



## Making places: shaping the future of...Cotswold Cluster

### Where are we now

This cluster of parishes falls entirely within the Cotswolds Area of Outstanding Natural Beauty (AONB) and is predominantly rural. The largest settlement here is Painswick, which lies at the heart of these rural parishes. The Cotswolds are world-renowned for their landscape and the pretty limestone villages that populate it. The area includes a number of popular tourist attractions including the Rococco Gardens, Painswick, the village of Slad and the Laurie Lee Wildlife Way, and the Garden at Miserden. But, as with elsewhere in the District, rural life is changing with fewer people now working in the villages and residents commuting long distances to work. There has certainly been a decline in village services in modern times. Housing affordability is an issue – average house prices here are amongst the highest in the District. Owner-occupation levels are high compared to elsewhere in the District, while levels of social housing are very low. A very high proportion of residents are retirement aged. The loss of traditional skills is perhaps the most significant issue for the future management of the landscape. The wooded landscape known collectively as the Cotswold Beechwoods around Cranham and Sheepscombe is recognised as being particularly vulnerable to recreational pressures.

### What local community representatives have told us are the key local issues and top priorities:

- Creating resilient rural life time communities to enable people to live affordably and work in the area
- Maintaining and improving the vitality of Painswick town centre
- Ensuring adequate parking provision within the historic tourist town
- Improving community transport schemes for use by an increasingly elderly population
- Conserving and enhancing the countryside and biodiversity

### Draft vision to 2040

A key goal for the future of this area will be to ease the tension between its role as a major tourist attraction and 'protected landscape' and its ability to function as a place where people can live and work.

The popularity of the area with tourists presents real opportunities and will continue to play a major part in Stroud District's economy: the Cotswold 'brand' is an important draw for inward investment to the District. As such, the preservation and enhancement of the area's landscape, character and built heritage will be paramount.

Given the relative affluence of this area, high-end and high quality tourism and leisure products (including accommodation, attractions, events, eating and drinking places) are likely to find customers amongst the resident community as well as visitors. But inclusiveness, rather than exclusiveness, will be a goal – improving access for all to the countryside and facilities on offer.

At the heart of the area lies Painswick, "the Queen of the Cotswolds", which will continue to play an important role as a service provider for surrounding communities, as well as drawing in visitors. Some growth will reflect its role within the area, help to meet housing needs, maintain and improve the vitality of the town centre and support local services.

Although none of the smaller villages in this part of the District will see 'strategic' levels of growth, some may see small scale development, responding to locally-identified needs with a goal of boosting their ability to remain sustainable and thriving communities.

## Bisley

### Planning constraints and designations

The Bisley Conservation Area covers the southern half of the village and extends further to the south, into countryside. There are numerous listed buildings, concentrated within central and southern parts of the settlement.

The extensive designated Historic Park and Garden of Lypiatt Park lies 0.5km west of the settlement.

Bisley is entirely within the Cotswolds AONB.

There is protected outdoor play space adjoining the east side of the settlement (off Van De Breen Street).

The village is identified in the Local Plan as a Third Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction of housing growth in landscape terms is to the northeast.

Landscape sensitivity indicates that there may be only a very limited opportunity for small scale employment use to the north of the village (south of existing commercial premises).

### Role and function

Bisley is a **medium-sized** village with a compact form.

It has a **basic local retail role** (a village shop), but the village offers a **good** range of **local community services and facilities** (primary school and pre-school provision, post office, place of worship, pubs, village hall, sports field/pitch and playground). However, **access to key services and facilities** elsewhere is **poor**.

Bisley has **no significant employment role**: its principal role is as a 'dormitory'.

### Preferred sites for development (outlined in red on the following map)

There are no proposed sites for growth

### Alternative sites (to be outlined in blue on the following map)

## Oakridge Lynch

### Planning constraints and designations

Physical constraints include the steep topography on the valley sides to the south and west and woods to the south.

There are a number of listed buildings within the village.

Strawberry Banks Site of Special Scientific Interest (SSSI) lies beyond the western edge of the village. The Oakridge Recreation

Ground Key Wildlife Site (KWS) is on the eastern edge of the village. The Valley, Moley and Great Moley KWS is beyond the village to the south.

The Cotswolds AONB designation covers all of the village and surrounding land.

There is protected outdoor play space adjoining the east side of the village.

The village is identified in the Local Plan as a Third Tier settlement and has settlement development limits.

### Landscape sensitivity

The preferred direction of housing growth in landscape terms is to the northeast.

Landscape sensitivity indicates that there may be only a very limited opportunity for small scale employment use to the north of the village (south of existing commercial premises).

### Role and function

Amongst Tier 3 settlements, Oakridge Lynch has one of the **smallest** populations and a compact area.

It has a **basic local retail role** (a village shop) and offers a **basic** level of **local community services and facilities** (primary school, post office, place of worship, pub, village hall, sports field/pitch and playground). **Access to key services and facilities** elsewhere is **poor**.

Oakridge Lynch has **no significant employment role**: its principal role is as a 'dormitory'.

#### Preferred sites for development (outlined in red on the following map)

There are no proposed sites for growth

#### Alternative sites (to be outlined in blue on the following map)

## Painswick

### Planning constraints and designations

The Painswick Stream floodplain is a physical constraint to the south and south east of the settlement.

The Painswick Conservation Area covers most of the town. Gyde House Conservation Area lies to the north. The town contains a significant number of listed buildings.

Bulls Cross/Frith Wood Site of Special Scientific Interest (SSSI) lies beyond the village to the east. The Cotswolds Beechwoods SSSI/SAC lies beyond to the north. The town contains a number of TPOs.

The Cotswolds AONB designation covers all of the town and surroundings.

There are protected open spaces with the settlement.

Painswick is identified in the Local Plan as a Third Tier settlement and has settlement development limits

### Landscape sensitivity

Landscape sensitivity indicates that there is only limited potential within or on the north edge of the town for housing growth.

There is no identified preferred direction of employment growth in landscape terms

### Role and function

Painswick is a **large** village, one of the District's historic market towns.

The settlement has a **strong local retail role**, with a small range of local shops to serve the day-to-day needs of surrounding villages and hamlets. It offers a **very good**, diverse range of **local community services and facilities** (GP and pharmacy, part-time post office, primary school and pre-school, place of worship, pubs, village hall/community centre, sports/playing fields and playground) and has a **very limited role in providing 'strategic' services and facilities** to a wider catchment (a library). **Access to key services and facilities** here and elsewhere is **good**.

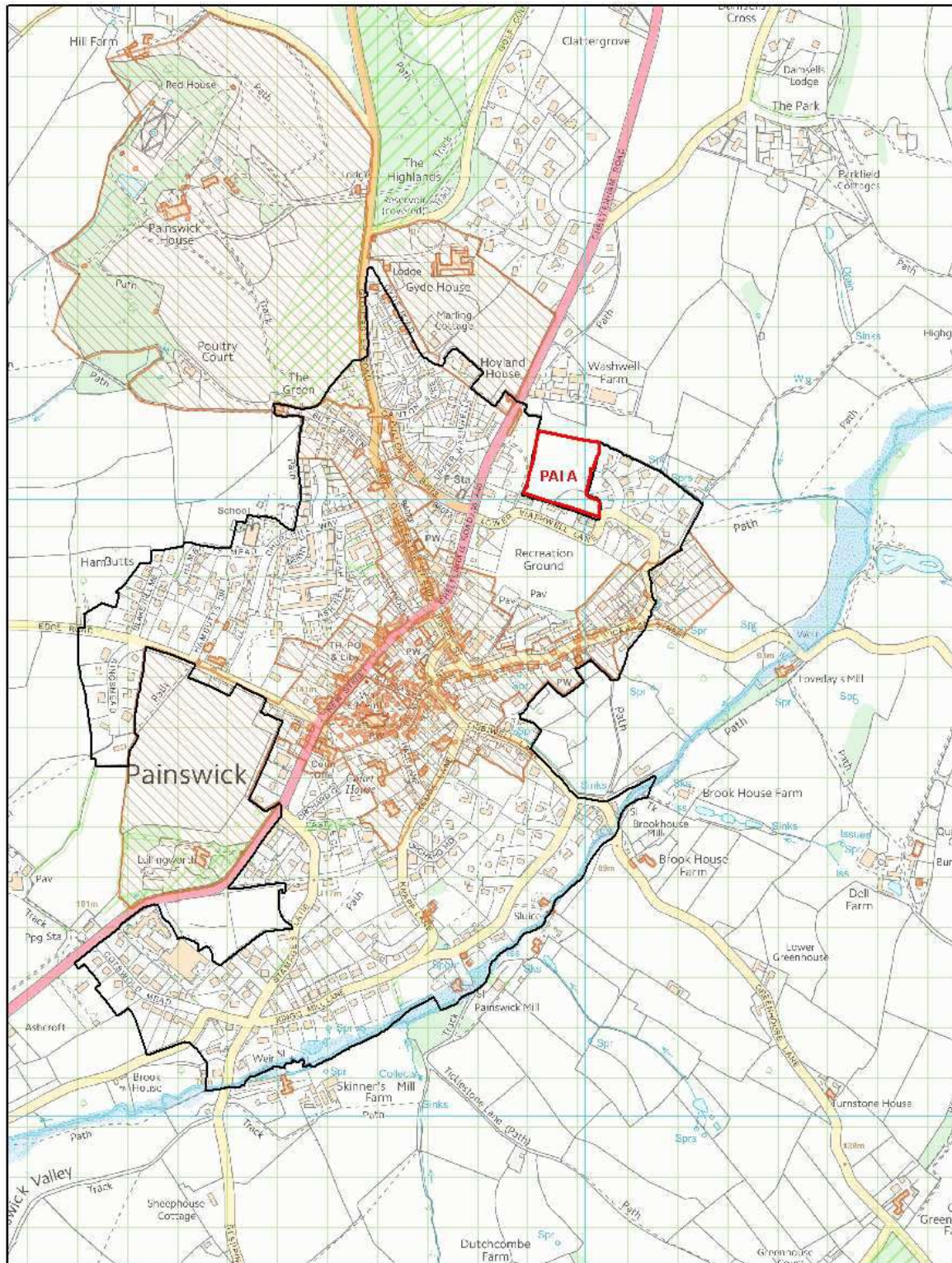
Painswick has only a **small employment role**: its principal role is as a 'dormitory' settlement and local service centre, with an additional tourism and leisure draw.

#### Preferred sites for development (outlined in red on the following map)

PAI A Washwell Fields (20 dwellings and open space)  
PAI004 (part) Washwell Fields

#### Alternative sites (to be outlined in blue on the following map)





0 0.5 1 Kilometers

## 7. Background studies

Whilst much of the evidence that underpins the current Local Plan remains relevant and up-to-date, the review of the Local Plan will require the production of a number of new studies to identify future needs, to generate options for delivery and to assess potential impacts.

The development of this Preferred Strategy consultation document has involved additional background evidence gathering in the following areas:

- Settlement study
- Transport assessment
- Site assessment work
- Sustainability appraisal
- Habitat regulation assessment

### What you told us

Existing and emerging neighbourhood plans, community plans, design statements, feasibility studies and local research should be taken fully into account. The plan should consider the impact of development on the rights of disabled people and look at what can be done to improve access to facilities. Development within the Severn Vale and through the Stroud valleys will require a range of flooding and water risk studies. Employment land studies will need to take account of viability matters. Transport work will need to take account of Highways England advice on progress with strategic road improvements, traffic flows and car parking demand and supply. A playing pitch and built sports facilities survey should be undertaken. The potential impact of growth on sites subject to environmental designations (biodiversity and landscape) and impacts on tourism should be assessed.

### What we will do

As we move forward towards the preparation of a draft plan in 2019 and then on to submission in 2020, we will work on the following studies to update existing evidence:

- Equality impact assessment
- Green infrastructure, sport and recreation study (underway)
- Local housing needs assessment (underway)
- Economic strategy and employment land review
- Retail assessment
- Strategic flood risk assessment (underway)
- Gloucester residential land study
- Transport strategy and assessment work
- Infrastructure delivery plan
- Viability study

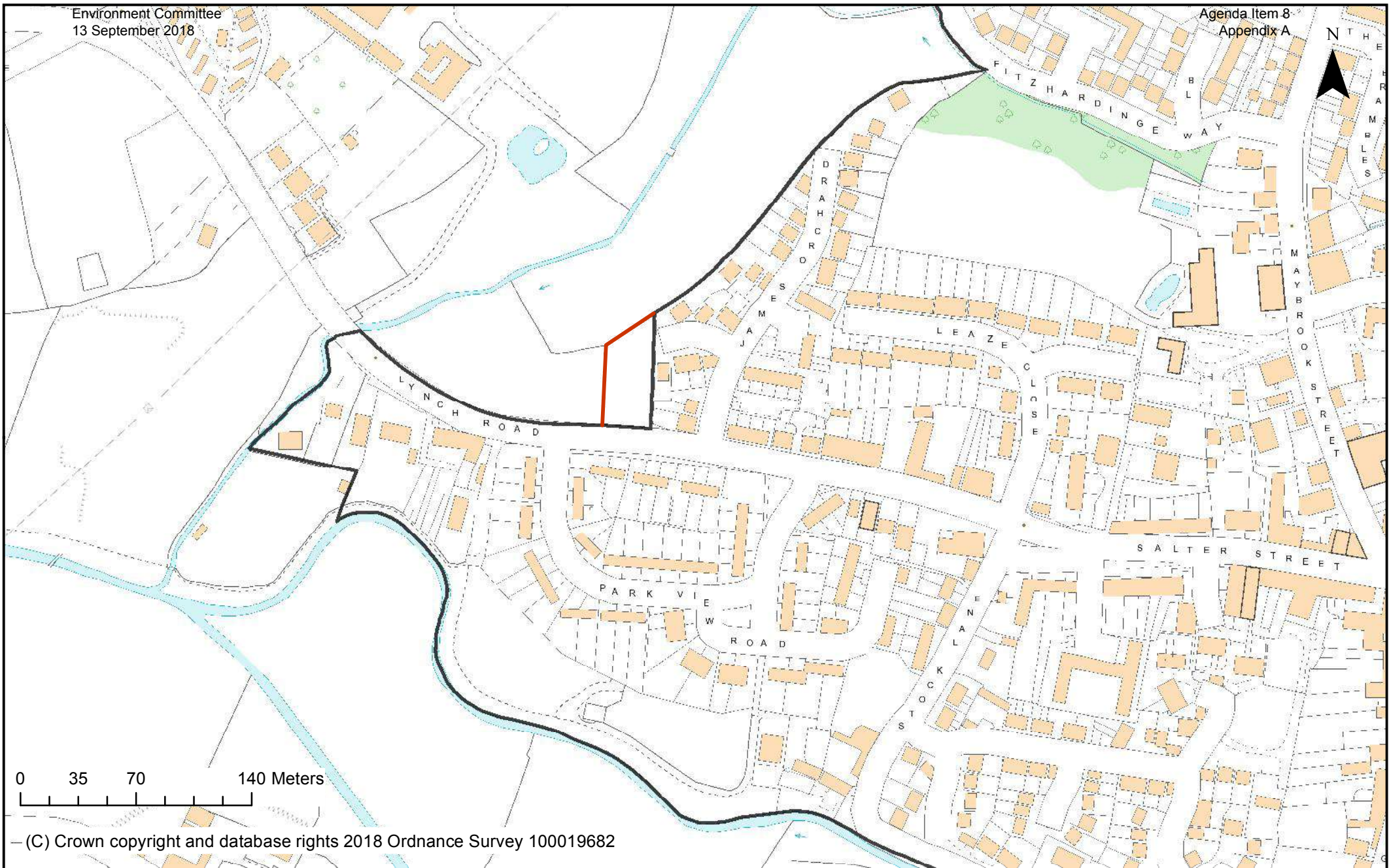
**Consultation questions**

**Are there any other specific local studies that you believe are needed to inform the Local Plan Review?**

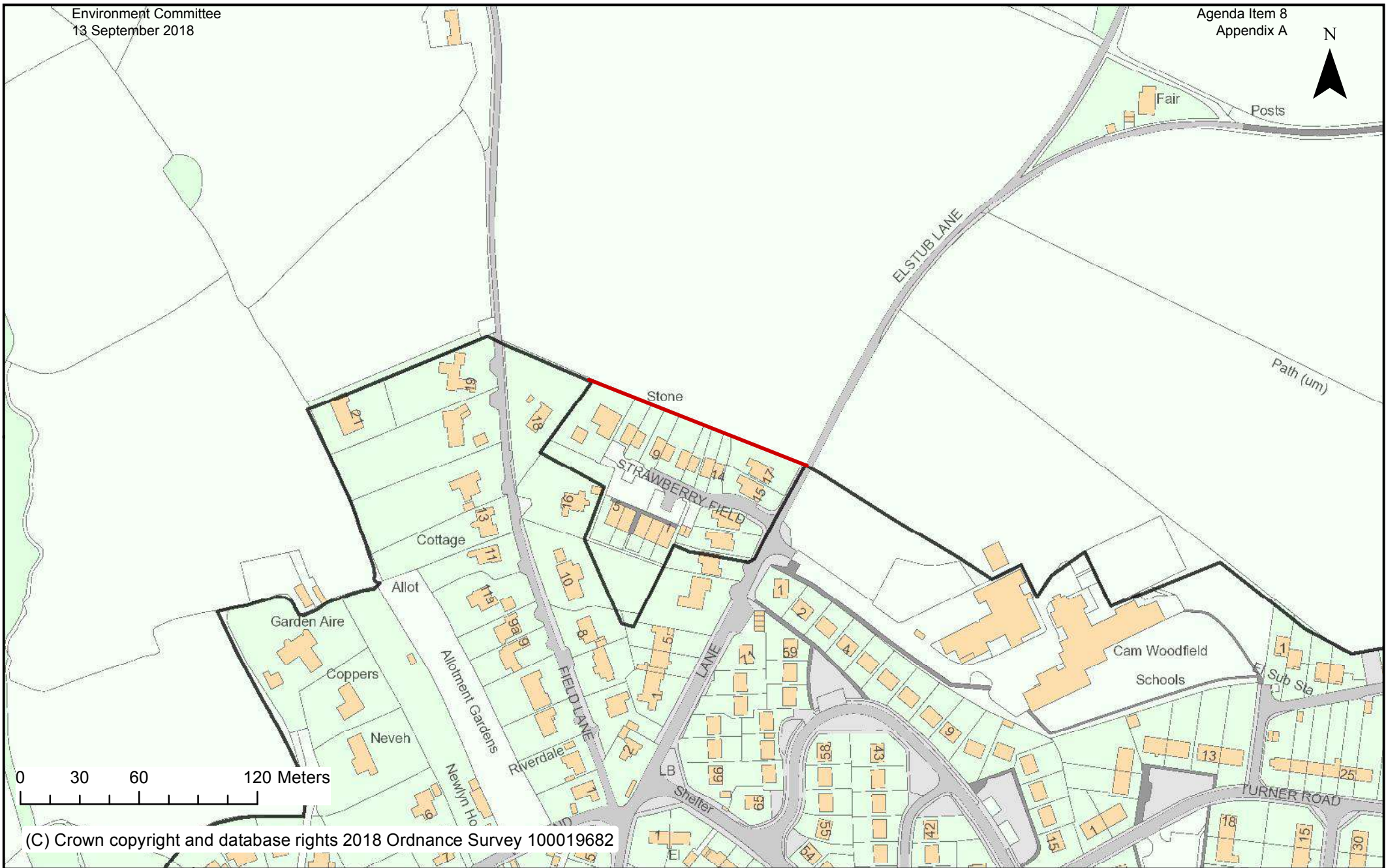
**Have you any advice on the scope or content of any of these studies?**

## **APPENDIX A: Proposed changes to settlement development limits**

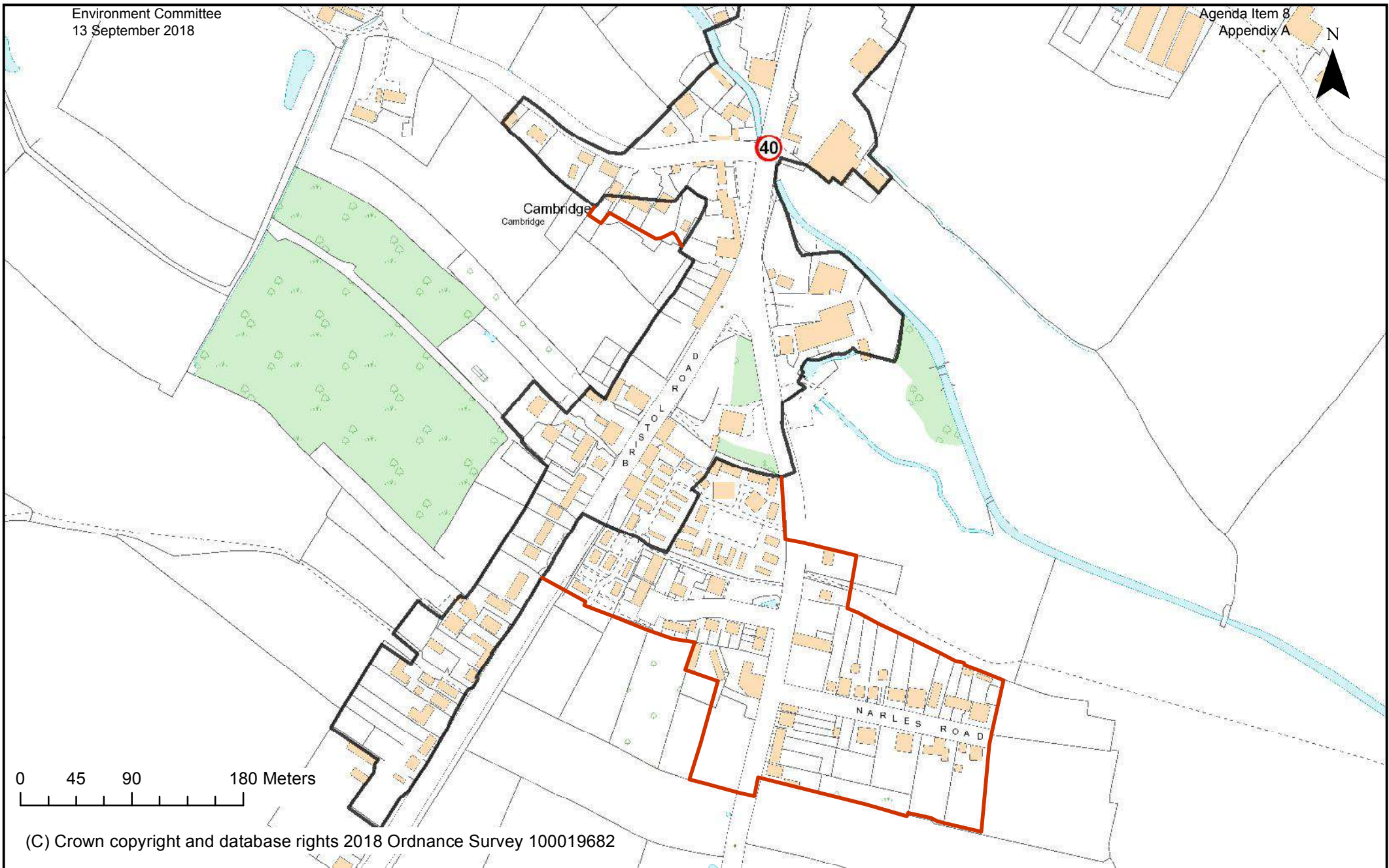
**Note: Changes proposed are set out in red. Existing settlement development limits are in black.**



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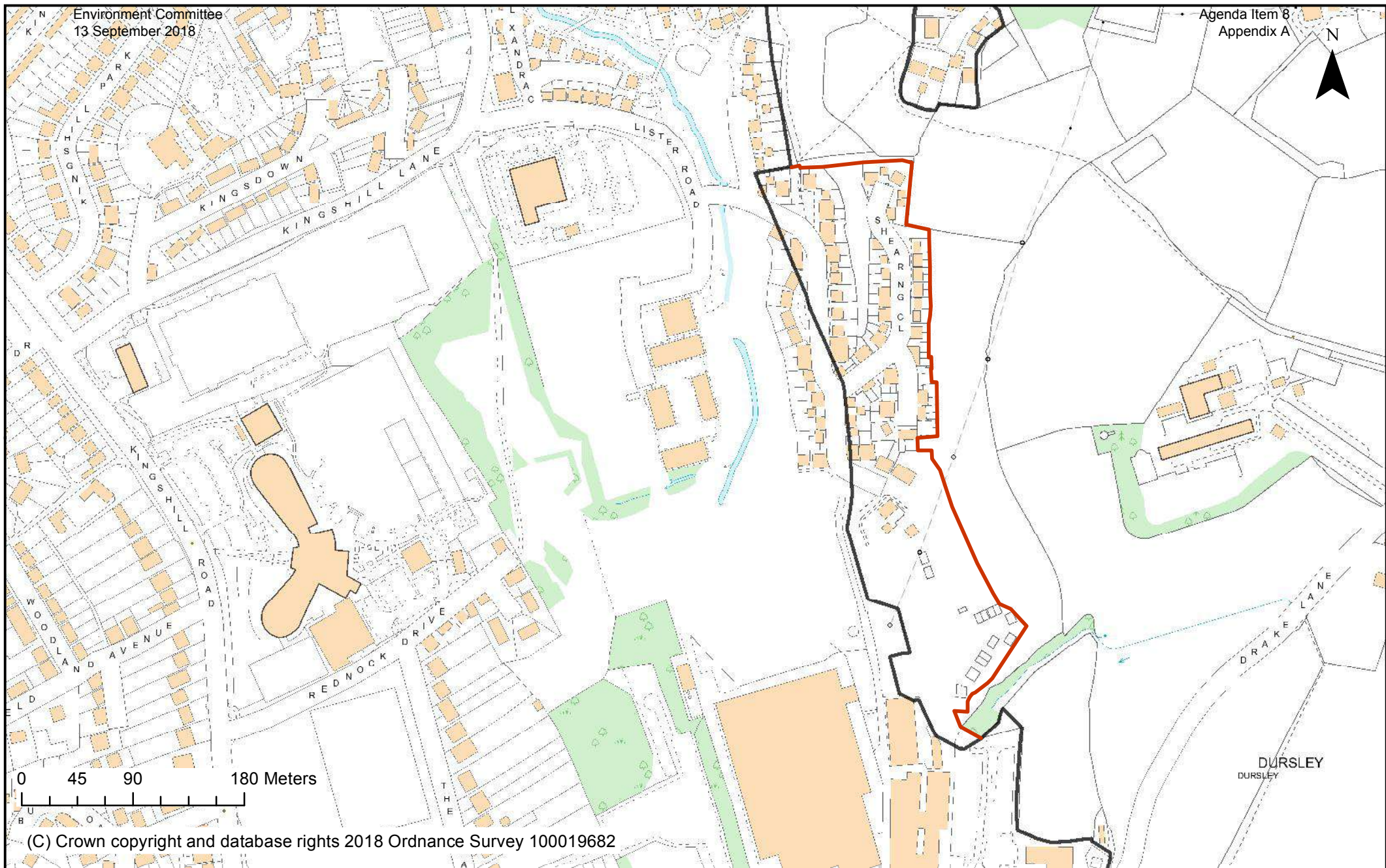


## Proposed Changes to Cam Settlement Development Limits



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## Proposed Changes to Cambridge Settlement Development Limits

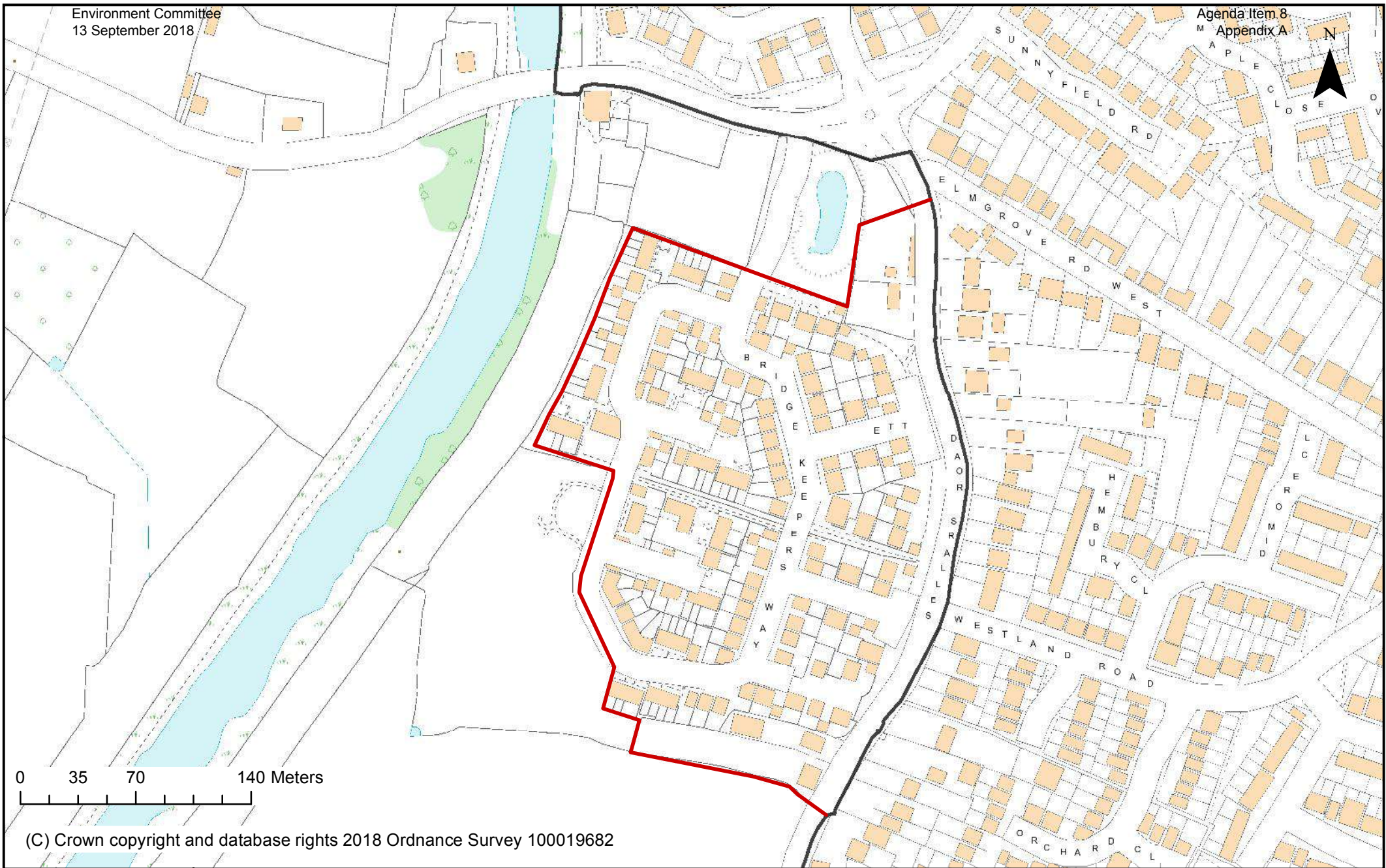


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### Proposed Changes to Dursley Settlement Development Limits

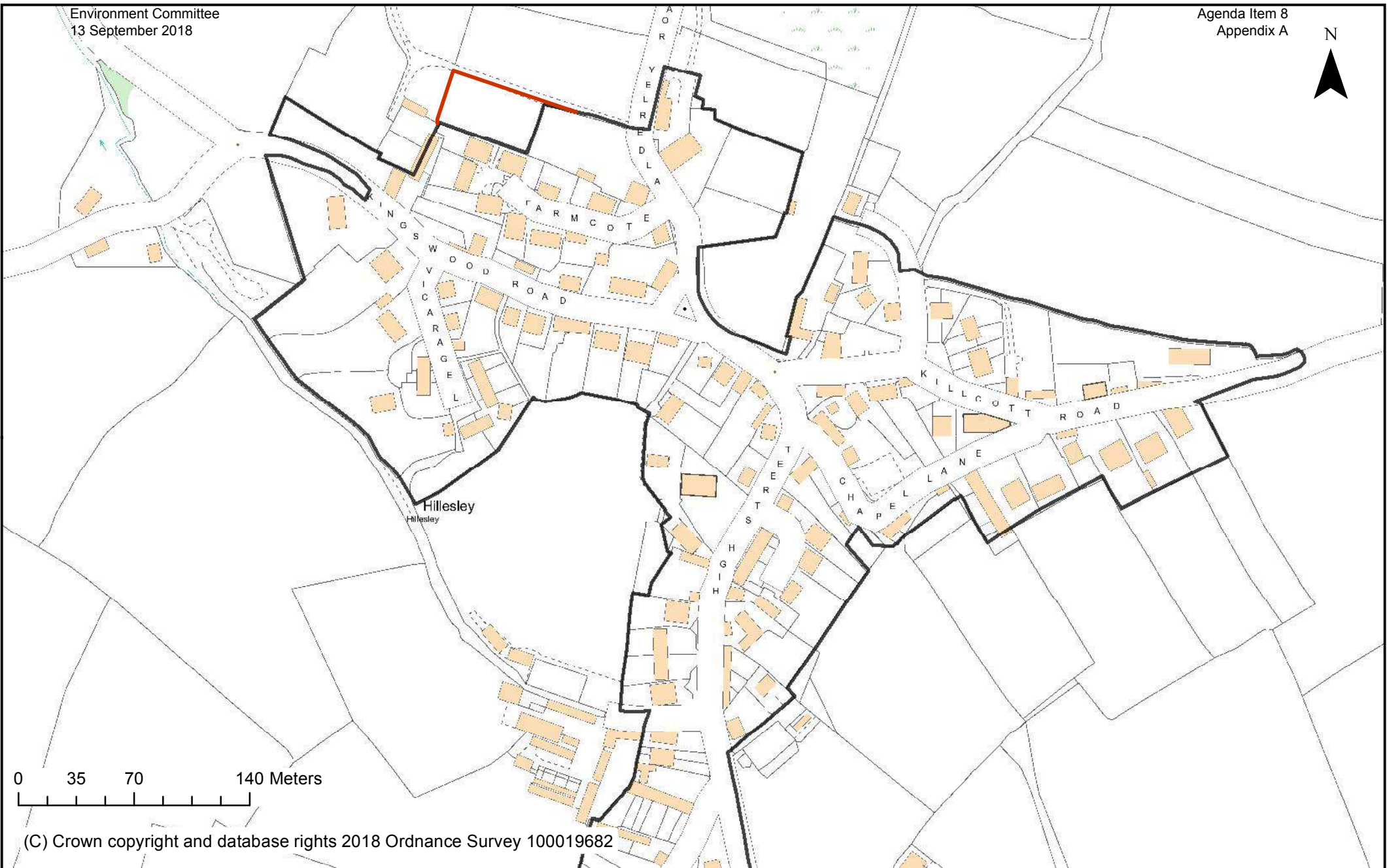






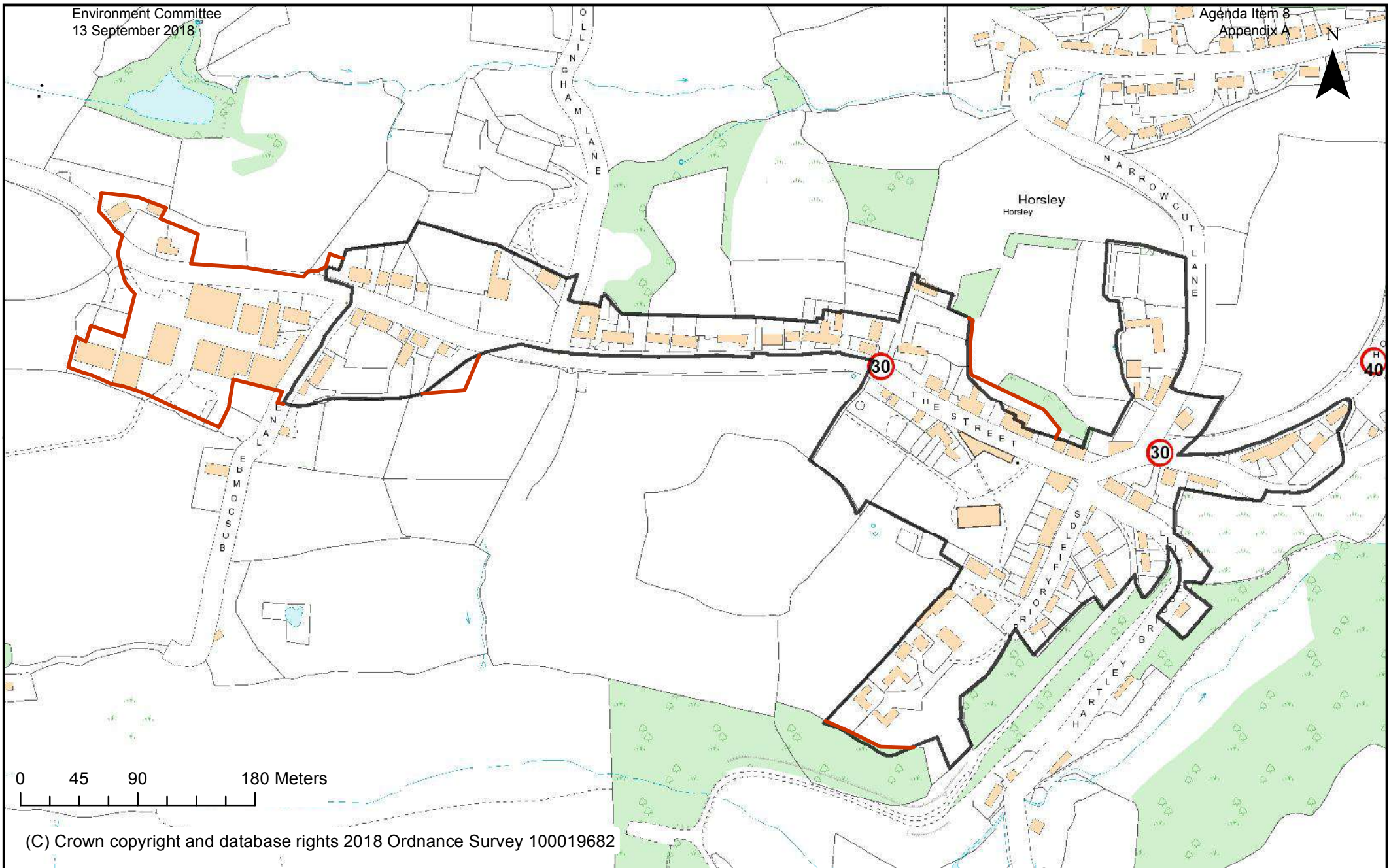
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## Proposed Changes to Hardwicke Settlement Development Limits



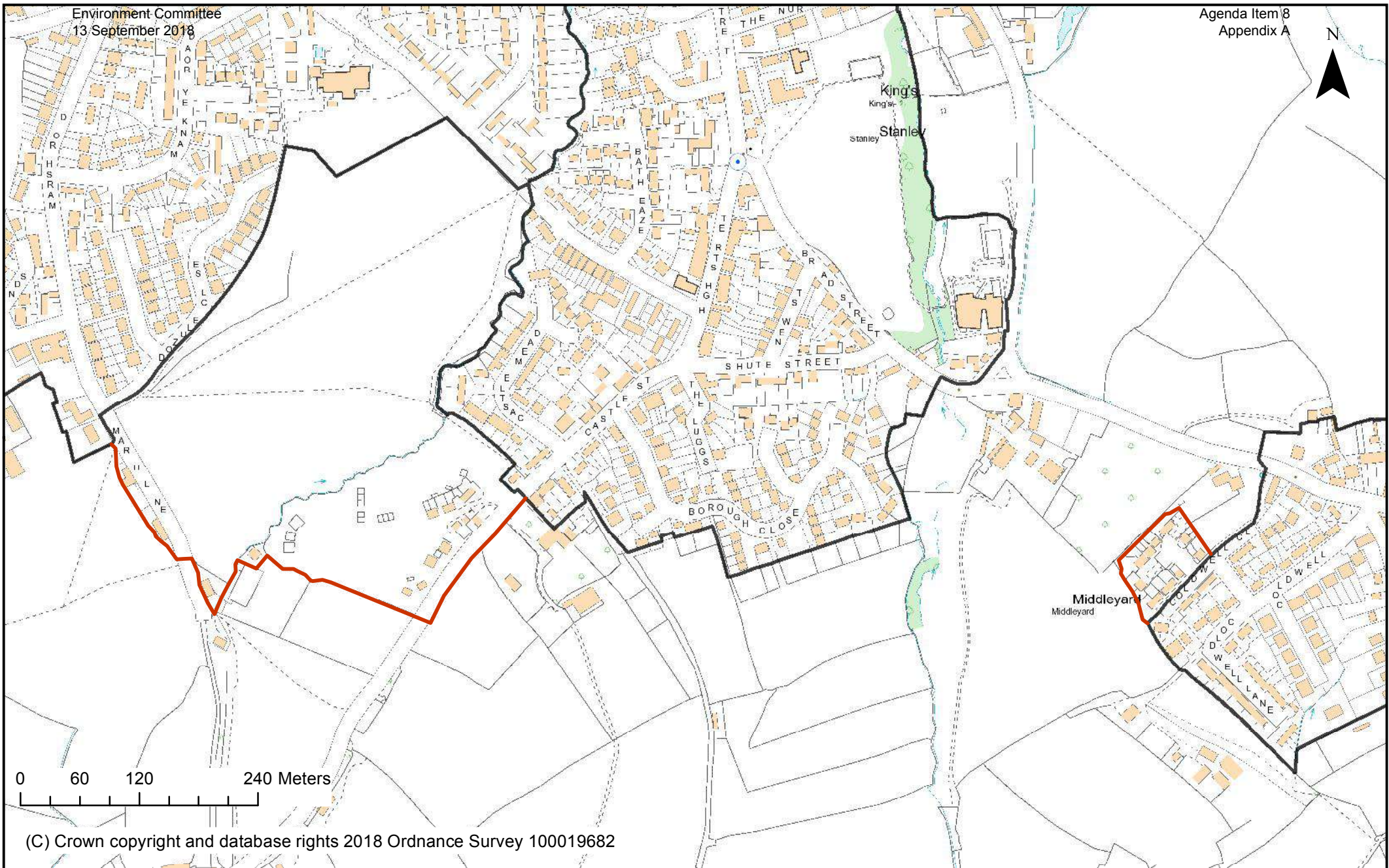
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### Proposed Changes to Hillesley Settlement Development Limits



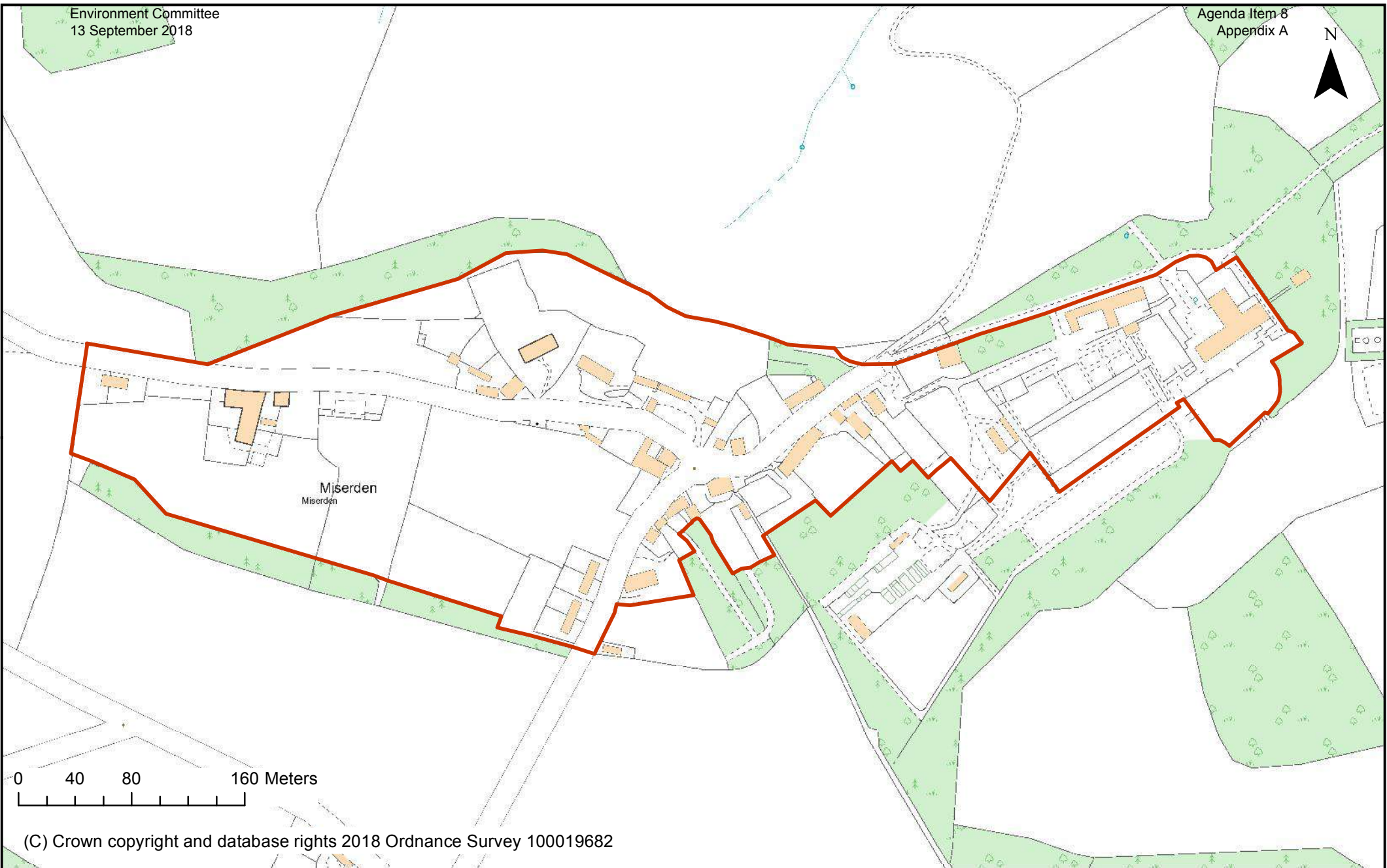
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## Proposed Changes to Horsley Settlement Development Limits



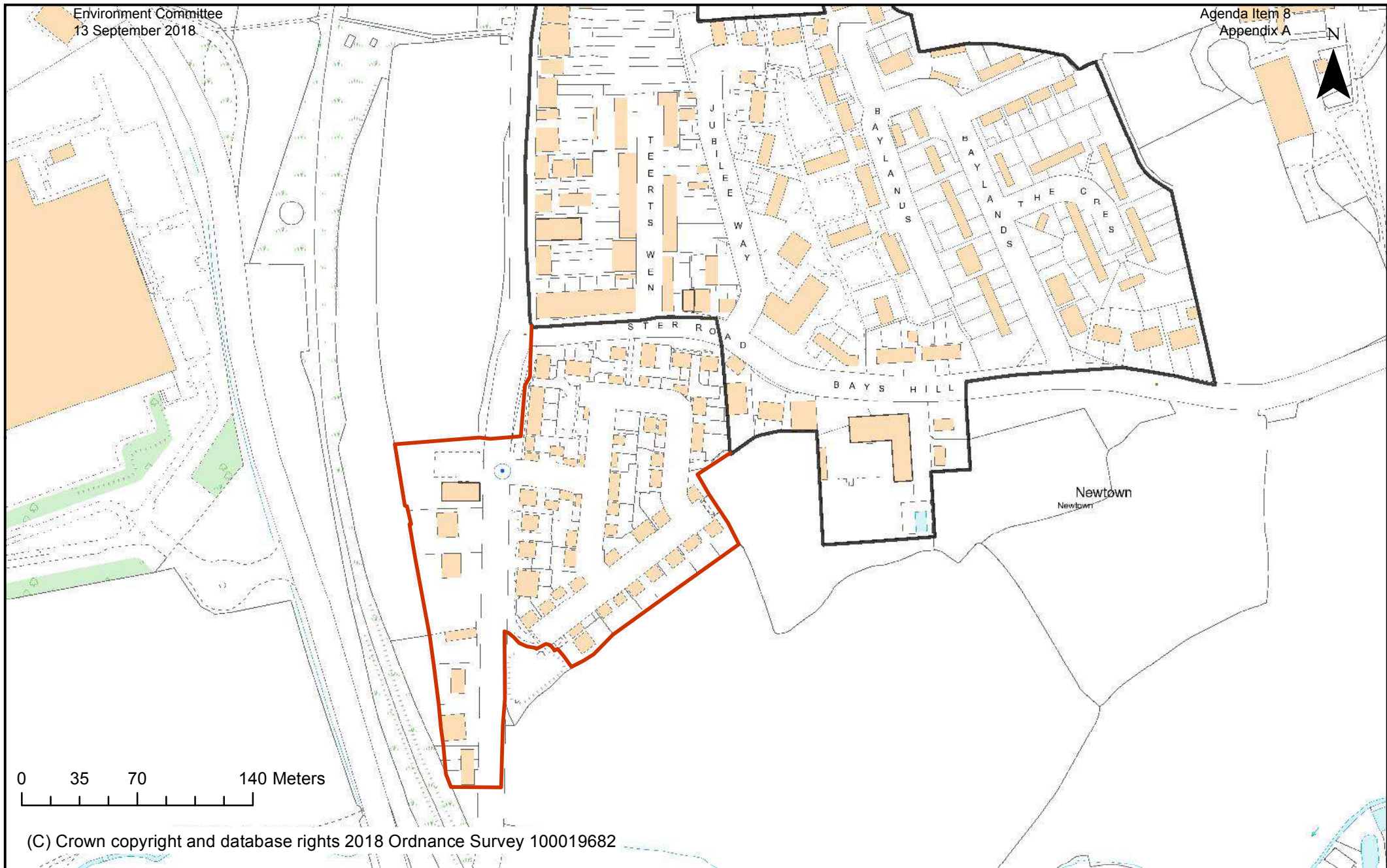
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## Proposed Changes to Kings Stanley Settlement Development Limits



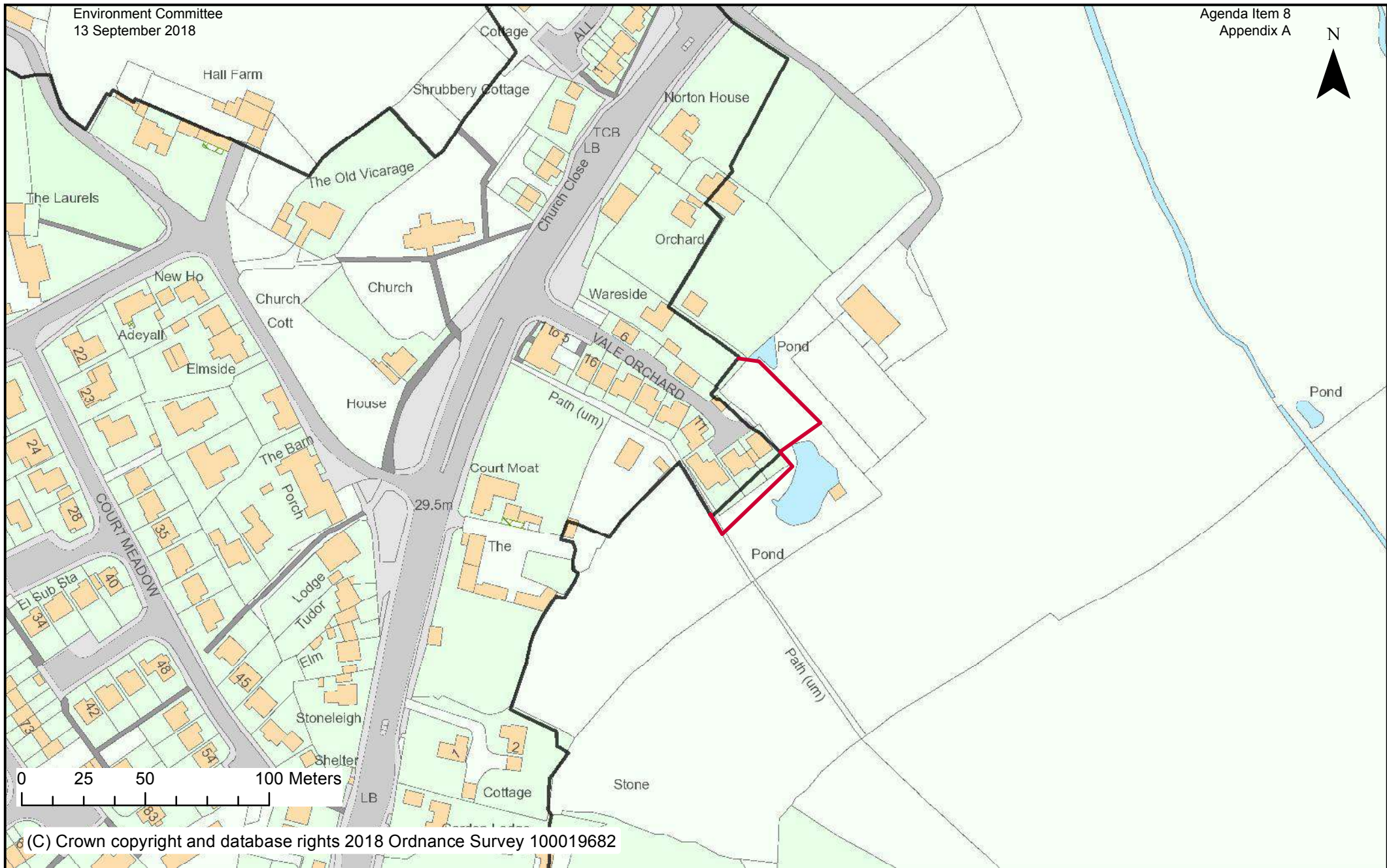
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### Proposed Miserden Settlement Development Limits



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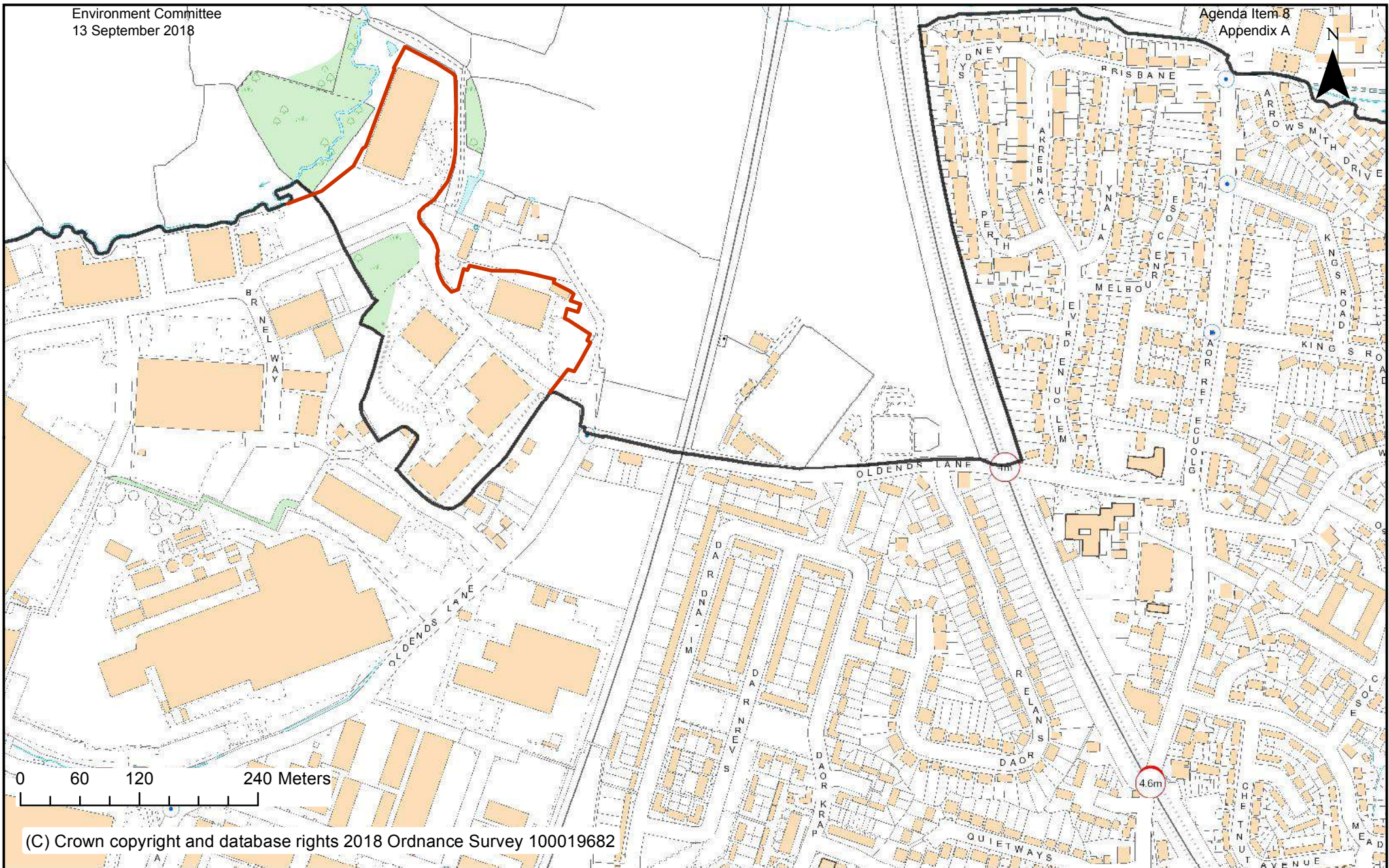
## Proposed Changes to Sharpness Settlement Development Limits



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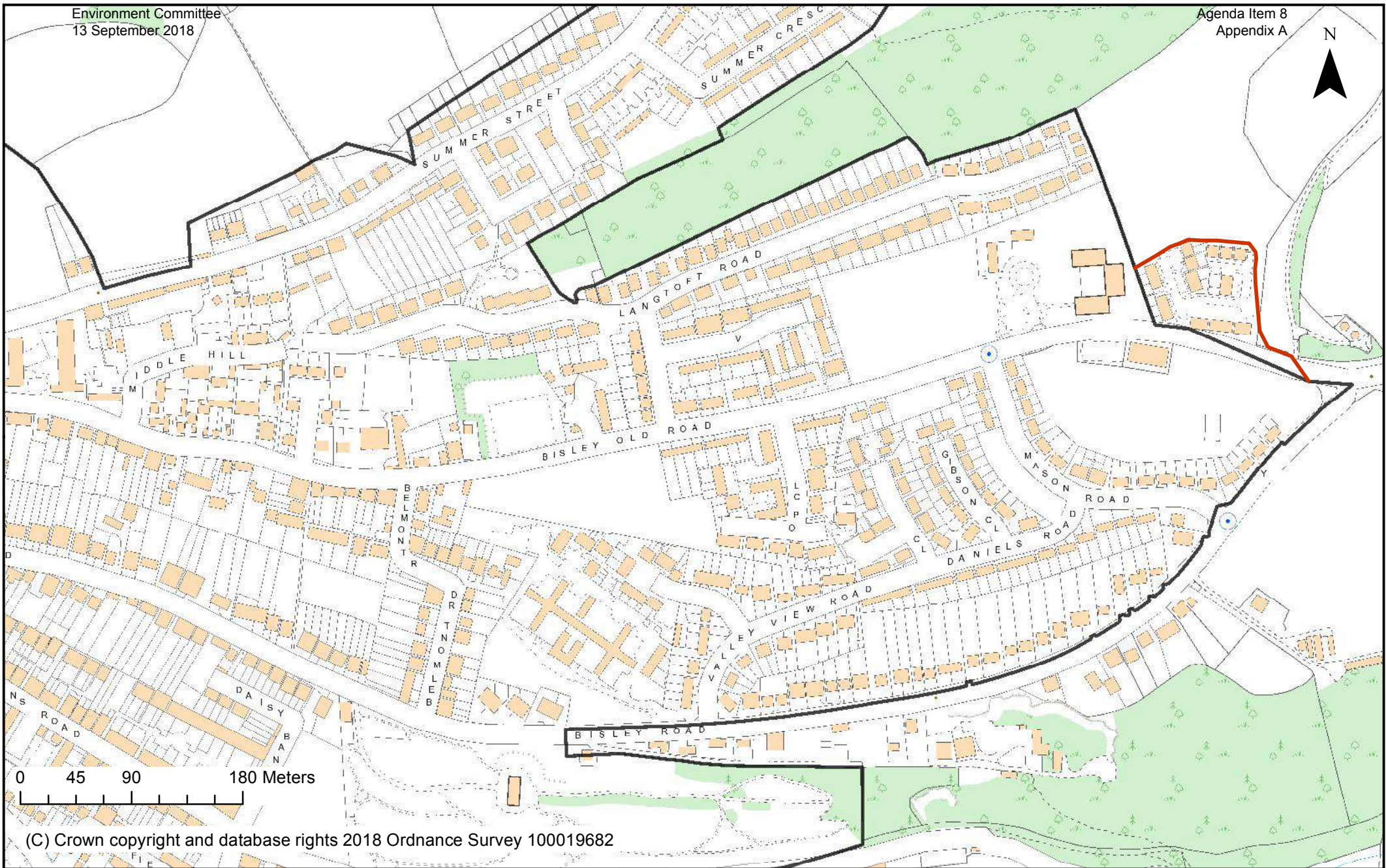
## Proposed Changes to Stone Settlement Development Limits





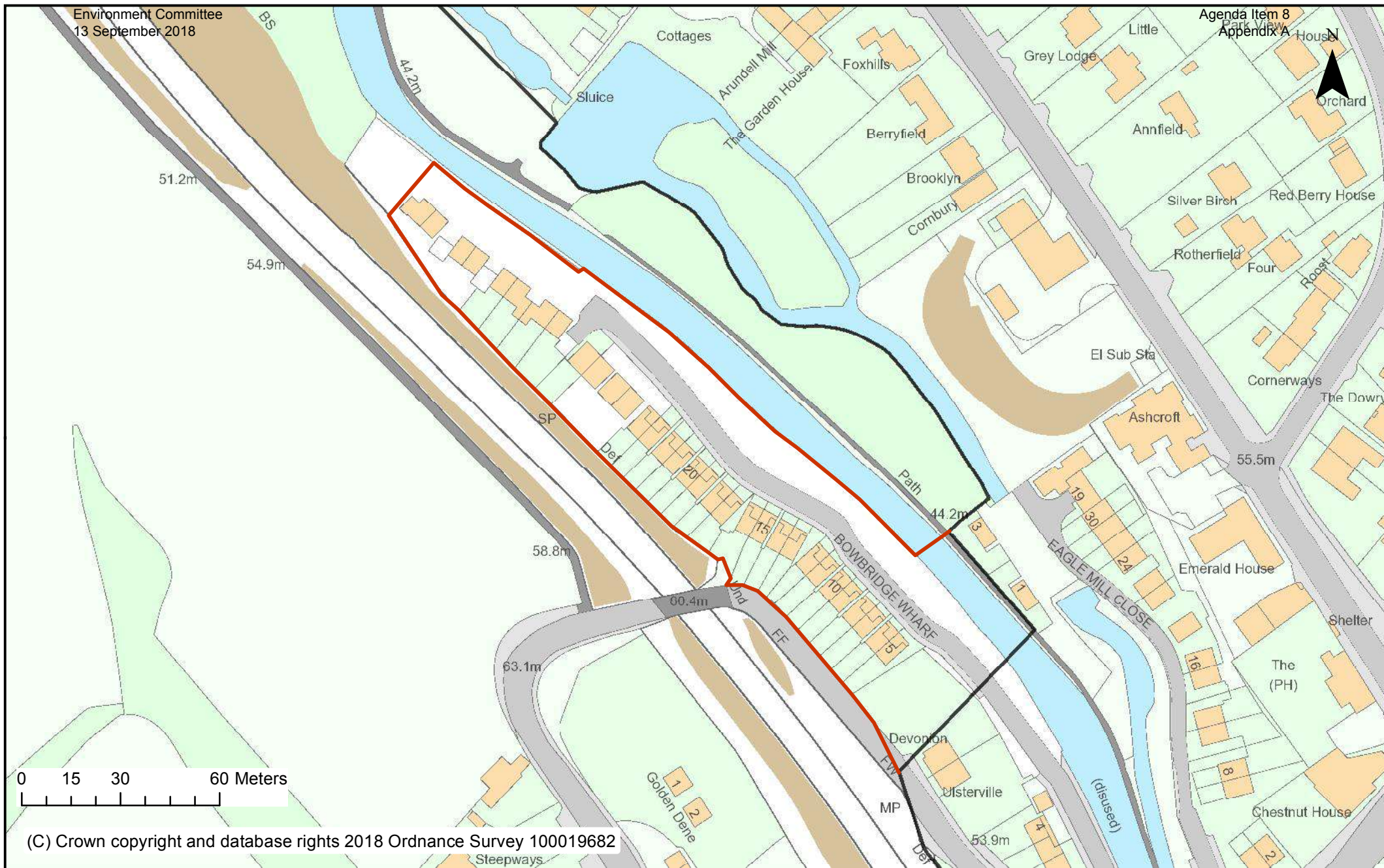
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## Proposed Changes to Stonehouse Settlement Development Limits



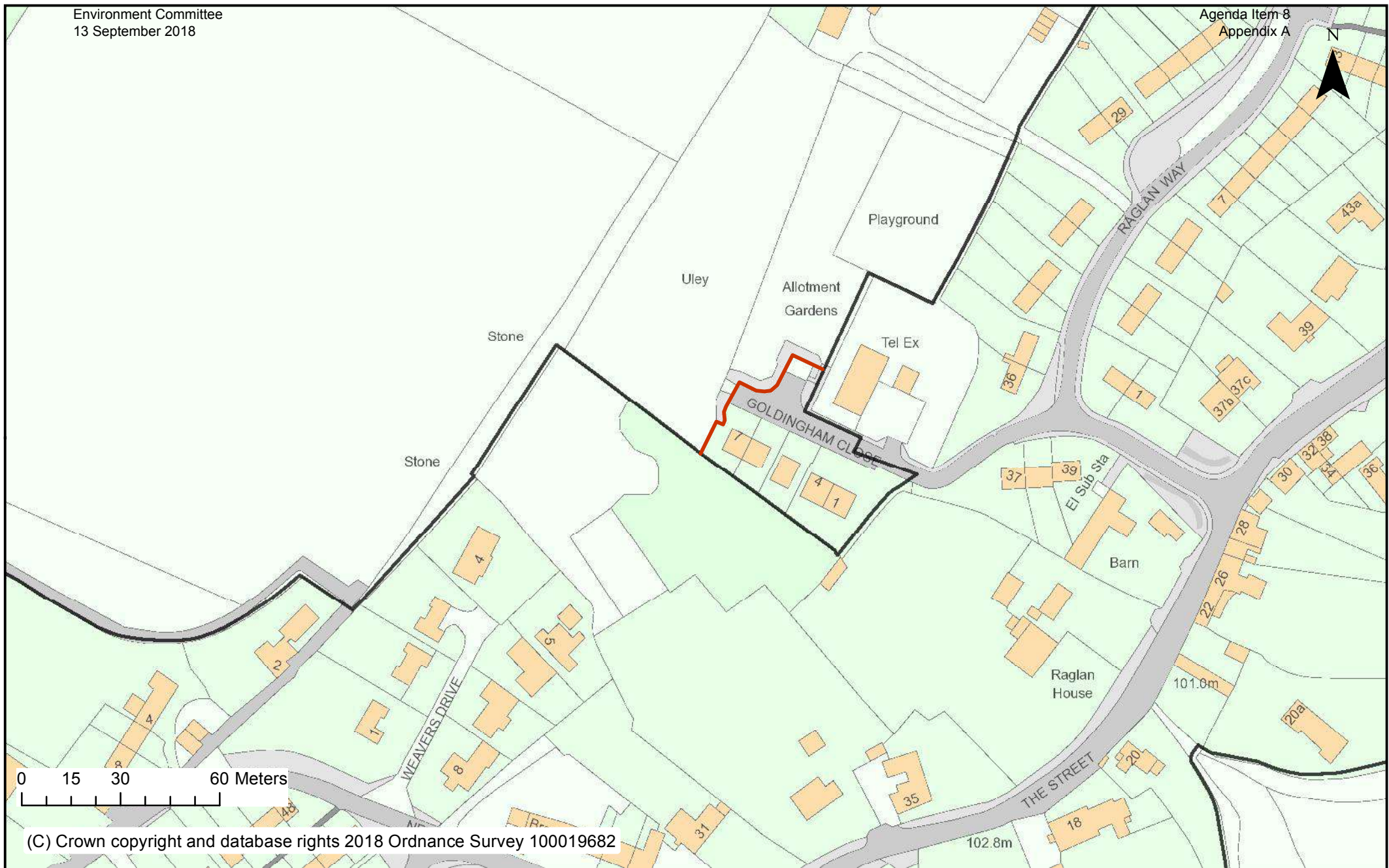
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## Proposed Changes to Stroud Settlement Development Limits



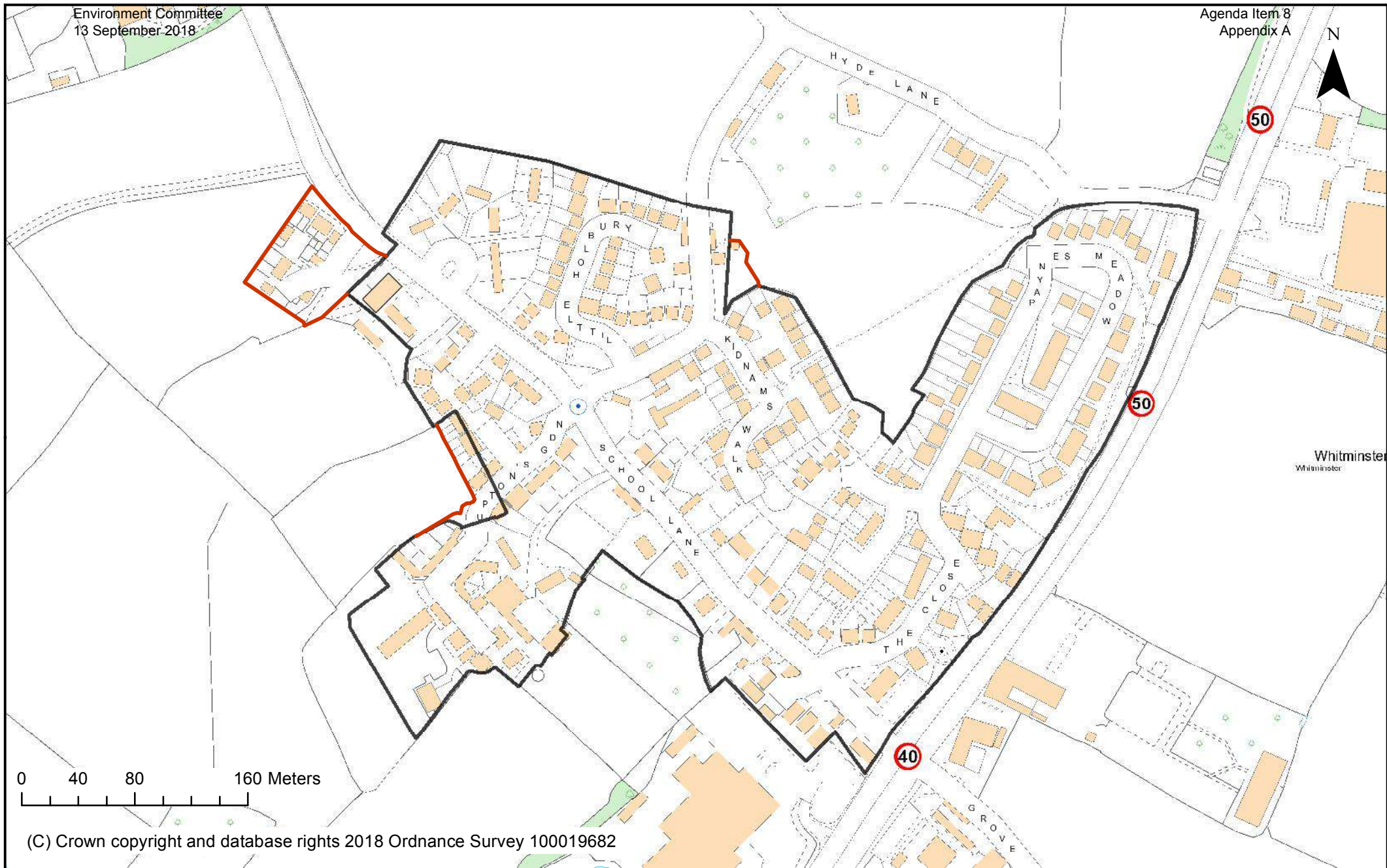
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### Proposed Changes to Stroud Settlement Development Limits



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## Proposed Changes to Uley Settlement Development Limits



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### Proposed Changes to Whitminster Settlement Development Limits



**STROUD DISTRICT COUNCIL**  
**ENVIRONMENT COMMITTEE**

**AGENDA  
ITEM NO**

**13 SEPTEMBER 2018**

**9**

<b>Report Title</b>	<b>STATEMENT OF COMMUNITY INVOLVEMENT</b>
<b>Purpose of Report</b>	To agree a draft Statement of Community Involvement for public consultation.
<b>Decision(s)</b>	<b>Committee resolves to:-</b> <b>1. Approve the draft Statement of Community Involvement (Appendix A) for the purposes of public consultation</b>
<b>Consultation and Feedback</b>	There has been internal consultation within relevant departments and discussions held at Planning Review Panel. The draft Statement of Community Involvement has been amended to take account of points raised.
<b>Financial Implications and Risk Assessment</b>	There are no direct financial implications arising from this report.  Adele Rudkin, Accountant <a href="mailto:Adele.rudkin@stroud.gov.uk">Adele.rudkin@stroud.gov.uk</a>  There are risks associated with not reviewing and updating the current Statement of Community Involvement in terms of complying with national legislation and guidance relating to the preparation of the Local Plan and determining planning applications.
<b>Legal Implications</b>	Local Planning Authorities must produce a Statement of Community Involvement (SCI) which sets out the Council's policy for consulting and engaging with individuals, communities and other stakeholders both in the preparation and revision of local development documents and development control decisions. From 6 <sup>th</sup> April 2018 the SCI must be reviewed every five years starting with the date of adoption of the SCI.  There is a legal duty on local planning authorities to engage constructively and any consultation undertaken must be adequate and fair.  Legal advice on any updated or amended strategy resulting from the process will be provided as appropriate and required.  Craig Hallett, Solicitor & Deputy Monitoring Officer Tel: 01453 754364 Email: <a href="mailto:craig.hallett@stroud.gov.uk">craig.hallett@stroud.gov.uk</a> R20.08D28.08C21.08

<b>Report Author</b>	Mark Russell, Planning Strategy Manager Tel: 01453 754305 Email: Mark.Russell@stroud.gov.uk
<b>Options</b>	Options are: 1. approve the draft Statement of Community Involvement for public consultation; or 2. amend the draft Statement of Community Involvement for public consultation, or 3. delay the draft Statement of Community Involvement for further internal discussion.
<b>Performance Management Follow Up</b>	The results of public consultation on the draft document will be reported to both Planning Review Panel and Environment Committee.
<b>Background Papers/ Appendices</b>	Appendix A – Draft Statement of Community Involvement

## 1. BACKGROUND

- 1.1 Section 18 of the Planning and Compulsory Purchase Act 2004 requires local planning authorities to produce a Statement of Community Involvement (SCI), which should explain how they will engage local communities and other interested parties in producing their Local Plan and determining planning applications. The Statement of Community Involvement should be published on the local planning authority's website.
- 1.2 The Council first adopted an SCI in November 2007. The SCI was subsequently amended in March 2009 to refer to electronic communication. However, subsequent changes to national planning policy and the constitution of the Council now require a new SCI to be prepared.

## 2. CONTENTS

- 2.1 The document sets out Stroud District Council's strategy for community involvement in the planning process. It sets out the ways in which we will inform, engage and consult people when we are formulating planning policies and considering planning applications and how we will give feed back to the community on the results.
- 2.2 The section on preparing the Local Plan and other policy documents sets out which specific and general consultation bodies, as defined in planning legislation, we will consult with, including references to the central role parish councils play in local communities and to the need to vary traditional consultation methods to engage with hard to reach groups. The section also sets out the variety of methods and techniques we will use to reach the intended audience and at what stage in the preparation of the relevant document we will use them.



- 2.3 The section on community involvement in the planning application process sets out the Council's approach to publicising and consulting on proposals at various stages in the process when a planning application has been received and validated, at the planning decision stage, and if an appeal is submitted. The approach highlights the role that the Public Access system can play in providing customer 'self-service' opportunities for information and to assist with making comments.

### **3. NEXT STEPS**

- 3.1 The draft SCI will be subject to public consultation for eight weeks commencing w/c 22 October and ending w/c 17 December 2018. The following activities are proposed during that time:
- Press release
  - Emails to groups and individuals on Planning Strategy mailing list
  - Consultation paper and supporting documents on website
  - On-line questionnaire via website
  - Consultation paper at deposit points
- 3.2 The results of public consultation will help inform the final version of the SCI which will be considered at a future meeting of Environment Committee.

## **Stroud District Council DRAFT Statement of Community Involvement**

### **1.0 Introduction**

- 1.1 This document sets out Stroud District Council's strategy for community involvement in the planning process. It sets out the ways in which we will **inform, engage** and **consult** people when we are formulating planning policies and considering planning applications and how we will give feed back to the community on the results.
- 1.2 The Council has also signed up to the following documents that cover how we will consult with the voluntary/community sector, Parish and Town Councils and service personnel and their families:
- The Gloucestershire Compact
  - "Working Together" – Parish and Town Council Protocol
  - Gloucestershire Armed Forces Community Covenant

### **2.0 Preparing the Local Plan and other policy documents**

- 2.1 Local authorities are required to produce a local plan which sets out the planning policies for their area. They may also produce supplementary planning documents (SPDs) which add further detail to policies or sites.
- 2.2 The Council maintains a timetable for producing the Local Plan and SPDs known as the Local Development Scheme (LDS). We will publicise this on our website and keep it up to date so that local communities can keep track of plan making activity and know when they can get involved.
- 2.3 We will publish monitoring reports at least annually on our website on how policies within the Local Plan are being delivered and on progress with plan preparation as set out in the LDS.
- 2.4 Neighbourhood plans are produced by parish and town councils who are responsible for engaging and consulting with local communities. We will publish information on progress with neighbourhood plans on an annual basis.

#### *Who will we inform, engage and consult?*

- 2.5 The Local Plan Regulations set out who must be consulted at key stages of plan production. These are known as specific consultation bodies. The current list includes:
- The Coal Authority
  - The Environment Agency
  - Historic England
  - Marine Management Organisation
  - Natural England
  - Network Rail
  - Highways England

- Relevant authority within or adjoining area (county, local , parish)
- Electronic communications operator or owner
- National Health Service
- Electricity and Gas operators
- Water and sewerage undertakers
- Homes England

2.6 We will consult a wide range of general consultation bodies as appropriate and necessary. These bodies fall into several groups, as follows:

- Voluntary bodies
- Community groups
- Religious groups
- Business groups (e.g. GFirst LEP)
- Environmental groups (e.g. Cotswolds Conservation Board, CPRE)
- Landowners & developers
- The service sector (police, health, education, etc.)

2.7 Any group or individual showing an interest in the Local Plan or other policy documents and wanting to be included at any stage of the process will be added to the consultation database. We will manage and review this regularly to keep it as up-to-date as possible.

2.8 Town and Parish Councils, as the tier of government that is closest to local communities, have a central role to play in leading their communities and improving local quality of life. Town and Parish Council views are therefore an important consideration.

2.9 We recognise that many members of the community are hard to reach or engage with, whether due to working hours, commitments, personal circumstances or disabilities. We will try to modify traditional consultation methods where appropriate to engage with such groups and individuals. Some of these groups include:

- Older people
- Young people
- Minority ethnic people
- People who communicate in other languages and by different means
- Travellers
- People with disabilities (including people with mental illness, learning difficulties and visual or hearing impairment)
- Gay, lesbian, bisexual and transgender people
- The socially excluded (including those living in poverty and the homeless)

*How will we inform, engage and consult?*

2.10 All Local Plan or SPD public consultations will be for a minimum of 6 weeks:

- We will publish information and documents on the Council's website

- We will notify appropriate organisations and individuals of any consultation events electronically or where a person does not have an email address, letters will be sent to them.
- We will publicise consultations where necessary by methods such as leaflets, posters, displays and newspaper notices.
- Copies of consultation documents will be available for the public to view at specified locations. Currently the list includes:
  - Town and parish council offices that open to the public: Berkeley, Cainscross, Cam, Chalford, Dursley, Minchinhampton, Nailsworth, Painswick, Rodborough, Stonehouse, Stroud, Upton St Leonards, Wotton-under-Edge
  - Public libraries at Berkeley, Brockworth, Dursley, Nailsworth, Minchinhampton, Miserden, Quedgeley, Stonehouse, Stroud, Wotton-under-Edge
  - Stroud District Council, Ebley Mill reception - there are computers for public internet access here as well
  - The Tourist Information Centre at the Subscription Rooms, Stroud

2.11 There are many different ways to encourage local participation. In order to widen the involvement of the community, and especially in engaging and consulting with hard to engage or reach groups, we will use a variety of methods and techniques to reach the intended audience. We will tailor the methods to the specific stage of preparation. Examples of this involvement menu are set out below:

- electronically via the Council's website
- at specific exhibitions of planning proposals or attending public events
- by e-mailing/texting to registered interest groups and individuals
- by holding conferences or workshops e.g. planning for real exercises
- by establishing discussion or focus groups
- through face to face meetings with groups or individuals as required.

2.12 Following the close of public consultations we will:

- publish comments received as soon as possible
- explain how these comments have been taken into account
- set out the next steps

*When will we inform, engage and consult?*

2.13 The following diagram outlines the process for the preparation of the Local Plan and for SPDs. There are various stages when an individual or organisation may be informed of the process, be engaged in the development of a document or be consulted on the draft of a document.

Local Plan stage	Preparation				Publication and submission	Examination	Modification	Adoption
	Survey	Issues and options	Preferred options	Draft plan				
Activities	We will produce and publish data and studies about the area's needs and issues	We will identify and then carry out consultation on issues and options	We will assess options and carry out consultation on preferred options	We will produce a draft plan and carry out consultation	We will produce a final draft plan, carry out formal consultation and send to Inspector	We will respond to questions from the Inspector.	We will produce modifications to the plan and carry out formal consultation	We will consider the Inspector's report and adopt the final Local Plan
How you can be involved	<p>We will <b>inform</b> communities of progress with plan preparation by publishing an up to date Local Development Scheme and annual monitoring reports on the website together with evidence documents when they are completed in an accessible format</p> <p>We will <b>engage</b> with relevant specific and general consultation bodies during the preparation of background studies and survey data. We will <b>inform</b> communities through the publication of data and studies when finalised on the website</p> <p>We will <b>consult</b> with specific and general consultation bodies and with members of the public on the content of documents. We will <b>feedback</b> on how comments have been taken into account through the publication of consultation reports on the website</p>				We will <b>consult</b> formally on the draft document. All comments will be published and passed to the Inspector examining the plan	If you made comments at the publication stage you can ask the Inspector to appear at a hearing session to put your case in person	We will <b>consult</b> formally on modifications to the plan. All comments will be published and passed to the Inspector examining the plan	We will <b>inform</b> consultation bodies and the public of the publication of the Inspector's report and the final adopted Local Plan

SPD/LDS Stages	Preparation	Public consultation	Adoption
Activities	We will prepare and publish a draft document	We will produce a draft document and carry out public consultation	We will consider comments received, make changes to the document as necessary and adopt the final SPD
How you can be involved	We will <b>engage</b> with relevant specific and general consultation bodies during the preparation of the document	We will <b>consult</b> with specific and general consultation bodies and with members of the public on the content of the document. We will <b>feedback</b> on how comments have been taken into account through the publication of consultation reports on the website	We will <b>inform</b> consultation bodies and consultees who responded to consultation of the adoption of the document. We will publish the document on the website.

### **3.0 Community Involvement in the planning application process**

- 3.1 Stroud District Council determines around 2,800 planning and other applications each year, ranging from householder extensions to major new residential, retail and office developments. Whilst the focus for community engagement in planning is at the plan making stage, as part of the process to determine these applications, it is important that the community and other stakeholders have the opportunity to get involved and have their say.
- 3.2 Planning legislation sets out the minimum requirements for publicising and consulting the community and stakeholders on planning applications. This section sets out the Council's interpretation of how we will meet those requirements through the development management process at pre-application, application and appeal stages.

#### *Pre-application advice*

- 3.3 The Council's provides a pre-application advice service that allows a developer, be it a householder wondering if their extension is likely to get planning permission to a volume house-builder wishing to explore the planning issues raised by their prospective development, without incurring the cost of submitting a formal planning application. Information on accessing pre-application advice, the service that will be provided and the costs involved is available on the Council's website.
- 3.4 The National Planning Policy Framework (NPPF) highlights the benefits of early consultation and engagement with the development management process: "The more issues that can be resolved at pre-application stage, the greater the benefits." The onus for undertaking public consultation at the pre-application stage lies with the Developer, not the Council.
- 3.5 For larger-scale or potentially controversial development proposals, the Council expects developers to engage with relevant stakeholders, the local community, Ward Members and Town and Parish Councils. For large sites allocated in the adopted Local Plan, the Council has agreed a Pre-Application Community Involvement Protocol (available on the Council's website), which sets out good practice for developers, town and parish council's and the District Council. For very large development proposals, pre-application consultation is required by the Planning Act 2008 and the Localism Act 2011.
- 3.6 With small-scale development proposals, there is usually no need for an applicant to undertake pre-application public consultation beyond speaking to nearby neighbours about plans.

#### *Planning applications*

- 3.7 Once a planning application has been received and validated by the Development Management team, there is a process of informing through publicity and consultation that is undertaken to ensure that stakeholders and the community have the opportunity to have their say on the development

proposed. For all planning applications, neighbour notification letters are sent to the occupiers of properties immediately adjoining the site and a site notice is displayed as close as possible to the proposed development site. With the growth of customer 'self-service' via the Council's website 'Public Access' system, the use of neighbour notification letters may cease in the future, but for the present time, they will remain part of the consultation process.

- 3.8 An email will be sent to the relevant Town or Parish Council clerk for the area where the development proposal is situated, making them aware of the application. Internal and external statutory consultees are also notified of relevant applications (for example Highways, Environmental Health or Conservation teams and the Environment Agency).
- 3.9 For some types of application (such as major applications; applications for works to listed buildings; applications for developments affecting the setting of a listed building or a conservation area), a notice will be placed in the local press.
- 3.10 Following all these notifications, there is a period of at least 21 days on all applications for any interested parties, including internal and external statutory consultees, to make comments. We continue to accept comments until the application is determined, so in many cases this will be longer than 21 days but for the efficient determination of applications we do ask that the 21 day notification period is adhered to wherever possible.
- 3.11 If significant changes or amendments are submitted while the application is being processed, an additional 10 days will be available to make comments. The same parties will be notified of these changes, plus anyone who has already commented on the proposals.
- 3.12 All planning applications can be viewed online through the Council's Public Access system. We encourage people to respond online through the Public Access as this allows us to process comments more efficiently. Alternatively, comments can be submitted by email or post. All comments must be made in writing and contain the name and address of the author. We cannot consider anonymous comments.
- 3.13 All comments received are public documents and will be made available to view online through the Public Access system. They cannot be kept confidential, although personal information (signatures, email addresses and phone numbers) is censored. The adopted officer Scheme of Delegation means that the majority of applications are determined under officer delegated powers, leaving Development Control Committee (DCC) to consider the more contentious applications. The Scheme of Delegation can be found within the Constitution on the website.

#### *Planning decisions*

- 3.14 For those applications that are determined at DCC, members of the public have the right to speak in favour of or against applications. Objectors and

supporters are given 3 minutes each (this time is shared if there is more than one speaker) and the town or parish council also have 3 minutes.

- 3.15 Once a decision is made, either at DCC or under officer delegated powers, the decision notice will be issued and a copy of it placed to view on the Council's website. Those members of the public who have signed up via Public Access for application alerts will be notified with an email to say that there has been a change in the application.

### *Appeals*

- 3.16 An appeal may be submitted to the Planning Inspectorate by an applicant when planning permission is refused or where it has been permitted with conditions which the applicant considers to be unreasonable. Appeals can also be lodged if the application has not been determined within the appropriate statutory time limit.
- 3.17 If an appeal is made, the Council will notify everyone who was notified about the original application, plus anyone who commented on the application. Any further comments made at this time should be sent directly to the Planning Inspectorate (not the Council) for its consideration.
- 3.18 For appeals that are decided through an informal hearing or public inquiry, interested parties are also given the opportunity to appear before the Inspector. The Planning Inspectorate will consider the evidence and decide whether the Council's decision was correct. For all types of appeals the Inspector's decision is binding on the Council, although it can be challenged on a point of law in the High Court.
- 3.19 When an appeal decision is received by the Council, we will publish the decision on our website.

## **4.0 How to make your comments**

- 4.1 To make a comment on the Local Plan or a supplementary planning document during a public consultation period:
1. the preferred method of response is via the online survey on the planning strategy pages of the Council's website [www.stroud.gov.uk](http://www.stroud.gov.uk)
  2. by email: [local.plan@stroud.gov.uk](mailto:local.plan@stroud.gov.uk)
  3. write to: The Planning Strategy Team, Stroud District Council, Ebley Mill, Stroud, GL5 4UB
- 4.2 To make a comment on a planning application:
1. the preferred method of response is via the public access system (you will need to register on the website to do this) having viewed the application online on the Council's website [www.stroud.gov.uk](http://www.stroud.gov.uk)
  2. by email: [planning@stroud.gov.uk](mailto:planning@stroud.gov.uk)



3. write to: Planning, Stroud District Council, Ebley Mill, Stroud, GL5 4UB

## **5.0 Revising the Statement of Community Involvement**

- 5.1 Local planning authorities must review their Statements of Community Involvement every five years from adoption. In addition, we will review and update if necessary this document to reflect any national legislative changes or proposed changes to local practice.

13 SEPTEMBER 2018

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<b>Report Title</b>	<b>DURSLEY NEIGHBOURHOOD DEVELOPMENT PLAN: PROGRESS TO REFERENDUM</b>
<b>Purpose of Report</b>	To inform councillors of progress regarding the Dursley Neighbourhood Development Plan (DNDP)
<b>Decision(s)</b>	<p><b>The Committee RESOLVES:</b></p> <ol style="list-style-type: none"> <li><b>1. to accept all recommended modifications of the Examiner's Report (Appendix A);</b></li> <li><b>2. that the Dursley Neighbourhood Development Plan, as modified, meets the basic conditions, is compatible with the Convention rights, complies with the definition of a neighbourhood development plan (NDP) and the provisions that can be made by a NDP;</b></li> <li><b>3. to take all appropriate actions to progress the Dursley Neighbourhood Development Plan to referendum in early December 2018.</b></li> </ol>
<b>Consultation and Feedback</b>	<p>The DNDP has been through two statutory consultations. Dursley Town Council undertook a pre-submission consultation (Regulation 14) from 24<sup>th</sup> November 2017 to 12<sup>th</sup> January 2018 and the Council undertook a post-submission consultation (Regulation 16) from 15<sup>th</sup> June to 27<sup>th</sup> July 2018. Both consultations lasted no less than the six weeks as required by the regulations.</p> <p>Dursley Town Council considered the comments received during the Regulation 14 consultation and made changes to the plan. The comments received during the Council's Regulation 16 consultation were provided to the examiner of the plan who considered them during the examination.</p>
<b>Financial Implications and Risk Assessment</b>	<p>The Government issued guidance in October 2014 indicating that funding of £12m was available to local planning authorities to help them meet the cost of their responsibilities around Neighbourhood Planning. A total of £20,000 can be claimed for each NP area. This single payment will be made once a date is set for a referendum, following a successful examination.</p> <p>If Committee resolves to accept the examiner's report and progress the plan to referendum, potential funding of £20,000 would be available. Any costs incurred in excess of this will have to be borne by the Council.</p> <p>David Stanley – Accountancy Manager Tel: 01453 754100 Email: david.stanley@stroud.gov.uk</p>

<b>Legal Implications</b>	<p>The report and recommendations outline the current legal position with regard to the next stage in the process. The Council's discretion with regard to proceeding to a referendum or otherwise is strictly limited by statute and in this case the requirements for proceeding to a referendum appear to have been met subject to the proposed modifications being included in the NDP.</p> <p>Alan Carr, Solicitor  Tel: 01453754357  Email: <a href="mailto:alan.carr@stroud.gov.uk">alan.carr@stroud.gov.uk</a></p>
<b>Report Author</b>	<p>Simon Maher, Neighbourhood Planning Officer  Tel: 01453 754339  Email: <a href="mailto:simon.maher@stroud.gov.uk">simon.maher@stroud.gov.uk</a></p>
<b>Options</b>	<p><b>Option 1 - Make modifications to the DNDP in accordance with the examiner's recommendations</b>  This is the option promoted by this report. It consists of accepting the recommendations made in the neighbourhood plan examination report, determining that the DNDP meets the basic conditions and all legal requirements and should therefore proceed to a referendum.  This approach is considered to be the best option for progressing the plan prepared by the community without any unnecessary delay in the decision making process.</p> <p><b>Option 2 – Make a decision that differs from the examiner's recommendation</b>  If the Council were to propose a decision that differs from the examiner's recommendation, the Council is required to:</p> <ol style="list-style-type: none"> <li>1. notify all those identified on the consultation statement of the town council and invite representations, during a period of six weeks,</li> <li>2. refer the issue to a further independent examination if appropriate.</li> </ol> <p><b>Option 3 - Refuse the Plan</b>  The Council can decide that it is not satisfied with the plan proposal with respect to meeting basic conditions, compatibility with Convention rights, definition and provisions of the NDP even if modified. Without robust grounds, which are not considered to be present in this case, refusing to take the plan to a referendum could leave the Council vulnerable to a legal challenge.</p>
<b>Performance Management Follow Up</b>	<p>If a referendum is held and there is a vote in favour (50% plus 1) DNDP will automatically become part of the development plan for the District and will be used to determine planning applications within the Dursley Neighbourhood Area. It will also be referred to Council to be "made". If Council decides to not make it, the DNDP will cease to form part of the development plan.</p>

<b>Background Papers/ Appendices</b>	<b>Background Papers</b> <ul style="list-style-type: none"> <li>• <a href="#">Dursley Neighbourhood Plan and submission documents</a></li> <li>• The <a href="#">basic conditions</a> that neighbourhood Plans must meet and <a href="#">other basic conditions</a></li> </ul> <b>Appendices</b> Appendix A – Examiner’s Report – To follow
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## BACKGROUND

1. Neighbourhood planning was introduced through the Localism Act 2011. New powers allowed qualifying bodies (parish or town councils) to produce NDPs. NDPs allow communities to set planning policies for their area.
2. Once adopted, NDPs join the adopted Local Plan in the Council’s Development Plan. They must be considered when planning decisions are made, along with the Local Plan and national planning policy.
3. Producing a NDP allows parish and town councils to increase the amount of Community Infrastructure Levy (CIL) funds they receive from developments within their area from 15% to 25%.
4. NDPs must be examined by a suitably qualified independent person, appointed by the Council and agreed by the qualifying body (Town/Parish Council). Neighbourhood plans must also pass a referendum of local voters by a simple majority. If a plan passes referendum, the Council must make (adopt) it, unless it breaches EU obligations or human rights legislation.

## DURSLEY NEIGHBOURHOOD DEVELOPMENT PLAN

5. The Dursley Neighbourhood Area was designated by resolution of the Council’s Environment Committee on 4<sup>th</sup> February 2014.
6. The DNDP was led by a steering group subordinate to Dursley Town Council (‘the qualifying body’).
7. A submission version of the DNDP was accepted by the Council on 25<sup>th</sup> May 2018, under regulation 15 of the Neighbourhood Planning (General) Regulations 2012 (as amended) (‘the regulations’). As prescribed by ‘the regulations’, the Council consulted on the plan for six weeks and arranged for the plan to be examined.

## EXAMINATION

8. The Council appointed John Slater MRTPI as independent examiner of the DNDP.
9. The examination concludes once the Examiner’s Report is received by the Council. The Examiner’s Report contains a recommendation of whether the DNDP, with or without modifications, should proceed to a referendum.
10. The examiner’s findings, including recommendations and the reasons for them, are set out in the Examiner’s Report (Appendix A). The examiner only

makes recommendations necessary to make the Plan, meet the basic conditions and other legal requirements.

11. The recommended modifications to the DNDP are set out throughout the Examiner's Report (Appendix A).

## **CONSIDERATION**

12. Following the completion of the examination, the Council is required to consider each of the examiner's recommendations and the reasons for them and decide what action to take in response to each. Officers have reviewed the Examiner's Report and agree with all the recommendations and the reasons for them.
13. The Council is required to consider whether the draft DNDP meets the basic conditions, is compatible with the Convention rights and complies with the definition of an NDP and the provisions that can be made by a NDP or can do so as modified.
14. Officer's have carefully considered the DNDP and the Examiner's report and consider that:
  - 1- The DNDP, as modified by the Examiner's recommendations, has had regard to national policies and advice contained in guidance issued by the Secretary of State. The DNDP has been assessed against the National Planning Policy Framework and national Planning Practice Guidance and modifications proposed to comply with national policy.
  - 2- The DNDP, as modified by the Examiner's recommendations, contributes to the achievement of sustainable development. The DNDP has been subject to sustainability assessment that identifies the plan will have an overall positive effect.
  - 3- The DNDP, as modified by the Examiner's recommendations, is in general conformity with the strategic policies contained in the development plan as a whole for the area. The DNDP has been assessed against the adopted Stroud District Local Plan and modifications proposed to ensure the DNDP does not become out-of-date in the context of a review of strategic policies in the Local Plan.
  - 4- The DNDP, as modified by the Examiner's recommendations, would not breach, and be otherwise incompatible with EU obligations. The Examiner's assessment has involved considering the following Directives: the Strategic Environmental Assessment Directive (2001/42/EC); the Environmental Impact Assessment Directive (2011/92/EU); the Habitats Directive (92/43/EEC); the Wild Birds Directive (2009/147/EC); the Waste Framework Directive (2008/98/EC); the Air Quality Directive (2008/50/EC); and the Water Framework Directive (2000/60/EC). In addition, no issue arises in respect of equality under general principles of EU law or any EU equality directive. The Council issued a Strategic Environmental Assessment (SEA) and Habitats Regulations Assessment (HRA) Screening Determination in November 2016, which confirmed to Dursley Town Council that a SEA and a full HRA were not required on the DNDP.
  - 5- The DNDP, as modified by the Examiner's recommendations, would not give rise to significant environmental effects on European sites and

European offshore marine sites. The Council issued a Strategic Environmental Assessment (SEA) and Habitats Regulations Assessment (HRA) Screening Determination in November 2016, which confirmed to Dursley Parish Council that a SEA and a full HRA were not required on the DNDP.

- 6- The DNDP, as modified by the Examiner's recommendations, is in all respects fully compatible with Convention rights contained in the Human Rights Act 1988. The Examiner considered the Convention's Articles 6(1), 8 and 14 and its First Protocol Article 1. Nothing in his examination of the Draft DNDP indicated any breach of a Convention right. There has been full and adequate opportunity for all interested parties to take part in the preparation of the Plan and to make their comments known.
  - 7- The DNDP, as modified by the Examiner's recommendations, complies with the definition of an NDP and the provisions that can be made by a NDP. The DNDP sets out policies in relation to the development and use of land in the whole of the neighbourhood area; it specifies the period for which it is to have effect; it does not include provision about development that is 'excluded development' and does not relate to more than one neighbourhood area or repeat an existing planning permission.
15. Subject to consideration at the meeting, members are asked to authorise officers to make the modifications specified in the Examiner's Report and progress the modified version of the plan to a referendum.
  16. The neighbourhood area matches the civic boundary of Dursley Parish; officers recommend that the referendum area should remain that of the Dursley Neighbourhood Area, as designated by the Council on 4<sup>th</sup> February 2014. However, the Council cannot make a decision that differs from the examiners' recommendations about the referendum area.

## **NEXT STEPS**

17. The Council must publish a statement setting out its decision and the reason for making it. Officers will need to modify the plan and produce a final version for the referendum.
18. The Council must hold a referendum within 56 working days from the date that the decision to take the plan forward to a referendum is published. In consultation with the Council's returning officer and elections department, early December 2018 has been identified as the suitable date for holding a referendum.
19. If the plan passes referendum, the Council is required to make (adopt) it unless it breaches EU or Human Rights legislation. The Council's scheme of delegation does not delegate this decision to officers or the Environment Committee, so the decision to make the plan will be made by full Council. This decision is expected to take place in February 2018. The plan cannot be modified at that stage.